

City of Carson Report to Successor Agency

February 7, 2012 New Business Consent

SUBJECT: CONSIDER RATIFYING EARLY FUNDING OF REDEVELOPMENT AGENCY'S CONTRIBUTION TO THE LOS ANGELES COUNTY CARSON SHERIFF'S STATION REMODEL

Submitted by William W. Wynder

City Attorney

Approved by David C. Biggs

FICity Manager

I. <u>SUMMARY</u>

In order to insure that the former Carson Redevelopment Agency made its agreed-upon contribution to the Carson Sheriff's Station improvements, on January 31, 2012, Agency staff caused to be issued a check payable to the County of Los Angeles in the amount of \$2,500,000.00 as provided under the terms of that certain "Funding Agreement for Various Improvements at the Carson Sheriff's Station."

Staff now seeks Successor Agency ratification of certain administrative actions taken and set forth below.

II. <u>RECOMMENDATION</u>

RATIFY the administrative determination of staff to fund the Agency's \$2.5 million dollar contribution toward the Carson Sheriff's Station remodel.

III. <u>ALTERNATIVES</u>

DECLINE to ratify staffs' administrative actions, in which case the warrant issued at staffs' direction will not be delivered to the County of Los Angeles.

TAKE such other and further action as the Successor Agency deems necessary and proper in accordance with law.

IV. <u>BACKGROUND</u>

On December 21, 2010, the City Council and Redevelopment Agency were jointly asked to approve, and actually approved, the use of Carson Redevelopment Agency funding to pay for a portion of certain much-needed renovations, improvements, and remodel of the Carson's Sheriff's station. (Exhibits 1 & 2.)

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Pursuant to redevelopment law as it then-existed, the Redevelopment Agency could pay for certain construction costs on publicly-owned buildings provided the City Council approved such funding and made certain findings.

In response to staffs' request, the City Council and the Redevelopment Agency took action to approve such funding by authorizing the Agency to enter into that certain "Funding Agreement for Various Improvements at the Carson Sheriff's Station," and adopting Resolution 10-128, entitled "A Resolution of the City Council of the City of Carson, California, Making Certain Findings and Approving the Carson Redevelopment Agency's Financing of Certain Improvements to the Carson Sheriff's Station, Pursuant to Health and Safety Code Sections 33445 and 33679" (Exhibit 3).

In that resolution, the City Council correctly made the following findings:

"The City Council hereby consents to the Agency's financing of the specified Improvements and finds, in accordance with Health and Safety Code Sections 33445 and 33679 . . . the following:

- (i) The Agency's financing of the Improvements is of benefit to the Project Area because the renovated and expanded Sheriff's Station facility will provide the following: new opportunities for programs, community events, and employment; improved meeting and interview facilities; improved access for the disabled; and a safer environment for employees and the public. With the Agency's contribution of funds for the Improvements, the County will be able to rehabilitate the facility to comply with modern standards which contributes to the long term economic development and success of the Project Area; and
- (ii) The City does not have sufficient funds from its operating budget, reserves or secured grants to pay the City's contribution to the construction of the Improvements and there are no federal, state or grant funds available to fund the City's share of the project such that there are no other available funds to finance the City's share of the Improvements. Thus, without redevelopment funding this project will not be completed as planned; and
- (iii) The Agency's financing of the Improvements will assist in the elimination of blighting conditions by rehabilitating and modernizing an old, deteriorated, substandard and outdated facility that currently fails to provide adequate access for the disabled and fails to meet current building code requirements; and

February 7, 2012

(iv) The Agency's financing of the Improvements is consistent with the Agency's Five-Year Implementation Plan 2010-2014 and the Redevelopment Plan for the Project Area both of which were amended in 2010 to add the Carson Sheriff's Station Rehabilitation Project to the existing public improvements project list."

On March 7, 2011, staff transmitted three (3) partially executed copies of the funding agreement to the office of the Chief Executive Officer of the County of Los Angeles for final action by the County and execution (Exhibit 4). However, for reasons unknown to staff, the signed agreement was likely never executed, and the County has been unable to locate the partially executed agreements previously forwarded by City staff.

With the abolition of redevelopment agencies state-wide, staff became concerned that the Agency's funding of these much-needed improvements would be at risk. Moreover, Section A(3) of the funding agreement provides that the Agency's contribution to the Sheriff's Station remodel would be transmitted after the County had issued a contract for the scope of work. To date, no such contract has been issued.

Resolution No. 10-128 expressly provides that the "Executive Director of the Agency and/or any other authorized officers are hereby authorized to take such actions, perform such deeds, and execute, acknowledge and deliver such instruments and documents as they deem necessary to effectuate the transactions contemplated under the [funding] Agreement." Accordingly, staff, based upon the advice of legal counsel, was of the opinion that the actions set forth below were expressly authorized by prior City Council action:

- 1. Staff re-executed the funding agreement, in triplicate, and caused the same to be hand-delivered to the County's Chief Executive Officer for execution (Exhibit 5). As of the writing of this staff report, the County's execution of the funding agreement is still pending.
- 2. Staff caused to be issued a Redevelopment Agency warrant in the amount of \$2,500,000.00 notwithstanding the fact that the condition precedent to issuance of that check (the award of a construction contract by the County of Los Angeles) has yet to occur.
- 3. In the opinion of the Office of the City Attorney, this condition precedent exists in the funding agreement for the benefit of the Redevelopment Agency and is, therefore, waivable by the Agency in its discretion. In light of that opinion, Agency staff made the determination to waive the condition precedent to payment of Agency funds.

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- 4. Staff is holding the warrant issued to the County pending the execution of the Agreement by the County and the Successor Agency's ratification of these staff actions.
- 5. However, out of an abundance of caution, and uncertainty about the impacts of AB 1x 26 on this transaction, staff seeks ratification of its actions by the Successor Agency.

V. FISCAL IMPACT

Funding for the Agency's contribution to the Sheriff's Station remodel was paid out of the Redevelopment Agency funds.

In the event the County of Los Angeles fails to award the contract, the funding agreement provides these funds would be returned to the Successor Agency.

In the event the total funding for the remodel project is less that \$7,200,000.00, the contribution made by the Agency will "be reduced on a dollar-for-dollar basis below the projected expenditure" and returned to the Successor Agency.

VI. EXHIBITS

- 1. December 21, 2010, Item No. 17 staff report (pgs. 5-33).
- 2. Council Minutes of December 21, 2010, Item No. 17 (pgs. 34-35).
- 3. Executed Copy of Resolution No. 10-128 (pgs. 36-46).
- 4. March 7, 2011 Transmittal (pgs. 47).
- 5. Partially Re-Executed Funding Agreement (pgs. 48-52).

Prepared by:	William	W.	Wynder,	City	Attorney
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TO:Rev01-23-12

Rev	iewed	by:
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rectioned by:	
City Clerk	City Treasurer
Administrative Services	Development Services
Economic Development	Public Services

	Action taken	by Successor Agen	су
Date	Action		
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City of Carson Report to Redevelopment Agency

December 21, 2010 Special Orders of the Day

PUBLIC HEARING TO CONSIDER APPROVING A FUNDING AGREEMENT BY AND BETWEEN THE CARSON REDEVELOPMENT AGENCY AND THE COUNTY OF LOS ANGELES FOR CARSON REDEVELOPMENT AGENCY FINANCING OF CERTAIN IMPROVEMENTS TO THE CARSON SHERIFF'S STATION LOCATED AT 21356 SOUTH AVALON BOULEVARD (CARSON CONSOLIDATED PROJECT AREA)

Submitted by Chilford W. Graves

Economic Development General Manager

Approved by Jeronie G. Groomes

Executive Director

THIS IS A COMPANION AGENDA ITEM

I. <u>SUMMARY</u>

The Agency Board of Directors is requested to approve a funding agreement (Agreement) (Exhibit No. 1), by and between the Carson Redevelopment Agency (Agency) and the County of Los Angeles (LA County) which provides for partial Agency financing of certain renovations (Improvements) (Exhibit No. 2) to the Carson Sheriff's Station, located within the Carson Consolidated Project Area.

Pursuant to California Redevelopment Law (CRL), the Agency can pay for the construction costs of publicly-owned buildings if the City Council approves the same and makes certain findings to support its action. By adopting Resolution No. 10-128 (Exhibit No. 3) at a public hearing, the City Council has satisfied Health and Safety Code Sections 33679 and 33445 of the California Redevelopment Law and approved the use of Agency funds for the Improvements.

The Agency is now requested to conduct a public hearing to consider whether to enter into an Agreement to provide \$2,500,000.00 to LA County in support of such renovations.

II. <u>RECOMMENDATION</u>

TAKE the following actions:

- 1. OPEN the Public Hearing, TAKE public testimony, and CLOSE the Public Hearing.
- 2. AUTHORIZE the Agency Chairman to execute the funding agreement following approval as to form by the Agency Counsel.

III. ALTERNATIVES

- 1. MODIFY the agreement and APPROVE as modified.
- 2. TAKE another action the Agency Board deems appropriate.



City of Carson

Report to Redevelopment Agency

December 21, 2010

IV. BACKGROUND

The city of Carson (City) agreed to assist LA County with financing the construction of the Improvements to the Carson Sheriff's Station (Sheriff's Station) located at 21356 South Avalon Boulevard, Carson, California 90745, within the Carson Consolidated Project Area (Project Area), formerly Project Area No. 1.

