CITY OF CARSON

PLANNING COMMISSION STAFF REPORT

NEW BUSINESS DISCUSSION:	August 13, 2013		
SUBJECT:	Modification No. 1 Conditional Use Permit No. 444-96 and Modification No 1 Design Overlay Review 637-96		
APPLICANT:	Ms. Karri Keeble SureSite Consulting Group 5955 De Soto Avenue Woodland Hills CA 91367		
REQUEST:	Removal of existing 52' 9"-high antennas and replacement with 49'-high antennas, and upgrade associated equipment on an existing legal non-conforming 49'-high monopole on a property located in the CG (Commercial, General) zone		
PROPERTY INVOLVED:	22017 South Figueroa Street		
	COMMISSION ACTION		
Concurred with staff			
Did not concur with staff			
Other			
<u>^</u>	OMMISSIONEDS! VOTE		

COMMISSIONERS' VOTE

AYE	NO		AYE	NO	
		Chairman Faletogo			Gordon
		Vice-Chair Verrett		· · · · · · · · · · · · · · · · · · ·	Piñon
		Brimmer		1	Saenz
		Diaz			Schaefer
		Goolsby			

I. Introduction

History

On December 10, 1996, the Planning Commission approved Conditional Use Permit No. 444-96 and DOR 637-96 authorizing the construction of a 49'-high monopole with 52' 9"-high antennas on the subject property. Subsequently, the City adopted Ordinance No. 03-1284, establishing Section 9138.16 of the Carson Municipal Code (CMC), the Telecommunications Ordinance in 2003, which was amended in 2010 (refer to Attachment 4 for a complete copy of Section 9138.16).

The applicant originally requested administrative approval for replacing the existing antennas with new antennas on the arms the existing monopole. Staff could not support this design since the proposal was not a stealth facility as required by the Development Code. On the other hand, the applicant was requesting administrative approval of their proposal citing the Middle Class Tax Relief and Job Creation Act of 2012 (Tax Act) which is further explained in the Background section of the staff report. After several months of negotiations, staff and the applicant have agreed on a compromised design that both meets the applicant's objectives and has staff's support.

Project Description

The applicant, Karri Keeble of SureSite Consulting Group, LLC, as an agent for Sprint, is requesting approval of Modification No.1 to Conditional Use Permit (CUP) No. 444-96 and Modification No. 1 to Design Overlay Review (DOR) No. 637-96 to remove all CDMA panel antennas (4 per sector for a total of 12) and to replace them with new 72" high panel antennas (1 per sector for a total 3) along with associated RRH units mounted behind the antennas (2 per sector for a total of 6); install 3 combiners (1 per sector for a total of 3); install 3 new single hybriflex fiber optic cabling routed from an existing Sprint equipment area to all antenna sectors; retrofit one existing Sprint Modcell 4.0 cabinet; and install one new junction box within the existing equipment enclosure area. The proposal includes antennas that are arranged closer together to reduce the existing 158-square-foot footprint of the antennas to 37 square feet. The maximum height of the antennas are proposed at 49' which is lower than approved height of 52' 9" originally approved in 1996 by CUP 444-96 and DOR 637-96 (Exhibit 3). The pole height remains the same at 49'.

The subject property is zoned CG (Commercial, General) and has a General Plan land use designation of General Commercial. The property to the south is zoned RM-25 and is developed with multifamily homes; the I-110 off-ramp and I-110 freeway are to the north and west of the property; and Stephen White Middle School is located to the east across Figueroa Street (Exhibit 2).

The monopole and supporting equipment is located within a retail center with two buildings. In addition to the subject monopole, there are two other telecommunication facilities on the retail center site. A second monopole is located approximately 28 feet to the southwest of the subject site approved by DOR No. 529-90 and CUP No. 370-90 and constructed in 1991 by Pac-Tel Cellular. One additional roof-mounted cellular telecommunications facility is located behind the parapet of the 2-story A-1 All American Roofing Co. building to match the existing building façade. This stealth design was approved by DOR No. 904-05 and constructed in 2006.

