



City of Carson Report to Mayor and City Council

September 20, 2011
New Business Consent

SUBJECT: CONSIDERATION OF AMENDING THE MARKETING FOR THE DRUG FREE CITY HOTLINE TO INCLUDE REPORTING ISSUES OF HUMAN TRAFFICKING IN CARSON


Submitted by Clifford W. Graves
Interim City Manager


Approved by Clifford W. Graves
Interim City Manager

I. SUMMARY

On September 6, 2011, the City Council added this matter to tonight's agenda for consideration at the request of Councilmember Santarina.

On August 2, 2011, the City Council adopted Resolution No. 11-094 (Exhibit No. 1). Tonight the City Council is asked to consider amending the marketing of the Drug Free City hotline to include "Human Trafficking Free City" to allow for reportable human trafficking issues in the City of Carson. Callers with concerns about either of these issues will call that same phone number, 2-1-1.

II. RECOMMENDATION

DIRECT staff to update the city website and include language declaring that the City of Carson is a Human Trafficking Free City and that concerns of this nature can be reported to 2-1-1.

III. ALTERNATIVES

TAKE another action the City Council deems appropriate.

IV. BACKGROUND

In 2008, at the request of Councilmember Santarina, the City Council considered and adopted Resolution No. 08-107 declaring Carson a drug free city (Exhibit No. 2). At that time staff was directed to place a notice on the city website to direct individuals to call California's 2-1-1 number with questions or referrals needed concerning the abuse of illegal drugs. On August 2, 2011, the City Council adopted Resolution No. 11-094, declaring Carson a human trafficking free city. Tonight's request is to include on the city's website that Carson is a human trafficking free city and direct callers with questions to call 2-1-1.

2-1-1 California is the statewide network of local 2-1-1 information and referral providers, and is a collaboration of United Ways of California and the California Alliance of Information and Referral Services. The mission of 2-1-1 California is to ensure that California develops the statewide infrastructure and support

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necessary to ensure quality 2-1-1 services for everyone. 2-1-1 is a free phone number and online database that connects Californians quickly and effectively to existing health and human service programs, joblessness support and disaster response information in their communities. It is available 24 hours a day, 7 days a week and in 150 different languages.

V. FISCAL IMPACT

None.

VI. EXHIBITS

- 1. Resolution No. 11-094. (pgs. 3-5)
- 2. Resolution No. 08-107. (pgs. 6-9)

Document4

Prepared by: Lisa Berglund, Principal Administrative Analyst

TO:Rev032811

Reviewed by:

<u>City Clerk</u>	<u>City Treasurer</u>
<u>Administrative Services</u>	<u>Development Services</u>
<u>Economic Development Services</u>	<u>Public Services</u>

Action taken by City Council	
Date _____	Action _____

RESOLUTION NO. 11-094

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF
CARSON, CALIFORNIA, DECLARING THE CITY OF
CARSON A "HUMAN TRAFFICKING FREE CITY"

WHEREAS, the problem of "human trafficking" – i.e. the illegal trade of human beings for the purposes of slavery, forced labor and/or commercial or sexual exploitation – has become an issue of increasing concern to government agencies, law enforcement and municipal governments in California, including that of the City of Carson; and

WHEREAS, as evidenced by the following statistics, the issue of "human trafficking" has become a widespread problem of international, national and local concern:

- 27 million people are in modern-day slavery across the world
- 800,000 people are trafficked across international borders
- 1 million children are exploited by the global commercial sex trade every year
- \$32 billion in annual profits are generated by the illegal human trafficking industry
- 17,500 foreign nationals are trafficked into the United States every year
- 244,400 American children and youth are estimated to be at risk of sexual exploitation
- Between 2005 and 2007, 559 trafficking victims were identified in the State of California; and

WHEREAS, by this resolution, the City Council of the City of Carson resolves to do its share to prevent "human trafficking" and increase awareness regarding this issue; and

NOW, THEREFORE, the CITY COUNCIL of the CITY OF CARSON, CALIFORNIA, DOES HEREBY RESOLVE, DECLARE, DETERMINE, and ORDER AS FOLLOWS:

Section 1. The City of Carson shall be declared a "Human Trafficking Free City," and the City of Carson hereby expresses its opposition to any and all forms of human trafficking.

Section 2. The Carson Sheriff's Department is directed to ensure that facts about this crime are made available in a greater manner to all Carson residents by way of the city website, Carson Sheriff Newsletters and/or the Carson Report and Channel 35.