The City's proposed contribution of \$2,500,000.00 would pay for a portion of the entire \$7,200,000.00 project, which LA County cannot finance alone. At the present time, the City does not have sufficient funds from its operating budget, reserves or secured grants and there are no federal, state, or other grant funds available to finance the City's portion of this project.

Because there are no other funding sources available, the City is requesting redevelopment funds to pay for its portion of this much-needed renovation project. In accordance with Health and Safety Code Section 33679 (Exhibit No. 4), the City Council must hold a public hearing regarding the purpose and use of Agency funds, and make a summary report (Exhibit No. 5) regarding the same, available for public review prior to the hearing. Pursuant to Health and Safety Code Section 33445 (Exhibit No. 6), the Agency may, with the consent of the City Council, pay all or part of the costs of the construction of any publicly-owned buildings if the City Council makes certain findings.

By adopting the attached Resolution No. 10-128, the City Council has satisfied Sections 33679 and 33445 of the CRL and approved the use of Agency funds for the Improvements.

The Agency will now consider entering the Agreement with LA County to provide the County with \$2,500,000.00 of warranted financial assistance to facilitate LA County's rehabilitation of the Carson Sheriff's Station pursuant to the terms of the Agreement.

V. <u>FISCAL IMPACT</u>

Funds for this transaction, in the amount of \$2,500,000.00, are available in the Carson Consolidated Project Area, and are included in the proposed FY 2010/11 Redevelopment Agency budget.

VI. <u>EXHIBITS</u>

- 1. Funding Agreement. (pgs. 4-8)
- 2. List of Improvements. (pg. 9)
- 3. Resolution No. 10-128, (pgs. 10-19)
- 4. Health and Safety Code Section 33679. (pg. 20)
- 5. Summary Report. (pgs. 21-25)
- 6. Health and Safety Code Section 33445. (pgs. 26-27)





City of Carson Report to Mayor and City Council

December 21, 2010 Special Orders of the Day

T: PUBLIC HEARING TO CONSIDER RESOLUTION NO. 10-128 APPROVING THE CARSON REDEVELOPMENT AGENCY'S FINANCING OF CERTAIN IMPROVEMENTS TO THE CARSON SHERIFF'S STATION LOCATED AT 21356 SOUTH AVALON-BOULEVARD (CARSON CONSOLIDATED PROJECT AREA)

Submitted by Clifford W. Graves

Economic Development General Manager

Approved by Jerome G. Groomes

City Manager

THIS IS A COMPANION AGENDA ITEM

I. <u>SUMMARY</u>

The City Council is requested to consider approval of the use of Carson Redevelopment Agency (Agency) financing to pay for a portion of certain much-needed renovations (Improvements) to the Carson Sheriff's Station located within the Carson Consolidated Project Area (Exhibit No. 1).

The city of Carson (City) agreed to assist the County of Los Angeles (LA County) by contributing \$2,500,000.00 to pay for a portion of the Sheriff's Station rehabilitation project. At the present time, the City lacks sufficient funds to pay for its portion. Because there are no other funding sources available, the City is considering requesting redevelopment funds to pay for the project.

Pursuant to California Redevelopment Law (CRL), the Agency can pay for the construction costs of publicly-owned buildings if the City Council approves and makes certain findings. If the Agency's financing of the Improvements is approved, the Agency will provide \$2,500,000.00 to LA County, pursuant to a funding agreement (Exhibit No. 2) substantially in the form attached hereto.

II. RECOMMENDATION

TAKE the following actions:

- 1. OPEN the Public Hearing, TAKE public testimony, and CLOSE the Public Hearing.
- 2. WAIVE further reading and ADOPT Resolution No. 10-128, "A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CARSON, CALIFORNIA, MAKING CERTAIN FINDINGS AND APPROVING THE CARSON REDEVELOPMENT AGENCY'S FINANCING OF CERTAIN IMPROVEMENTS TO THE CARSON SHERIFF'S STATION, PURSUANT TO HEALTH AND SAFETY CODE SECTIONS 33445 AND 33679."



City of Carson

Report to Mayor and City Council

December 21, 2010

III. ALTERNATIVES

- 1. MODIFY the resolution and APPROVE as modified.
- 2. TAKE another action the City Council deems appropriate.

IV. BACKGROUND

The City agreed to assist LA County with financing the construction of the Improvements to the Carson Sheriff's Station (Sheriff's Station) located at 21356 South Avalon Boulevard, Carson, California 90745, within the Carson Consolidated Project Area (Project Area), formerly Project Area No. 1.

The City's proposed contribution of \$2,500,000.00 would pay for a portion of the entire \$7,200,000.00 project, which LA County cannot finance alone. At the present time, the City does not have sufficient funds from its operating budget, reserves or secured grants and there are no federal, state or grant funds available to finance the City's portion of this project.

Because there are no other funding sources available, the City is requesting redevelopment funds to pay for the project. In accordance with Section 33679 of the CRL (Exhibit No. 3) the City Council must hold a public hearing regarding the purpose and use of Agency funds, and make a Summary Report (Exhibit No. 4), describing the same, available for public review prior to the hearing. Pursuant to Section 33445 of the CRL (Exhibit No. 5), the Agency may, with the consent of the City Council, pay all or part of the costs of the construction of any publicly-owned buildings if the City Council makes certain findings.

The attached Resolution No. 10-128 (Exhibit No. 6) satisfies the Section 33445 requirement and states that the City Council adopts the following findings: (1) the public building improvements are a benefit to the neighborhood and the Project Area; (2) there are no other available funds to finance the proposed public building improvements; (3) the payment of redevelopment funds will assist in the elimination of blight; and (4) the project is consistent with the Redevelopment Plan and the 5-Year Implementation Plan 2010-2014.

If the Agency's financing of the Improvements is approved, the Agency will provide \$2,500,000.00 to LA County, pursuant to a funding agreement. LA County will construct the Improvements and pay the remainder of the \$7,200,000.00 total project costs. LA County will be fully responsible for ensuring that the project complies with the California Environmental Quality Act (CEQA) Guidelines pertaining to rehabilitation of existing public structures.

The foregoing is contingent upon the plan amendment for the merger of the three existing project areas (Project Area No.1, the Merged and Amended Project Area, and Project Area No. 4) becoming effective at the end of the response period on January 10, 2011.



City of Carson

Report to Mayor and City Council

December 21, 2010

V. FISCAL IMPACT

Funds for this transaction, in the amount of \$2,500,000.00, are available in the Carson Consolidated Project Area and are included in the proposed FY 2010/11 Redevelopment Agency budget.

VI. <u>EXHIBITS</u>

- 1. List of Improvements. (pg. 4)
- 2. Funding agreement. (pgs. 5-9)
- 3. Health and Safety Code Section 33679. (pg. 10)
- 4. Summary Report. (pgs. 11-15)
- 5. Health and Safety Code Section 33445. (pgs. 16-17)
- 6. Resolution No. 10-128. (pgs. 18-27)

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Prepared by: William N. Watkins, Redevelopment Project Analyst

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City Clerk	City Treasurer	
Administrative Services	Development Services	
Economic Development Services	Public Services	

	Action taken by City Council
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Description of Improvements and Costs of the Sheriff's Station Rehabilitation Project

The project will include the following Improvements: enlarging the existing station lobby by approximately 7,400 square feet through the provision of a 2-story addition to include a new community room, interview room, and a video visiting room. Approximately 3,700 square feet of the existing station dispatch area, operation offices, and the female locker room will also be remodeled; and a new patio entrance and ramp will be constructed.

The total cost of the Sheriff's Station Rehabilitation Project is \$7,200,000.00. The Agency will pay for a portion of the total project cost. The Agency's financial contribution to the Improvements shall not exceed \$2,500,000.00.

FUNDING AGREEMENT FOR VARIOUS IMPROVEMENTS AT THE CARSON SHERIFF'S STATION

THIS AGREEMENT I	s made and	d entered into	this	day of	, 2010	0

BY

COUNTY OF LOS ANGELES, a body corporate and politic, and a subdivision of the State of California, hereinafter referred to as "County".

AND

CITY OF CARSON, a general law city & municipal corporation, hereinafter referred to as "City."

WITNESSETH:

WHEREAS, the City has agreed to make a contribution in the amount of \$2,500,000 (hereafter City Funds) to the County for the proposed construction of various improvements to the Carson Sheriffs Station (hereafter the Project).

WHEREAS, on November 25, 2008, the County's Board of Supervisors authorized the Chief Executive Officer to execute a funding agreement to receive \$2,500,000 in funding from the City for the Project;

NOW, THEREFORE, in consideration of the mutual promises, covenants and conditions set forth herein the parties hereto agree as follows:

A. Approved Funding and Costs

- 1. The City hereby agrees to provide funding to the County in the total amount of \$2,500,000 (the City's Contribution) towards the total actual cost to construct the Project. City's Contribution shall be the maximum amount contributed towards such actual construction costs, and the County acknowledges and agrees that should the total cost to construct the Project exceed \$7,900,000.00 (the "projected expenditure"), such additional cost shall be born entirely by the County.
- 2. In the event the projected expenditure to construct the Project is less than \$7,900,000.00, then in that eventuality the County acknowledges and agrees that City's Contribution shall be reduced on a dollar-for-dollar basis below the projected expenditure.