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II. Background

Middle Class Tax Relief and Job Creation Act of 2012

Ordinarily, telecommunication facilities submitted to the City are reviewed for compliance with the CMC. However, on February 22, 2012, the Middle Class Tax Relief and Job Creation Act of 2012 (Tax Act) became law. Portions of this law apply to telecommunication facilities. Specifically, Section 6409(a) of the Tax Act provides that a state or local government "may not deny, and shall approve" any request for collocation, removal, or replacement of transmission equipment on an existing wireless tower or base station, provided the proposed modifications do not substantially change the physical dimensions of the tower or base station. The full text of Section 6409(a) is included as Exhibit 5. Since the language included in this law is somewhat vague, on January 25, 2013, the Federal Communication Commission issued a Public Notice to interpret Section 6409(A) of the Middle Class Tax Relief and Job Creation Act of 2012, refer to Exhibit 6 for this Public Notice. The Tax Act includes some provisions that may be interpreted to preempt the requirements of the CMC. Therefore, the staff report will analyze the compliance of the proposed project with both the CMC and the Tax Act. The recommendation in the staff report has taken into account the inherent conflict between the CMC and the Tax Act and litigation risks associated with denial of the project based on inconsistency with the CMC (Exhibit 4).

III. Analysis

Compliance with Carson Municipal Code Requirements

Major Communication Facility

The proposed facility is considered a Major Communication Facility as defined by CMC Section 9138.16.B.11:

"Major communications facility means a facility other than a minor communications facility, which includes ground-mounted or freestanding facilities and facilities that are not stealth. A facility located within a residential zone, regardless of stealth design, is considered a major communications facility."

The proposed project is not a minor communication facility, is freestanding and is not designed as a complete stealth facility as defined by CMC Section 9138.16.B.18. While the applicant has proposed a less intrusive design than the existing antennas (and the previously proposed design) to help minimize aesthetic impacts of the project; the stealthing is not consistent with CMC Section 9138.16.B.18 which states:

"Stealth" means camouflaged or designed to blend with the surrounding environment and land uses, minimize aesthetic impact on adjacent uses, and conceal the intended use and appearance of the structures.

Requirement of CUP and DOR

As stated below, CMC Section 9138.16.D.2 requires major communication facilities to be approved by a DOR and CUP:

"Major Communications Facilities. Major communications facilities shall be subject to the approval of a development plan in accordance with the site plan and design review procedures as provided in CMC 9172.23 and conditional use permit procedures as provided in CMC 9172.21."

The applicant has filed a Modification No. 1 to Cup 444-96. However, they have not filed for a modification to DOR No. 637-96. Therefore, Condition No. 17 has been added to require the applicant to file for this modification and pay the applicable fee.

Requirement for Stealth Design

CMC Section 9138.16.H requires the Planning Commission to make 3 findings, including the following finding when approving telecommunication facilities:

"The proposed communications facility will be aesthetically compatible, located and designed to minimize the visual impact on surrounding properties and from public streets, including adequate screening through the use of landscaping that harmonize with the elements and characteristics of the property and/or stealth which incorporates the facility with the structure in which it will be mounted through use of material, color, and architectural design." (9138.16.H.2)

The proposed site is not aesthetically compatible, nor located nor designed to minimize the visual impact on surrounding properties and from public streets and is not screened by landscaping and is visible from I-110 and Figueroa Street. However, a more stealth design as proposed by the Applicant would enable the Planning Commission to make the above finding.

As stated above, while this modification will reduce the aesthetic impact, however, the modifications do not rise to level of City standards for stealthing. In light of the Tax Act and the limitations imposed on the City's ability to regulate facilities, staff is of the opinion that at this time the proposed modification is sufficient. Notably, the conditions of approval allow the City to bring the facility back for review by the City and the Planning Commission in the event the law is changed or repealed.

Non-Conforming Facilities

CMC Section 9138.16.K. states that non-conforming facilities have to comply with certain requirements:

".... Any major communications facility that is lawfully constructed prior to the effective date of the ordinance codified in this Section shall be deemed a nonconforming use and will be subject to the provision of CMC 9182.21 and 9182.22. Additionally, CMC 9172.25 and 9182.05 shall govern any request for an extension to the nonconforming privilege."