Section 3. The City Council of the City of Carson encourages its member organizations and fellow local elected officials, including the Los Angeles City Council, County and State officials, and the California League of Cities, to sponsor legislative initiatives regarding this issue.

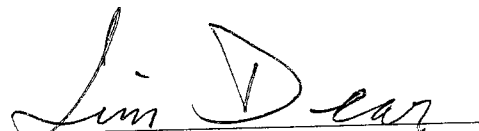
EXHIBIT NO. 01

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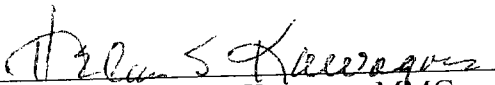
Section 4. The City Manager is directed to provide a copy of this resolution to the United Nations Education, Scientific, and Cultural Organization, the International Labor Organization, and the Department of Justice.

PASSED, APPROVED and ADOPTED this 2nd day of August, 2011.



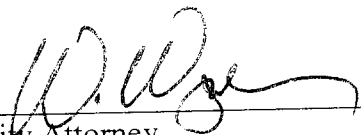
Mayor Jim Dear

ATTEST:



City Clerk, Helen S. Kawagoe, MMC

APPROVED AS TO FORM:



City Attorney

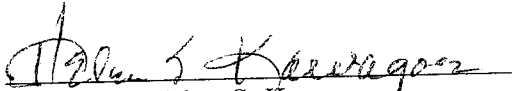
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STATE OF CALIFORNIA)
COUNTY OF LOS ANGELES) ss.
CITY OF CARSON)

I, Helen S. Kawagoe, City Clerk of the City of Carson, California, do hereby certify that the whole number of members of the City Council is five; that the foregoing resolution, being Resolution No. 11-094 was duly and regularly adopted by said Council at a regular meeting duly and regularly held on the 2nd day of August, 2011, and that the same was passed and adopted by the following vote:

AYES: COUNCIL MEMBERS: Mayor Dear, Ruiz-Raber, Santarina, Gipson and Davis-Holmes
NOES: COUNCIL MEMBERS: None
ABSTAIN: COUNCIL MEMBERS: None
ABSENT: COUNCIL MEMBERS: None


City Clerk Helen S. Kawagoe

RESOLUTION NO. 08-107

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CARSON, CALIFORNIA DECLARING THE CITY OF CARSON AS A "DRUG-FREE CITY" SPECIFICALLY IDENTIFYING CRITICAL AREAS FOR INTENSIFIED MONITORING AND LAW ENFORCEMENT AND ENJOINING ALL RESIDENTS OF THE CITY TO REPORT ANY /ALL CRIMINAL ACTIVITY RELATED THEREOF AND OTHER RELATED MATTERS

WHEREAS, according to a November 2006 report from the California Department of Alcohol and Drug Programs, as of 2005, it was estimated that of all Californians aged 12 years and older:

- More than 14 million individuals consumed alcohol in the prior month;
- Almost 6 million individuals were classified as "binge drinkers" (drinking five or more drinks on one occasion during the prior month). (Source: National Survey on Drug Use and Health, Substance Abuse and Mental Health Services Administration); and

WHEREAS, in California, the estimated 2005 cost of alcohol and other drug abuse to society was over \$44 billion (Source: Office of National Drug Control Policy). This estimate takes into consideration loss of productivity, health care costs, prevention and treatment costs, criminal justice costs and losses due to crime; and

WHEREAS, the City Council of the city of Carson, California recognizes the proliferation of the illicit use of drugs, narcotics, and other controlled substances in our society as one of the most dangerous problems facing the youth of this community. The City Council has supported programs which educate our young people about the dangers of the illicit use of drugs, narcotics and controlled substances and supports those programs which prevent these problems before they begin. The California State Legislature and Executive Branch of state government supports enacting legislation which allows municipalities to create drug-free zones in areas near schools, noting that such drug-free zones create an atmosphere and attitude which counters the use of drugs and gives the moral support to those young people who wish to resist the use of illegal narcotics; and

WHEREAS, the City Council acknowledges that Title 21 of the United States Code § 845A, provides for increased penalties for those persons who manufacture, sell or distribute narcotics, controlled substances and marijuana within 1,000 feet of a public or private elementary school location or secondary school or public or private college, junior college or university or within 100 feet of a playground, public or private youth center, public swimming pool or video arcade facility, and that similar provisions exist within the California Penal Code; and

EXHIBIT NO. 02

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WHEREAS, over the years, families have been devastated by crime and substance abuse, especially those involving illegal drugs, narcotics and other controlled substances which have resulted in the loss of lives and property; and

WHEREAS, it is widely recognized in the social science literature that prevention is the key to curbing alcohol and other drug abuse, its problems and its devastating impact on our society; and

WHEREAS, there is a need for the city of Carson to be more proactive in its drug prevention efforts and to make the public aware that drug-related criminal activities will not be tolerated in the city of Carson, and that the city will do everything within its power and capabilities to protect its residents from such drug-related criminal activities.