- 3. The City hereby agrees to wire transfer the entire amount of City's Contribution for the Project to the County within thirty (30) business days of executing a contract for construction of the Project and issuance by the County of the notice to the successful contractor to proceed with the scope of work for the Project.
- 4. The County hereby agrees that City's Contribution shall be utilized by the County only for payment of hard construction costs associated with the structural improvements at the Carson Sheriff's Station, and the same shall not be used for architectural, engineering, or design and specification expenses, trade fixtures, office furniture, or computer or communications equipment (and related hardware).

B. The improvements

- Any improvements funded pursuant to this Agreement will be subject to the provisions and requirements of the California Environmental Quality Act (hereafter CEQA). The County shall be fully responsible for compliance with the provisions of CEQA.
- 2. The mutual goal of the City and the County is to improve the existing Carson Sheriff's Station. This will be accomplished by enlarging the existing station lobby by approximately 7,400 square feet through the provision of a 2-story addition to include a new community room, interview room, and a video visiting room. Approximately 3,700 square feet of the existing station dispatch area, operation offices, and the female locker room will also be remodeled; and a new patio entrance and ramp will be constructed. Total project costs, which include hard construction costs and project soft costs, are currently estimated at \$7.2 million.

C. Agreement Term

This Agreement will remain in force until completion of the Project as mutually agreed by the City and the County.

D. Financial Records

- County agrees to maintain satisfactory financial accounts, documents and records of the expenditure of City Funds and to make them available to the City for auditing at reasonable times. County also agrees to retain such financial accounts, documents and records for five (5) years following termination of this Agreement.
- 2. County agrees to use a generally accepted accounting system. County also agrees to maintain, and make available for City inspection, accurate



records of all of its costs, disbursements and receipts with respect to its activities under this Agreement.

3. At any time during the term of this Agreement or at any time within five (5) years of the expiration or prior termination of this Agreement, authorized representatives of the City may conduct an audit of County's records for the purpose of verifying appropriateness and validity of expenditures of City Funds under the terms of this Agreement. If said audit reveals expenditures that cannot be verified or that were paid in violation of the terms of this Agreement, the City may request that County substitute other funds available to City, or if all City Funds have not yet been paid to County, the City may, in its discretion, reduce its City Funds obligation by an amount equal to such expenditures.

County, within thirty (30) days of notification from the City of its audit findings, may dispute the audit findings in writing to the City and provide the City with records and/or documentation to support the expenditure claims. The City shall review this documentation and make a final determination as to the validity of the expenditures.

E. Notices and Approvals

All notices and approvals shall be directed to and made by the following representatives of the parties:

a.

To the County: Chief Executive Office Capital Projects/Debt Management Division Attn; Jan Takata Kenneth Hahn Hall of Administration, Room 754 500 West Temple Street Los Angeles, CA 90012

b.

To the City of Carson: City Manager 701 East Carson Street Carson, California 90749

F. Nondiscrimination

County shall not discriminate against any person on the basis of race, color, sex, sexual orientation, age, religious belief, national origin, marital status, physical or mental handicap, medical condition, or place of residence in the use of the City Funds paid to County pursuant to this Agreement.



G. Severability

If any provision of this Agreement, or the application thereof, is held to be invalid, that invalidity shall no affect other provisions or applications of the Agreement that can be given effect without the invalid provision of application, and to this end the provisions of the Agreement are severable.

H. Effective Date

The effective date of this Agreement shall be the date of approval by the County's Chief Executive Officer.

IN WITNESS WHEREOF, the City has executed this Funding Agreement, or caused it to be duly executed by its authorized representative, and the County of Los Angeles by order of its Board of Supervisors, has delegated to its Chief Executive Officer the authority to execute this Agreement on its behalf on the date and year written below.

CITY	
City of Carson	
By	•
James L. "Jim" Dear Mayor	Date
APPROVED AS TO FORM FOR THE CITY:	
Ву	
William W. Wynder City Attorney	
COUNTY	
County of Los Angeles	
Ву	
William T Fujioka Chief Executive Officer	Date



APPROVED AS TO FORM FOR THE COUNTY:

ANDREA SHERIDAN ORDIN County Counsel

Ву			
P	rincipal	Deputy	



33679. Agency Payment for Public Buildings - Public Hearing Requirements

Before an agency commits to use the portion of taxes to be allocated and paid to an agency pursuant to subdivision (b) of Section 33670 for the purpose of paying all or part of the value of the land for, and the cost of the installation and construction of, any publicly owned building, other than parking facilities, the legislative body shall hold a public hearing.

Notice of the time and place of the public hearing shall be published in a newspaper of general circulation in the community for at least two successive weeks prior to the public hearing. There shall be available for public inspection and copying, at a cost not to exceed the cost of duplication, a summary which includes all of the following:

- (a) Estimates of the amount of such taxes proposed to be used to pay for such land and construction of any publicly owned building, including interest payments.
- (b) Sets forth the facts supporting the determinations required to be made by the legislative body pursuant to Section 33445.
- (c) Sets forth the redevelopment purpose for which such taxes are being used to pay for the land and construction of such publicly owned building.

The summary shall be made available to the public for inspection and copying no later than the time of the first publication of the notice of the public hearing.



SUMMARY REPORT

CARSON REDEVELOPMENT AGENCY FINANCING OF IMPROVEMENTS TO THE CARSON SHERIFF'S STATION, PURSUANT TO SECTIONS 33445 AND 33679 OF THE CALIFORNIA COMMUNITY REDEVELOPMENT LAW



Prepared by:

Carson Redevelopment Agency 1 Civic Plaza, Suite 500 Carson, California 90745 (310) 233-4800

December 9, 2010



CARSON REDEVELOPMENT AGENCY

Summary Report Carson Sheriff's Station Rehabilitation Project

INTRODUCTION

The following summary report (Summary Report or Report) has been prepared pursuant to Sections 33445 and 33679 of the California Health and Safety Code/Community Redevelopment Law (CRL). As described below, the City's contribution to the proposed improvements to be made to the Carson Sheriff's Station is subject to the findings of Section 33445 and 33679, because the City's contribution will be financed by Carson Redevelopment Agency (Agency) funds from the Carson Consolidated Project Area (Project Area).

LEGISLATIVE REQUIREMENTS

Section 33679 of the CRL states that before a redevelopment agency commits to use any portion of taxes to be allocated and paid to the agency pursuant to subdivision (b) of Section 33670 of the CRL (tax increment financing) for the purpose of paying all or part of the value of land for, and/or the cost of the installation and construction of, any publicly- owned building, other than parking facilities, the legislative body must first hold a public hearing and make certain findings.

Notice of the time and place of public hearing shall be published in a newspaper of general circulation in the community for at least two successive weeks prior to the public hearing. There shall be available for public inspection and copying, at a cost not to exceed the cost of duplication, a summary, which includes the following:

- (a) Estimates of the amount of such property taxes proposed to be used to pay for such land and construction of any publicly owned building, including interest payments.
- (b) Sets forth the facts supporting the determinations required to be made by the legislative body pursuant to Section 33445.
- (c) Sets forth the redevelopment purpose for which such taxes are being used to pay for the land and/or construction of such publicly owned buildings.

The summary shall be made available to the public for inspection and copying no later than the time of the first publication of the notice of the public hearing.

CRL Section 33445 states that an agency may, with the consent of the legislative body, pay all or a part of the value of the land for and the construction of any building, facility or structure, or other improvement which is publicly owned either within or without the project area, if the legislative body determines all of the following:



- (1) That the buildings, facilities, structures, or other improvements that are publicly owned and located within the project area, are of benefit to the project area by helping to eliminate blight within the project area.
- (2) That no other reasonable means of financing the buildings, facilities, structures, or other improvements, that are publicly owned, are available to the community.
- (3) That the payment of funds for the acquisition of land or cost of buildings, facilities, structures, or other improvements, that are publicly owned, are consistent with the implementation plan adopted pursuant to CRL Section 33490 and is provided for in the applicable Redevelopment Plan.

BACKGROUND

The City of Carson (City) agreed to contribute \$2,500,000.00, a portion of the total cost, to the County of Los Angeles (LA County) for construction of various renovations (Improvements) to the Carson Sheriff's Station (Sheriff's Station) located at 21356 South Avalon Boulevard, Carson, California 90745, within the Carson Consolidated Project Area, which was formerly known as Project Area No. 1. At the present time, the City lacks the funds necessary to pay for the Improvements.

During its meeting on December 21, 2010, the Agency Board/City Council will consider approving the use of Agency tax-exempt bond funds to pay for the City's portion of the Improvements to the Sheriff's Station.

The Agency has nearly completed the process to approve amendments (2010 Amendments) to the redevelopment plans for its three existing project areas: Project Area No. 1, the Merged and Amended Project Area, and Project Area No. 4. The 2010 Amendments would merge the three existing project areas into a single project area (Carson Consolidated Project Area) and add the Carson Sheriff's Station rehabilitation project to the existing public improvement project list for Project Area No. 1. The public response period for the 2010 Amendments ends in January of 2011. Thus, approval for Agency financing of improvements to the Carson Sheriff's Station is contingent upon the final approval and adoption of the 2010 Amendments, as evidenced by an uncontested response period.

This Summary Report outlines certain project information and findings that must be made prior to Agency financing of the Improvements:

1. Cost of the Project Including Estimate of Agency Financing: This section details the total cost to the Agency associated with financing the Improvements.

The Agency will provide \$2,500,000.00 of tax-exempt bond funds to LA County to pay for a portion of the Improvements to the Sheriff's Station. LA County will construct the Improvements and pay the remainder of the \$7,200,000.00 total project costs.