According to the section cited above, the proposed project is considered a nonconforming use and subject to CMC Section 9182.22 and 9182.22.A,



Termination of Existing Nonconforming Use. These sections state that nonconforming telecommunication facilities shall be terminated and made conforming in all aspects within 5 years from the date of the adoption of Ordinance No. 03-1284:

"A lawfully established use which becomes a nonconforming use, including any buildings, structures or facilities designed or intended only for uses which are nonconforming, shall be terminated and such buildings, structures or facilities shall be removed or made conforming in all respects within the time period specified in subsection A or B of this Section, whichever is applicable and results in the later termination date.

A. The time period indicated in the following table measured from the date of becoming a nonconforming use:

Use	Allowable Life
Wireless telecommunications facility, transmitter, receiver or repeater station – radio, television, microwave	5 years"

The facility was constructed in 1996 and 5 years have passed since the adoption of Ordinance 03-1284 in 2003; therefore, the facility is required to be made conforming in all aspects immediately. A more stealth design as proposed by the applicant has less of an aesthetic impact; however, it should be noted that the facility does not meet the City's standards with regards to height and stealthing.

Design and Development Standards

CMC Section 9138.16.F, Design and Development Standards, requires all telecommunication facilities to comply with the following:

1. Setbacks. No communications facility shall be located within or extend into the required setbacks established in the applicable zone.

Front yard setback is approximately 124'- meets the required 20' front yard setback Side yard setback is approximately 24'- meets the required 10' side yard setback Rear yard setback is approximately 21'3"- meets the required 0' rear yard setback Therefore, it complies with this requirement.

2. Height.

a. Communications facilities utilizing a freestanding support structure shall be limited to the maximum building height for the applicable zoning district.

Section 9136.12 of CMC, Height of Buildings and Structures, limits the height of structures within the CG zone to 30 feet. The height of the proposed project is 49'. Therefore, the proposed project exceeds height requirement for the CG zone by over 63% and does not meet this requirement. Refer to Section 2.d. below.



b. In zoning districts with no maximum height limit, a communications facility which utilizes a freestanding support structure shall not exceed fifty (50) feet in height above the ground. The zoning of all locations shall be interpreted in accordance with CMC 9114.2.

This section is not applicable since the CG zone has a 30-foot height limit.

c. New communications facilities constructed on existing conforming structures shall not exceed the height of the existing structure, except for fully stealth roof-mounted facilities on existing buildings which may project up to the maximum height limit described in this Section or eight (8) feet above the roof from where it is attached, whichever is higher.

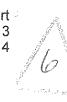
The project is not being proposed on an existing structure. Therefore, this section is inapplicable.

d. The Planning Commission or Planning Division may consider approval of facilities to exceed the maximum height limit described in this Section subject to approval of a minor or major exception as described in subsection G (Exceptions) of this Section. Existing facilities lawfully erected prior to July 17, 2003, may have a height limit greater than subsection G (Exceptions) of this Section provided there is no expansion or intensification to the facility.

As indicated in Section 2.a. above, the proposed project exceeds the permitted height by over 63%. Subsection G permits up to 30% deviation from the height requirement. Since the deviation is over 63%, subsection G exceptions are not applicable. However, the Planning Commission may approve greater height limits for existing lawfully erected facilities provided there is no expansion or intensification to The existing facility was erected legally; however, the legal nonthe facility. conforming status has expired and could be subject to abatement. However, section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities (see complete text of 6409(a) below). This code section is silent on non-conforming uses, and the intent of the code section was for the rapid deployment of new technology. As such, while not entirely clear, it would appear that section 6409(a) requires that the City must approve the proposed facility, despite its non-conformity with the code, or risk litigation from the carrier. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event section 6409(a) is repealed or amended.