NOW, THEREFORE, be it resolved by the City Council of the city of Carson, California, as follows:

Section 1. It is the intent of the City Council to designate, to the maximum extent permitted by law, the entire city of Carson, California, as delineated by its geographic boundaries, as a "DRUG-FREE CITY" where any form of the manufacturing, selling or distributing of narcotics, illegal use of controlled substances, prohibited substances, marijuana and their derivatives is considered illegal to be dealt with in accordance with the full extent of the law (all as defined by applicable federal or state law).

Section 2. It is the further intent of the City Council that the Carson Sheriff's Station be designated as the lead agency to work with city staff and the City Attorney in drafting an appropriate ordinance, complete with enhanced civil and/or criminal penalties (to the maximum extent permitted by law) to designate violations of state or federal drug, alcohol, and other substance abuse laws within a "DRUG-FREE CITY" as a separate and additional violation of law, and to develop and recommend an implementing prevention program for consideration and possible action by the City Council.

Section 3. The city Public Information Office (PIO) shall coordinate with interested stakeholders (organizations, volunteer groups, non-profit organizations, churches and other interested persons and groups) to coordinate in the development of this "DRUG-FREE CITY" ordinance and implementing prevention program to address community needs, desires, and suggestions for such ordinance and prevention program.

Section 4. In developing such ordinance and implementing prevention program, it is the recommendation of the City Council that there be included in any proposed statutory scheme a series of Special Monitoring Areas (SMAs) such as public areas, public housing, public buildings, schools, parks and churches, where law enforcement shall be conducting more

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intensive monitoring and surveillance effort. Such areas should be considered because they are particularly vulnerable due to the high density of youth and teens. Possible SMAs to be considered include, but are not limited to:

- a. The location of public housing facilities, public parks and public buildings owned, leased or controlled by the city of Carson or the county of Los Angeles.
- b. The boundaries of the real property which is utilized in connection with public housing facilities, public parks and public buildings owned, leased or controlled by the city of Carson or the County of Los Angeles.
- c. Those areas which are on or within 500 feet of such public housing facilities, public parks, public and private schools and public buildings.
- d. Churches or other places being used as worship sanctuaries and/or religious services.

Section 5. In the development of an appropriate ordinance and implementing prevention program, the City Council will favorably consider the placement of signs along city roads, to the maximum extent authorized by law, containing the words "DRUG-FREE ZONE" and such locations to be considered include, but are not limited to, locations:

- a. within 1,000 feet of a private or public, elementary, vocational or secondary school or a public or private college, junior college or university and/or
- b. within 100 feet of any playground, public or private youth club, a public swimming pool, or video arcade facility.

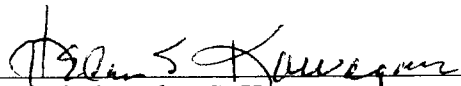
Section 6. City staff, the City Attorney, and the Captain of the Carson Sheriff's Station shall report their recommendations back to the full City Council for consideration and possible action ninety (90) days following adoption of this resolution.

PASSED, APPROVED and ADOPTED this 2nd day of September, 2008.



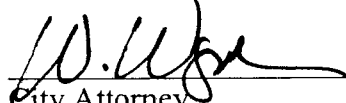
Mayor Jim Dear

ATTEST:



City Clerk Helen S. Kawagoe

APPROVED AS TO FORM:



City Attorney

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COUNTY OF LOS ANGELES) ss.
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I, Helen S. Kawagoe, City Clerk of the City of Carson, California, do hereby certify that the whole number of members of the City Council is five; that the foregoing resolution, being Resolution No. 08-107 was duly and regularly adopted by said Council at a regular meeting duly and regularly held on the 2nd day of September, 2008, and that the same was passed and adopted by the following vote:

AYES:	COUNCIL MEMBERS:	Mayor Dear, Gipson, Santarina, and Davis-Holmes
NOES:	COUNCIL MEMBERS:	Williams
ABSTAIN:	COUNCIL MEMBERS:	None
ABSENT:	COUNCIL MEMBERS:	None



City Clerk Helen S. Kawagoe