The Agency is estimated to pay 4.5% interest on the bond funds until the year 2036, for a total interest cost of \$2,275,000.00. Thus, the total cost to the Agency of financing the project, including interest, is \$4,775,000.00.

2. Purpose, Benefit to the Project Area and Blight Elimination: This section describes the existing blighting conditions impacting the Site and explains how the Project will alleviate the blighting influences and its benefit to the Project Area and surrounding area.

The Agency intends to utilize redevelopment funds to assist in the rehabilitation of the Sheriff's Station to eliminate blighting influences. The Sheriff's Station, built in 1974, is 36 years old and is deteriorated, substandard and outdated, given present standards. The facility fails to provide adequate access for the disabled and fails to meet current building code requirements. The existing facility's lobby, community room, interview room, dispatch area, operation offices, and the female locker room are inadequate and require extensive renovation.

Redevelopment funds are requested to complete the following improvements: enlarging the existing station lobby by approximately 7,400 square feet through the provision of a 2-story addition to include a new community room, interview room, and a video visiting room. Approximately 3,700 square feet of the existing station dispatch area, operation offices, and the female locker room will also be remodeled; and a new patio entrance and ramp will be constructed.

The renovated and expanded facility will provide the following: new opportunities for programs, community events, and employment; improved meeting and interview facilities; improved access for the disabled; and a safer environment for employees and the public. With the Agency's contribution of funds for the Sheriff's Station Improvements, LA County will be able to rehabilitate the facility to comply with modern standards.

Construction of the project will be performed by LA County. LA County will be fully responsible for ensuring that the project complies with the California Environmental Quality Act (CEQA) Guidelines and all other applicable laws pertaining to rehabilitation of existing public structures.

3. Conformance with Five-Year Implementation Plan: This section describes how the Project is provided for in the existing Redevelopment Plan and how it will achieve the goals identified in the Agency's adopted Five-Year Implementation Plan 2010-2014, as amended, (Implementation Plan).

The 2010 Amendments modify the Redevelopment Plan by adding the Carson Sheriff's Station Rehabilitation Project to the existing public improvement project list for Project Area No. 1. In addition, the Implementation Plan was amended as part of the 2010 Amendments process. In support of the Implementation Plan, the Sheriff's Station rehabilitation project will address the following blighting conditions and goals identified in the Implementation Plan:



- a. Removal or renovation of buildings which are unsafe or unhealthy.
- b. Replanning, redesign and redevelopment of portions of the Project Area to enhance the image of the Project Area and to create a sense of identity.
- c. Deteriorated, dilapidated, and/or unsafe buildings and structures that are in need of moderate to extensive repairs.
- d. Improve inadequate public improvements, infrastructure or community facilities.
- e. Properties that suffer from economic maladjustment, dislocation, disuse, and substandard design.
- f. Elimination of blighting influences within the Project Area.
- 4. Methods of Financing Available: This section reviews the project's existing budget and potential funding sources. This section demonstrates that there is no other reasonable method of financing the Project other than redevelopment financing.

The total project cost, including architecture and other professional services and permit fees is \$7,200,000.00. The City has agreed to contribute \$2,500,000.00 to pay for a portion of the total project costs as LA County cannot pay the entire project cost. At the present time, the City does not have sufficient funds from its operating budget, reserves or secured grants to fund the completion of the project. Nor are there federal, state or grant funds available for the City's portion of this project. Accordingly, without redevelopment funding this project will not be completed as planned.

CONCLUSION

The Agency Board/City Council must conduct a public hearing pursuant to Health and Safety Code Section 33679, make the Health and Safety Code Section 33445 findings outlined above and consent to the use and expenditure of Agency funds to improve the Carson Sheriff's Station.



33445. Agency's Authority to Pay for Public Improvements

- (a) Notwithstanding Section 33440, an agency may, with the consent of the legislative body, pay all or a part of the value of the land for and the cost of the installation and construction of any building, facility, structure, or other improvement that is publicly owned either within or without the project area, if the legislative body determines all of the following:
 - (1) That the buildings, facilities, structures, or other improvements are of benefit to the project area or the immediate neighborhood in which the project is located, regardless of whether the improvement is within another project area, or in the case of a project area in which substantially all of the land is publicly owned that the improvement is of benefit to an adjacent project area of the agency.
 - (2) That no other reasonable means of financing the buildings, facilities, structures, or other improvements, are available to the community.
 - (3) That the payment of funds for the acquisition of land or the cost of buildings, facilities, structures, or other improvements will assist in the elimination of one or more blighting conditions inside the project area or provide housing for low- or moderate-income persons, and is consistent with the implementation plan adopted pursuant to Section 33490.
- (b) The determinations by the agency and the local legislative body pursuant to subdivision (a) shall be final and conclusive. For redevelopment plans, and amendments to those plans which add territory to a project, adopted after October 1, 1976, acquisition of property and installation or construction of each facility shall be provided for in the redevelopment plan. A redevelopment agency shall not pay for the normal maintenance or operations of buildings, facilities, structures, or other improvements that are publicly owned. Normal maintenance or operations do not include the construction, expansion, addition to, or reconstruction of, buildings, facilities, structures, or other improvements that are publicly owned otherwise undertaken pursuant to this section.
- (c) When the value of the land or the cost of the installation and construction of the building, facility, structure, or other improvement, or both, has been, or will be, paid or provided for initially by the community or other public corporation, the agency may enter into a contract with the community or other public corporation under which it agrees to reimburse the community or other public corporation for all or part of the value of the land or all or part of the cost of the building, facility, structure, or other improvement, or both, by periodic payments over a period of years.
- (d) The obligation of the agency under the contract shall constitute an indebtedness of the agency for the purpose of carrying out the redevelopment project for the project area, which indebtedness may be made payable out of taxes levied in the project area and allocated to the agency under subdivision (b) of Section 33670 or out of any other available funds.



- (e) In a case where the land has been or will be acquired by, or the cost of the installation and construction of the building, facility, structure, or other improvement has been paid by, a parking authority, joint powers entity, or other public corporation to provide a building, facility, structure, or other improvement that has been or will be leased to the community, the contract may be made with, and the reimbursement may be made payable to, the community.
- (f) With respect to the financing, acquisition, or construction of a transportation, collection, and distribution system and related peripheral parking facilities, in a county with a population of 4,000,000 persons or more, the agency shall, in order to exercise the powers granted by this section, enter into an agreement with the rapid transit district that includes the county, or a portion thereof, in which agreement the rapid transit district shall be given all of the following responsibilities:
 - (1) To participate with the other parties to the agreement to design, determine the location and extent of the necessary rights-of-way for, and construct, the transportation, collection, and distribution systems and related peripheral parking structures and facilities.
 - (2) To operate and maintain the transportation, collection, and distribution systems and related peripheral parking structures and facilities in accordance with the rapid transit district's outstanding agreements and the agreement required by this paragraph.
- (g) (1) Notwithstanding any other authority granted in this section, an agency shall not pay for, either directly or indirectly, with tax increment funds the construction, including land acquisition, related site clearance, and design costs, or rehabilitation of a building that is, or that will be used as, a city hall or county administration building.
 - (2) This subdivision shall not preclude an agency from making payments to construct, rehabilitate, or replace a city hall if an agency does any of the following:
 - (A) Allocates tax increment funds for this purpose during the 1988-89 fiscal year and each fiscal year thereafter in order to comply with federal and state seismic safety and accessibility standards.
 - (B) Uses tax increment funds for the purpose of rehabilitating or replacing a city hall that was seriously damaged during an earthquake that was declared by the President of the United States to be a natural disaster.
 - (C) Uses the proceeds of bonds, notes, certificates of participation, or other indebtedness that was issued prior to January 1, 1994, for the purpose of constructing or rehabilitating a city hall, as evidenced by documents approved at the time of the issuance of the indebtedness.



RESOLUTION NO. 10-128

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CARSON, CALIFORNIA, MAKING CERTAIN FINDINGS AND APPROVING THE CARSON REDEVELOPMENT AGENCY'S FINANCING OF CERTAIN IMPROVEMENTS TO THE CARSON SHERIFF'S STATION, PURSUANT TO HEALTH AND SAFETY CODE SECTIONS 33445 AND 33679

WHEREAS, pursuant to the Community Redevelopment Law of the State of California ("Redevelopment Law"), the City of Carson ("City") has adopted a Redevelopment Plan for the Carson Consolidated Project Area ("Project Area") administered by the Carson Redevelopment Agency ("Agency"); and

WHEREAS, the City desires to assist the County of Los Angeles ("County") by financing a portion of the total cost to construct certain renovations ("Improvements"), as outlined in Exhibit "A" attached hereto, to the Carson Sheriff's Station located at 21356 South Avalon Boulevard, Carson, California 90745, within the Project Area; and

WHEREAS, City general fund and reserves are limited and subject to uncontrollable reductions as a result of diminished sales tax and transient occupancy tax revenue, in addition to recent actions by the State of California ("State") that have taken City funds for State purposes; and

WHEREAS, pursuant to Health and Safety Code Section 33445, the Agency may, with the consent of the City Council, pay all or part of the costs of improvements to public buildings if the City Council makes certain findings; and

WHEREAS, the Agency proposes to finance the Improvements using redevelopment funds, pursuant to a funding agreement ("Agreement") with the County; and

WHEREAS, the Improvements to the Carson Sheriff's Station are of benefit to the Project Area; and

WHEREAS, the Agency has duly considered the impacts the Improvements will have on the Project Area, and believes that no other funds are reasonably available to finance the Improvements and that the completion of the Improvements will assist in the elimination of one or more blighting conditions within the Project Area; and

WHEREAS, City staff has determined that the City's approval of the Agency's financing of the Improvements with tax increment and/or bonds secured by tax increment is not considered a "project" under the California Environmental Quality Act (CEQA) because such approval constitutes only the creation of a funding mechanism or other fiscal action; and

WHEREAS, the County will construct the Improvements and will be fully responsible for ensuring that the project complies with the CEQA Guidelines pertaining to rehabilitation of existing public structures and any applicable federal and local laws; and



WHEREAS, in accordance with Health and Safety Code Section 33679 on December 21, 2010 the City Council conducted a duly noticed public hearing to consider this matter; and

WHEREAS, notice of such public hearing was published in the *Our Weekly* on December 9 and December 16, 2010; and

WHEREAS, no later than the time of the first publication of the notice of the public hearing, the Agency made available for public review a Summary Report, also known as a "33679 Report," attached hereto as Exhibit "B" and by this reference incorporated herein (the "Summary Report"), setting forth the information required by Health and Safety Code Section 33679.

NOW, THEREFORE, based on the evidence presented to the City, including the written staff report, the City Council does hereby find, determine and resolve as follows:

Section 1. The above recitals are true and correct and incorporated herein by this reference.

Section 2. The City Council hereby consents to the Agency's financing of the specified Improvements and finds, in accordance with Health and Safety Code Sections 33445 and 33679, and based on the Summary Report and the findings therein, the staff report accompanying this resolution, the oral presentation of staff and such other written and oral evidence presented to the City Council, the following:

- (i) The Agency's financing of the Improvements is of benefit to the Project Area because the renovated and expanded Sheriff's Station facility will provide the following: new opportunities for programs, community events, and employment; improved meeting and interview facilities; improved access for the disabled; and a safer environment for employees and the public. With the Agency's contribution of funds for the Improvements, the County will be able to rehabilitate the facility to comply with modern standards which contributes to the long term economic development and success of the Project Area; and
- (ii) The City does not have sufficient funds from its operating budget, reserves or secured grants to pay the City's contribution to the construction of the Improvements and there are no federal, state or grant funds available to fund the City's share of the project such that there are no other available funds to finance the City's share of the Improvements. Thus, without redevelopment funding this project will not be completed as planned; and
- (iii) The Agency's financing of the Improvements will assist in the elimination of blighting conditions by rehabilitating and modernizing an old, deteriorated, substandard and outdated facility that currently fails to provide adequate access for the disabled and fails to meet current building code requirements; and

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(iv) The Agency's financing of the Improvements is consistent with the Agency's Five-Year Implementation Plan 2010-2014 and the Redevelopment Plan for the Project Area both of which were amended in 2010 to add the Carson Sheriff's Station Rehabilitation Project to the existing public improvements project list.

Section 3. The Agreement and the instruments referenced therein are hereby approved for execution and delivery by the Executive Director of the Agency and/or any other authorized officers with such changes or modifications as the Executive Director of the Agency and/or any such other authorized officers may deem necessary (as conclusively evidenced by the execution thereof) to effectuate its purpose. The Secretary of the Agency is hereby authorized to attest to the Agreement and such instruments.

Section 4. The Executive Director of the Agency and/or any other authorized officers are hereby authorized to take such actions, perform such deeds, and execute, acknowledge and deliver such instruments and documents as they deem necessary to effectuate the transactions contemplated under the Agreement.

Section 5. This resolution will take effect upon adoption.

PASSED, APPROVED, and ADOPTED this 21st day of December. 2010.

	Mayor Jim Dear
ATTEST:	
City Clerk Helen S. Kawagoe	
APPROVED AS TO FORM:	•
City Attorney	



EXHIBIT "A"

To Resolution No. 10-128

Improvements

Improvements to be funded with Carson Redevelopment Agency financing:

Enlarging the existing station lobby by approximately 7,400 square feet through the provision of a 2-story addition to include a new community room, interview room, and a video visiting room. Approximately 3,700 square feet of the existing station dispatch area, operation offices, and the female locker room will also be remodeled; and a new patio entrance and ramp will be constructed.

The total cost of the Sheriff's Station Rehabilitation Project is \$7,200,000.00. The Agency will pay for a portion of the total project cost. The Agency's financial contribution to the Improvements shall not exceed \$2,500,000.00.



EXHIBIT "B"

To Resolution No. 10-128

Summary Report



SUMMARY REPORT

CARSON REDEVELOPMENT AGENCY FINANCING OF IMPROVEMENTS TO THE CARSON SHERIFF'S STATION, PURSUANT TO SECTIONS 33445 AND 33679 OF THE CALIFORNIA COMMUNITY REDEVELOPMENT LAW



Prepared by:

Carson Redevelopment Agency 1 Civic Plaza, Suite 500 Carson, California 90745 (310) 233-4800

December 9, 2010



CARSON REDEVELOPMENT AGENCY

Summary Report Carson Sheriff's Station Rehabilitation Project

INTRODUCTION

The following summary report (Summary Report or Report) has been prepared pursuant to Sections 33445 and 33679 of the California Health and Safety Code/Community Redevelopment Law (CRL). As described below, the City's contribution to the proposed improvements to be made to the Carson Sheriff's Station is subject to the findings of Section 33445 and 33679, because the City's contribution will be financed by Carson Redevelopment Agency (Agency) funds from the Carson Consolidated Project Area (Project Area).

LEGISLATIVE REQUIREMENTS

Section 33679 of the CRL states that before a redevelopment agency commits to use any portion of taxes to be allocated and paid to the agency pursuant to subdivision (b) of Section 33670 of the CRL (tax increment financing) for the purpose of paying all or part of the value of land for, and/or the cost of the installation and construction of, any publicly- owned building, other than parking facilities, the legislative body must first hold a public hearing and make certain findings.

Notice of the time and place of public hearing shall be published in a newspaper of general circulation in the community for at least two successive weeks prior to the public hearing. There shall be available for public inspection and copying, at a cost not to exceed the cost of duplication, a summary, which includes the following:

- (a) Estimates of the amount of such property taxes proposed to be used to pay for such land and construction of any publicly owned building, including interest payments.
- (b) Sets forth the facts supporting the determinations required to be made by the legislative body pursuant to Section 33445.
- (c) Sets forth the redevelopment purpose for which such taxes are being used to pay for the land and/or construction of such publicly owned buildings.

The summary shall be made available to the public for inspection and copying no later than the time of the first publication of the notice of the public hearing.

CRL Section 33445 states that an agency may, with the consent of the legislative body, pay all or a part of the value of the land for and the construction of any building, facility or structure, or other improvement which is publicly owned either within or without the project area, if the legislative body determines all of the following:



- (1) That the buildings, facilities, structures, or other improvements that are publicly owned and located within the project area, are of benefit to the project area by helping to eliminate blight within the project area.
- (2) That no other reasonable means of financing the buildings, facilities, structures, or other improvements, that are publicly owned, are available to the community.
- (3) That the payment of funds for the acquisition of land or cost of buildings, facilities, structures, or other improvements, that are publicly owned, are consistent with the implementation plan adopted pursuant to CRL Section 33490 and is provided for in the applicable Redevelopment Plan.

BACKGROUND

The City of Carson (City) agreed to contribute \$2,500,000.00, a portion of the total cost, to the County of Los Angeles (LA County) for construction of various renovations (Improvements) to the Carson Sheriff's Station (Sheriff's Station) located at 21356 South Avalon Boulevard, Carson, California 90745, within the Carson Consolidated Project Area, which was formerly known as Project Area No. 1. At the present time, the City lacks the funds necessary to pay for the Improvements.

During its meeting on December 21, 2010, the Agency Board/City Council will consider approving the use of Agency tax-exempt bond funds to pay for the City's portion of the Improvements to the Sheriff's Station.

The Agency has nearly completed the process to approve amendments (2010 Amendments) to the redevelopment plans for its three existing project areas: Project Area No. 1, the Merged and Amended Project Area, and Project Area No. 4. The 2010 Amendments would merge the three existing project areas into a single project area (Carson Consolidated Project Area) and add the Carson Sheriff's Station rehabilitation project to the existing public improvement project list for Project Area No. 1. The public response period for the 2010 Amendments ends in January of 2011. Thus, approval for Agency financing of improvements to the Carson Sheriff's Station is contingent upon the final approval and adoption of the 2010 Amendments, as evidenced by an uncontested response period.

This Summary Report outlines certain project information and findings that must be made prior to Agency financing of the Improvements:

1. Cost of the Project Including Estimate of Agency Financing: This section details the total cost to the Agency associated with financing the Improvements.

The Agency will provide \$2,500,000.00 of tax-exempt bond funds to LA County to pay for a portion of the Improvements to the Sheriff's Station. LA County will construct the Improvements and pay the remainder of the \$7,200,000.00 total project costs.



The Agency is estimated to pay 4.5% interest on the bond funds until the year 2036, for a total interest cost of \$2,275,000.00. Thus, the total cost to the Agency of financing the project, including interest, is \$4,775,000.00.

2. Purpose, Benefit to the Project Area and Blight Elimination: This section describes the existing blighting conditions impacting the Site and explains how the Project will alleviate the blighting influences and its benefit to the Project Area and surrounding area.

The Agency intends to utilize redevelopment funds to assist in the rehabilitation of the Sheriff's Station to eliminate blighting influences. The Sheriff's Station, built in 1974, is 36 years old and is deteriorated, substandard and outdated, given present standards. The facility fails to provide adequate access for the disabled and fails to meet current building code requirements. The existing facility's lobby, community room, interview room, dispatch area, operation offices, and the fernale locker room are inadequate and require extensive renovation.

Redevelopment funds are requested to complete the following improvements: enlarging the existing station lobby by approximately 7,400 square feet through the provision of a 2-story addition to include a new community room, interview room, and a video visiting room. Approximately 3,700 square feet of the existing station dispatch area, operation offices, and the female locker room will also be remodeled; and a new patio entrance and ramp will be constructed.

The renovated and expanded facility will provide the following: new opportunities for programs, community events, and employment; improved meeting and interview facilities; improved access for the disabled; and a safer environment for employees and the public. With the Agency's contribution of funds for the Sheriff's Station Improvements, LA County will be able to rehabilitate the facility to comply with modern standards.

Construction of the project will be performed by LA County. LA County will be fully responsible for ensuring that the project complies with the California Environmental Quality Act (CEQA) Guidelines and all other applicable laws pertaining to rehabilitation of existing public structures.

3. Conformance with Five-Year Implementation Plan: This section describes how the Project is provided for in the existing Redevelopment Plan and how it will achieve the goals identified in the Agency's adopted Five-Year Implementation Plan 2010-2014, as amended, (Implementation Plan).

The 2010 Amendments modify the Redevelopment Plan by adding the Carson Sheriff's Station Rehabilitation Project to the existing public improvement project list for Project Area No. 1. In addition, the Implementation Plan was amended as part of the 2010 Amendments process. In support of the Implementation Plan, the Sheriff's Station rehabilitation project will address the following blighting conditions and goals identified in the Implementation Plan:



- a. Removal or renovation of buildings which are unsafe or unhealthy.
- b. Replanning, redesign and redevelopment of portions of the Project Area to enhance the image of the Project Area and to create a sense of identity.
- c. Deteriorated, dilapidated, and/or unsafe buildings and structures that are in need of moderate to extensive repairs.
- d. Improve inadequate public improvements, infrastructure or community facilities.
- e. Properties that suffer from economic maladjustment, dislocation, disuse, and substandard design.
- f. Elimination of blighting influences within the Project Area.
- 4. Methods of Financing Available: This section reviews the project's existing budget and potential funding sources. This section demonstrates that there is no other reasonable method of financing the Project other than redevelopment financing.

The total project cost, including architecture and other professional services and permit fees is \$7,200,000.00. The City has agreed to contribute \$2,500,000.00 to pay for a portion of the total project costs as LA County cannot pay the entire project cost. At the present time, the City does not have sufficient funds from its operating budget, reserves or secured grants to fund the completion of the project. Nor are there federal, state or grant funds available for the City's portion of this project. Accordingly, without redevelopment funding this project will not be completed as planned.

CONCLUSION

The Agency Board/City Council must conduct a public hearing pursuant to Health and Safety Code Section 33679, make the Health and Safety Code Section 33445 findings outlined above and consent to the use and expenditure of Agency funds to improve the Carson Sheriff's Station.



ITEM NO. (17)

PUBLIC HEARING TO CONSIDER RESOLUTION NO. 10-128,
APPROVING THE CARSON REDEVELOPMENT AGENCY'S FINANCING
OF CERTAIN IMPROVEMENTS TO THE CARSON SHERIFF'S STATION
LOCATED AT 21356 SOUTH AVALON BOULEVARD (CARSON
CONSOLIDATED PROJECT AREA) (ECONOMIC DEVELOPMENT)

THIS IS A COMPANION AGENDA ITEM WITH AGENCY ITEM NO. 7

Joint Public Hearing

Mayor/Chairman Dear declared the Joint Public Hearing open TO CONSIDER RESOLUTION NO. 10-128, APPROVING THE CARSON REDEVELOPMENT AGENCY'S FINANCING OF CERTAIN IMPROVEMENTS TO THE CARSON SHERIFF'S STATION LOCATED AT 21356 SOUTH AVALON BOULEVARD (CARSON CONSOLIDATED PROJECT AREA).

City Clerk/Agency Secretary's Report

City Clerk/Agency Secretary Kawagoe reported that notice of the Joint Public Hearing had been given pursuant to applicable law, including but not limited to the timely publication, postings as required by law; and other mailings as requested by individuals and organizations. The affidavits attesting to mailing and publishing such notice were on file in the City Clerk's Office. No written communications were received.

Mayor/Chairman Dear directed that all affidavits of notice be made part of the record.

Staff Report

Economic Development General Manager Graves summarized the staff report and recommendation.

Administration of Oath

Mayor/Chairman Dear requested that all persons wishing to testify to stand and take the Oath, which was administered by City Clerk/Agency Secretary Kawagoe.

Public Testimony

The following persons, being previously sworn, testified before the City Council/Redevelopment Agency:

Tommy Fa'avae, 605 E. 221st Street, Carson, California 90745 Concurred with the staff recommendation.

Miriam Vazquez, 21413 Martin Street, Carson, California 90745



Inquired into the necessity of the rehabilitation project.

There being no further persons wishing to testify, Mayor/Chairman Dear declared the Joint Public Hearing closed.

RECOMMENDATION for the City Council:

TAKE the following actions:

- 1. OPEN the Public Hearing, TAKE public testimony, and CLOSE the Public Hearing.
- 2. WAIVE further reading and ADOPT Resolution No. 10-128, "A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CARSON, CALIFORNIA, MAKING CERTAIN FINDINGS AND APPROVING THE CARSON REDEVELOPMENT AGENCY'S FINANCING OF CERTAIN IMPROVEMENTS TO THE CARSON SHERIFF'S STATION, PURSUANT TO HEALTH AND SAFETY CODE SECTIONS 33445 AND 33679."

ACTION: It was moved to approve staff recommendation Nos. 1 and 2 on motion of Dear and seconded by Ruiz-Raber.

Amended Motion

Mayor/Chairman Dear amended his motion to include the direction to staff to prepare a letter for signature by the Mayor on behalf of the City Council to the Los Angeles County Board of Supervisors encouraging the Board to approve the Carson Sheriff's Station rehabilitation project at its meeting when the item will be considered, which accepted by Ruiz-Raber.

During discussion of the amended motion, Council/Agency Member Davis-Holmes noted that the amended motion did not include encouraging the Board of Supervisors to approve a PLA agreement for the project. Whereupon, Mayor/Chairman Dear clarified that the issue would be included in the letter and thanked Council Member Davis-Holmes for bringing the item forward.

The amended motion was unanimously carried by the following vote:

Ayes:

Mayor/Chairman Dear, Mayor Pro Tem/Vice Chairman Santarina, Council/Agency

Member Davis-Holmes, Council/Agency Member Gipson, and Council/Agency

Member Ruiz-Raber

Noes:

None

Abstain:

None

Absent:

None



RESOLUTION NO. 10-128

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CARSON, CALIFORNIA, MAKING CERTAIN FINDINGS AND APPROVING THE CARSON REDEVELOPMENT AGENCY'S FINANCING OF CERTAIN IMPROVEMENTS TO THE CARSON SHERIFF'S STATION, PURSUANT TO HEALTH AND SAFETY CODE SECTIONS 33445 AND 33679

WHEREAS, pursuant to the Community Redevelopment Law of the State of California ("Redevelopment Law"), the City of Carson ("City") has adopted a Redevelopment Plan for the Carson Consolidated Project Area ("Project Area") administered by the Carson Redevelopment Agency ("Agency"); and

WHEREAS, the City desires to assist the County of Los Angeles ("County") by financing a portion of the total cost to construct certain renovations ("Improvements"), as outlined in Exhibit "A" attached hereto, to the Carson Sheriff's Station located at 21356 South Avalon Boulevard, Carson, California 90745, within the Project Area; and

WHEREAS, City general fund and reserves are limited and subject to uncontrollable reductions as a result of diminished sales tax and transient occupancy tax revenue, in addition to recent actions by the State of California ("State") that have taken City funds for State purposes; and

WHEREAS, pursuant to Health and Safety Code Section 33445, the Agency may, with the consent of the City Council, pay all or part of the costs of improvements to public buildings if the City Council makes certain findings; and

WHEREAS, the Agency proposes to finance the Improvements using redevelopment funds, pursuant to a funding agreement ("Agreement") with the County; and

WHEREAS, the Improvements to the Carson Sheriff's Station are of benefit to the Project Area; and

WHEREAS, the Agency has duly considered the impacts the Improvements will have on the Project Area, and believes that no other funds are reasonably available to finance the Improvements and that the completion of the Improvements will assist in the elimination of one or more blighting conditions within the Project Area; and

WHEREAS, City staff has determined that the City's approval of the Agency's financing of the Improvements with tax increment and/or bonds secured by tax increment is not considered a "project" under the California Environmental Quality Act (CEQA) because such approval constitutes only the creation of a funding mechanism or other fiscal action; and

WHEREAS, the County will construct the Improvements and will be fully responsible for ensuring that the project complies with the CEQA Guidelines pertaining to rehabilitation of existing public structures and any applicable federal and local laws; and



WHEREAS, in accordance with Health and Safety Code Section 33679 on December 21, 2010 the City Council conducted a duly noticed public hearing to consider this matter; and

WHEREAS, notice of such public hearing was published in the *Our Weekly* on December 9 and December 16, 2010; and

WHEREAS, no later than the time of the first publication of the notice of the public hearing, the Agency made available for public review a Summary Report, also known as a "33679 Report," attached hereto as Exhibit "B" and by this reference incorporated herein (the "Summary Report"), setting forth the information required by Health and Safety Code Section 33679.

NOW, THEREFORE, based on the evidence presented to the City, including the written staff report, the City Council does hereby find, determine and resolve as follows:

Section 1. The above recitals are true and correct and incorporated herein by this reference.

- Section 2. The City Council hereby consents to the Agency's financing of the specified Improvements and finds, in accordance with Health and Safety Code Sections 33445 and 33679, and based on the Summary Report and the findings therein, the staff report accompanying this resolution, the oral presentation of staff and such other written and oral evidence presented to the City Council, the following:
 - (i) The Agency's financing of the Improvements is of benefit to the Project Area because the renovated and expanded Sheriff's Station facility will provide the following: new opportunities for programs, community events, and employment; improved meeting and interview facilities; improved access for the disabled; and a safer environment for employees and the public. With the Agency's contribution of funds for the Improvements, the County will be able to rehabilitate the facility to comply with modern standards which contributes to the long term economic development and success of the Project Area; and
 - (ii) The City does not have sufficient funds from its operating budget, reserves or secured grants to pay the City's contribution to the construction of the Improvements and there are no federal, state or grant funds available to fund the City's share of the project such that there are no other available funds to finance the City's share of the Improvements. Thus, without redevelopment funding this project will not be completed as planned; and
 - (iii) The Agency's financing of the Improvements will assist in the elimination of blighting conditions by rehabilitating and modernizing an old, deteriorated, substandard and outdated facility that currently fails to provide adequate access for the disabled and fails to meet current building code requirements; and



- (iv) The Agency's financing of the Improvements is consistent with the Agency's Five-Year Implementation Plan 2010-2014 and the Redevelopment Plan for the Project Area both of which were amended in 2010 to add the Carson Sheriff's Station Rehabilitation Project to the existing public improvements project list.
- Section 3. The Agreement and the instruments referenced therein are hereby approved for execution and delivery by the Executive Director of the Agency and/or any other authorized officers with such changes or modifications as the Executive Director of the Agency and/or any such other authorized officers may deem necessary (as conclusively evidenced by the execution thereof) to effectuate its purpose. The Secretary of the Agency is hereby authorized to attest to the Agreement and such instruments.
- **Section 4.** The Executive Director of the Agency and/or any other authorized officers are hereby authorized to take such actions, perform such deeds, and execute, acknowledge and deliver such instruments and documents as they deem necessary to effectuate the transactions contemplated under the Agreement.
 - **Section 5.** This resolution will take effect upon adoption.

PASSED, APPROVED, and ADOPTED this 21st day of December, 2010.

Mayor Jim Dear

ATTEST:

APPROVED AS TO FORM:

City Attorney



STATE OF CALIFORNIA)
COUNTY OF LOS ANGELES) ss.
CITY OF CARSON)

I, Helen S. Kawagoe, City Clerk of the City of Carson, California, do hereby certify that the whole number of members of the City Council is five; that the foregoing resolution, being Resolution No. 10-128 was duly and regularly adopted by said Council at a regular meeting duly and regularly held on the 21st day of December, 2010, and that the same was passed and adopted by the following vote:

COUNCIL MEMBERS: Mayor Dear, Santarina, Gipson, Davis-Holmes and Ruiz-Raber

NOES: COUNCIL MEMBERS: None ABSTAIN: COUNCIL MEMBERS: None ABSENT: COUNCIL MEMBERS: None

AYES:

City Clerk Helen S. Kawagoe



EXHIBIT "A"

To Resolution No. 10-128

Improvements

Improvements to be funded with Carson Redevelopment Agency financing:

Enlarging the existing station lobby by approximately 7,400 square feet through the provision of a 2-story addition to include a new community room, interview room, and a video visiting room. Approximately 3,700 square feet of the existing station dispatch area, operation offices, and the female locker room will also be remodeled; and a new patio entrance and ramp will be constructed.

The total cost of the Sheriff's Station Rehabilitation Project is \$7,200,000.00. The Agency will pay for a portion of the total project cost. The Agency's financial contribution to the Improvements shall not exceed \$2,500,000.00.



EXHIBIT "B"

To Resolution No. 10-128

Summary Report



SUMMARY REPORT

CARSON REDEVELOPMENT AGENCY FINANCING OF IMPROVEMENTS TO THE CARSON SHERIFF'S STATION, PURSUANT TO SECTIONS 33445 AND 33679 OF THE CALIFORNIA COMMUNITY REDEVELOPMENT LAW



Prepared by:

Carson Redevelopment Agency 1 Civic Plaza, Suite 500 Carson, California 90745 (310) 233-4800

December 9, 2010



CARSON REDEVELOPMENT AGENCY

Summary Report Carson Sheriff's Station Rehabilitation Project

INTRODUCTION

The following summary report (Summary Report or Report) has been prepared pursuant to Sections 33445 and 33679 of the California Health and Safety Code/Community Redevelopment Law (CRL). As described below, the City's contribution to the proposed improvements to be made to the Carson Sheriff's Station is subject to the findings of Section 33445 and 33679, because the City's contribution will be financed by Carson Redevelopment Agency (Agency) funds from the Carson Consolidated Project Area (Project Area).

LEGISLATIVE REQUIREMENTS

Section 33679 of the CRL states that before a redevelopment agency commits to use any portion of taxes to be allocated and paid to the agency pursuant to subdivision (b) of Section 33670 of the CRL (tax increment financing) for the purpose of paying all or part of the value of land for, and/or the cost of the installation and construction of, any publicly- owned building, other than parking facilities, the legislative body must first hold a public hearing and make certain findings.

Notice of the time and place of public hearing shall be published in a newspaper of general circulation in the community for at least two successive weeks prior to the public hearing. There shall be available for public inspection and copying, at a cost not to exceed the cost of duplication, a summary, which includes the following:

- (a) Estimates of the amount of such property taxes proposed to be used to pay for such land and construction of any publicly owned building, including interest payments.
- (b) Sets forth the facts supporting the determinations required to be made by the legislative body pursuant to Section 33445.
- (c) Sets forth the redevelopment purpose for which such taxes are being used to pay for the land and/or construction of such publicly owned buildings.

The summary shall be made available to the public for inspection and copying no later than the time of the first publication of the notice of the public hearing.

CRL Section 33445 states that an agency may, with the consent of the legislative body, pay all or a part of the value of the land for and the construction of any building, facility or structure, or other improvement which is publicly owned either within or without the project area, if the legislative body determines all of the following:



- (1) That the buildings, facilities, structures, or other improvements that are publicly owned and located within the project area, are of benefit to the project area by helping to eliminate blight within the project area.
- (2) That no other reasonable means of financing the buildings, facilities, structures, or other improvements, that are publicly owned, are available to the community.
- (3) That the payment of funds for the acquisition of land or cost of buildings, facilities, structures, or other improvements, that are publicly owned, are consistent with the implementation plan adopted pursuant to CRL Section 33490 and is provided for in the applicable Redevelopment Plan.

BACKGROUND

The City of Carson (City) agreed to contribute \$2,500,000.00, a portion of the total cost, to the County of Los Angeles (LA County) for construction of various renovations (Improvements) to the Carson Sheriff's Station (Sheriff's Station) located at 21356 South Avalon Boulevard, Carson, California 90745, within the Carson Consolidated Project Area, which was formerly known as Project Area No. 1. At the present time, the City lacks the funds necessary to pay for the Improvements.

During its meeting on December 21, 2010, the Agency Board/City Council will consider approving the use of Agency tax-exempt bond funds to pay for the City's portion of the Improvements to the Sheriff's Station.

The Agency has nearly completed the process to approve amendments (2010 Amendments) to the redevelopment plans for its three existing project areas: Project Area No. 1, the Merged and Amended Project Area, and Project Area No. 4. The 2010 Amendments would merge the three existing project areas into a single project area (Carson Consolidated Project Area) and add the Carson Sheriff's Station rehabilitation project to the existing public improvement project list for Project Area No. 1. The public response period for the 2010 Amendments ends in January of 2011. Thus, approval for Agency financing of improvements to the Carson Sheriff's Station is contingent upon the final approval and adoption of the 2010 Amendments, as evidenced by an uncontested response period.

This Summary Report outlines certain project information and findings that must be made prior to Agency financing of the Improvements:

1. Cost of the Project Including Estimate of Agency Financing: This section details the total cost to the Agency associated with financing the Improvements.

The Agency will provide \$2,500,000.00 of tax-exempt bond funds to LA County to pay for a portion of the Improvements to the Sheriff's Station. LA County will construct the Improvements and pay the remainder of the \$7,200,000.00 total project costs.



The Agency is estimated to pay 4.5% interest on the bond funds until the year 2036, for a total interest cost of \$2,275,000.00. Thus, the total cost to the Agency of financing the project, including interest, is \$4,775,000.00.

2. Purpose, Benefit to the Project Area and Blight Elimination: This section describes the existing blighting conditions impacting the Site and explains how the Project will alleviate the blighting influences and its benefit to the Project Area and surrounding area.

The Agency intends to utilize redevelopment funds to assist in the rehabilitation of the Sheriff's Station to eliminate blighting influences. The Sheriff's Station, built in 1974, is 36 years old and is deteriorated, substandard and outdated, given present standards. The facility fails to provide adequate access for the disabled and fails to meet current building code requirements. The existing facility's lobby, community room, interview room, dispatch area, operation offices, and the female locker room are inadequate and require extensive renovation.

Redevelopment funds are requested to complete the following improvements: enlarging the existing station lobby by approximately 7,400 square feet through the provision of a 2-story addition to include a new community room, interview room, and a video visiting room. Approximately 3,700 square feet of the existing station dispatch area, operation offices, and the female locker room will also be remodeled; and a new patio entrance and ramp will be constructed.

The renovated and expanded facility will provide the following: new opportunities for programs, community events, and employment; improved meeting and interview facilities; improved access for the disabled; and a safer environment for employees and the public. With the Agency's contribution of funds for the Sheriff's Station Improvements, LA County will be able to rehabilitate the facility to comply with modern standards.

Construction of the project will be performed by LA County. LA County will be fully responsible for ensuring that the project complies with the California Environmental Quality Act (CEQA) Guidelines and all other applicable laws pertaining to rehabilitation of existing public structures.

3. Conformance with Five-Year Implementation Plan: This section describes how the Project is provided for in the existing Redevelopment Plan and how it will achieve the goals identified in the Agency's adopted Five-Year Implementation Plan 2010-2014, as amended, (Implementation Plan).

The 2010 Amendments modify the Redevelopment Plan by adding the Carson Sheriff's Station Rehabilitation Project to the existing public improvement project list for Project Area No. 1. In addition, the Implementation Plan was amended as part of the 2010 Amendments process. In support of the Implementation Plan, the Sheriff's Station rehabilitation project will address the following blighting conditions and goals identified in the Implementation Plan:



- a. Removal or renovation of buildings which are unsafe or unhealthy.
- b. Replanning, redesign and redevelopment of portions of the Project Area to enhance the image of the Project Area and to create a sense of identity.
- c. Deteriorated, dilapidated, and/or unsafe buildings and structures that are in need of moderate to extensive repairs.
- d. Improve inadequate public improvements, infrastructure or community facilities.
- e. Properties that suffer from economic maladjustment, dislocation, disuse, and substandard design.
- f. Elimination of blighting influences within the Project Area.
- 4. Methods of Financing Available: This section reviews the project's existing budget and potential funding sources. This section demonstrates that there is no other reasonable method of financing the Project other than redevelopment financing.

The total project cost, including architecture and other professional services and permit fees is \$7,200,000.00. The City has agreed to contribute \$2,500,000.00 to pay for a portion of the total project costs as LA County cannot pay the entire project cost. At the present time, the City does not have sufficient funds from its operating budget, reserves or secured grants to fund the completion of the project. Nor are there federal, state or grant funds available for the City's portion of this project. Accordingly, without redevelopment funding this project will not be completed as planned.

CONCLUSION

The Agency Board/City Council must conduct a public hearing pursuant to Health and Safety Code Section 33679, make the Health and Safety Code Section 33445 findings outlined above and consent to the use and expenditure of Agency funds to improve the Carson Sheriff's Station.





TRANSMITTAL

TO:

Tracey Jue, Chief Executive Office-Capital Projects/Debt Management

FROM:

Evelyn Castaneda, Division Secretary

ec

DATE:

March 7, 2011

RE:

Funding Agreement

Enclosed herein, please find three (3) signed, original copies of the "Funding Agreement for Various Improvements at the Carson Sheriff's Station". All three (3) copies require execution by Chief Executive Officer Mr. William T. Fujioka.

Two (2) fully executed originals need to be returned to our office at your earliest convenience. One fully executed original needs to be filed at the County offices.

Please contact us at 310.233.4800 should you have any questions.

Thank you kindly.

ec

Enclosure



FUNDING AGREEMENT FOR VARIOUS IMPROVEMENTS AT THE CARSON SHERIFF'S STATION

THIS AGREEMENT is made and entered into this 31st day of January, 2012.

BY

COUNTY OF LOS ANGELES, a body

corporate and politic, and a subdivision of the State of California, hereinafter

referred to as "County",

AND

CARSON REDEVELOPMENT AGENCY, a public body, corporate and

politic, hereinafter referred to as

"Agency."

WITNESSETH:

WHEREAS, the Agency has agreed to make a contribution in the amount of \$2,500,000 (hereafter Agency Funds) to the County for the proposed construction of various improvements to the Carson Sheriff's Station (hereafter the Project).

WHEREAS, on November 25, 2008, the County's Board of Supervisors authorized the Chief Executive Officer to execute a funding agreement to receive \$2,500,000 in funding from the Agency for the Project;

NOW, THEREFORE, in consideration of the mutual promises, covenants and conditions set forth herein the parties hereto agree as follows:

A. Approved Funding and Costs

- 1. The Agency hereby agrees to provide funding to the County in the total amount of \$2,500,000 (the Agency's contribution) towards the total actual cost to construct the Project. Agency's Contribution shall be the maximum amount contributed towards such actual construction costs, and the County acknowledges and agrees that should the total cost to construct the Project exceed \$7,200,000.00 (the "projected" expenditure), such additional cost shall be born entirely by County.
- 2. In the event the projected expenditure to construct the Project is less than \$7,200,000.00, then in that eventuality the County acknowledges and



agrees that Agency's Contribution shall be reduced on a dollar-for-dollar basis below the projected expenditure.

- 3. The Agency hereby agrees to wire transfer the entire amount of Agency's Contribution for the Project to the County within thirty (30) business days of executing a contract for construction of the Project and issuance by the County of the notice to the successful contractor to proceed with the scope of work for the Project.
- 4. The County hereby agrees that Agency's Contribution shall be utilized by the County only for payment of hard construction costs associated with the structural improvements at the Carson Sheriff's Station, and the same shall not be used for architectural, engineering, or design and specification expenses, trade fixtures, office furniture, or computer or communications equipment (and related hardware).

B. The Improvements

- Any improvements funded pursuant to this Agreement will be subject to the provisions and requirements of the California Environmental Quality Act (hereafter CEQA). The County shall be fully responsible for compliance with the provisions of CEQA.
- 2. The mutual goal of the Agency and the County is to improve the existing Carson Sheriff's Station. This will be accomplished by enlarging the existing station lobby by approximately 7,400 square feet through the provision of a 2-story addition to include a new community room, interview room, and a video visiting room. Approximately 3,700 square feet of the existing station dispatch area, operation offices, and the female locker room will also be remodeled; and a new patio entrance and ramp will be constructed. Total Project costs, which include hard construction costs and Project soft costs, are currently estimated at \$7,200,000.00.

C. Agreement Term

This Agreement will remain in force until completion of the Project as mutually agreed by the Agency and the County.

D. Financial Records

1. County agrees to maintain satisfactory financial accounts, documents and records of the expenditure of Agency Funds and to make them available to the Agency for auditing at reasonable times. County also agrees to retain



such financial accounts, documents and records for five (5) years following termination of this Agreement.

- County agrees to use a generally accepted accounting system. County also agrees to maintain, and make available for Agency inspection, accurate records of all of its costs, disbursements and receipts with respect to its activities under this Agreement.
- 3. At any time during the term of this Agreement or at any time within five (5) years of the expiration or prior termination of this Agreement, authorized representatives of the Agency may conduct an audit of County's records for the purpose of verifying appropriateness and validity of expenditures of Agency Funds under the terms of this Agreement. If said audit reveals expenditures that cannot be verified or that were paid in violation of the terms of this Agreement, the Agency may request that County substitute other funds available to Agency, or if all Agency Funds have not yet been paid to County, the Agency may, in its discretion, reduce its Agency Funds obligation by an amount equal to such expenditures.

County, within thirty (30) days of notification from the Agency of its audit findings, may dispute the audit findings in writing to the Agency and provide the Agency with records and/or documentation to support the expenditure claims. The Agency shall review this documentation and make a final determination as to the validity of the expenditures.

E. Notices and Approvals

All notices and approvals shall be directed to and made by the following representatives of the parties:

a. To the County:

Chief Executive Office

Capital Projects/Debt Management Division

Attn: Jan Takata

Kenneth Hahn Hall of Administration, Room 754

500 West Temple Street Los Angeles, California 90012

b. To the Agency:

Carson Redevelopment Agency

Executive Director

One Civic Plaza, Suite 500 Carson, California 90745



F. Nondiscrimination

County shall not discriminate against any person on the basis or race, color, sex, sexual orientation, age, religious belief, national origin, marital status, physical or mental handicap, medical condition, or place of residence in the use of the Agency Funds paid to County pursuant to this Agreement.

G. Severability

If any provision of this Agreement, or the application thereof, is held to be invalid, that invalidity shall not affect other provisions or applications of the Agreement that can be given effect without the invalid provision or application, and to this end the provisions of the Agreement are severable.

H. Effective Date

The effective date of this Agreement shall be the date of approval by the County's Chief Executive Officer.

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IN WITNESS WHEREOF, the Agency has executed this Funding Agreement, or caused it to be duly executed by its authorized representative, and the County of Los Angeles by order of its Board of Supervisors, has delegated to its Chief Executive Officer the authority to execute this Agreement on its behalf on the date and year written below.

Carson Redevelopment Agency
By Juny Deur 01/31/2012 Jim Dear Date Chairman
APPROVED AS TO FORM FOR THE AGENCY:
By Agency Counsel
COUNTY County of Los Angeles
William T Fujioka Date Chief Executive Officer
APPROVED AS TO FORM FOR THE COUNTY:
Andrea Sheridan Ordin County Counsel
By Principal Deputy County Counsel