3. Undergrounding. Electrical wiring associated with a facility shall be buried underground or hidden in a manner acceptable to the Planning Division and Engineering Division or Planning Commission if applicable. To the extent technologically feasible, all vaults, equipment, shelters, structures, or any other device related to or required for use of a facility, shall be underground in the open space zone, in the right-of way, and where all other utilities are required to be underground. In all other areas in the City, all vaults, equipment, shelters, structures, and other devices shall be permitted aboveground only when said devices are not visible from adjacent property or the right-of-way.

The proposed project includes existing above ground equipment enclosure that is screen from view. Therefore, it complies with this requirement.



4. Microwave Dishes. Where economically feasible the use of microwave dishes shall be prohibited and underground lines utilized. Upon a showing of economic infeasibility, microwave dishes up to twenty-six (26) inches shall be permitted.

The proposed project does not include microwave dishes. Therefore, it complies with this requirement.

5. Painting. The communications facility and supporting structure(s) shall be painted a neutral, non-glossy color that matches the color of the structure to be mounted on or to the color of the surrounding environment subject to the satisfaction of the Planning Manager.

The proposed project is painted a neutral, non-glossy color, and somewhat blends into the surrounding environment. However, section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities (see complete text of 6409(a) below). This code section is silent on non-conforming uses, and the intent of the code section was for the rapid deployment of new technology. As such, while not entirely clear, it would appear that section 6409(a) requires that the City must approve the proposed facility, despite its non-conformity with the code, or risk litigation from the carrier. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event section 6409(a) is repealed or amended.

6. Lighting. All communications facilities, except exempt facilities, shall be unlit, except for a manually operated or motion-detector controlled light above the equipment door which shall be used only for personnel maintenance purposes. This requirement is not intended to address interior structure lighting.

The proposed project does not include lighting. Therefore, it complies with this requirement.

- 7. Noise.
- a. All communications facilities, except exempt facilities, shall be constructed and operated in such a manner as to meet the requirements of the noise ordinance.

The proposed project will meet all noise ordinance requirements. Therefore, it complies with this requirement.

b. Backup generators shall only be operated during power outages and for testing and maintenance purposes. No backup generator shall be utilized for longer than seventy-two (72) hours without prior approval of the Engineering Division or Planning Division.

The proposed project will only utilize backup generators during power outages. Therefore, it complies with this requirement.

c. If the facility is located within one hundred (100) feet of a residential dwelling unit, noise attenuation measures, including redesign or screening, shall be



included to reduce exterior noise levels to meet the requirements of the noise ordinance.

The proposed project is not within 100' of residential dwellings. Therefore, it complies with this requirement.

8. Signs. The display of any sign or any other graphic on a communications facility or on its screening is prohibited, except for signs for health, safety, and welfare purposes which are required to be posted in case of an emergency. Emergency signs shall be visibly posted at the facility and shall include contact information, including the phone number of the utility provider.

The proposed project does not include signs. Therefore, it complies with this requirement.

9. Performance Bond. A faithful performance bond shall be required to ensure compliance with City codes and standards, and the removal of abandoned antennas or facilities, before the issuance of any building or public works permits.

The proposed project is conditioned to submit a Performance Bond to comply with the requirement of this CUP and DOR.

Furthermore, Section 9138.16.E. requires submittal of Local Facilities Map, Site Justification Study, RF Emissions Report. Since the site is an existing facility, the Local Facilities Map and Site Justification Study reports are not necessary to be submitted. However, RF Emissions Report is included as Exhibit 7.

Compliance with Section 6409(a) of the Middle Class Tax Relief and Job Creation Act of 2012

The new federal law relates to upgrades, removals and collocations of telecommunication facilities. The relevant code reads as follows:

"(a) Facility modifications

(1) In general

Notwithstanding section 704 of the Telecommunications Act of 1996 (Public Law 104–104) or any other provision of law, a State or local government may not deny, and shall approve, any eligible facilities request for a modification of an existing wireless tower or base station that does not substantially change the physical dimensions of such tower or base station.

(2) Eligible facilities request

For purposes of this subsection, the term "eligible facilities request" means any request for modification of an existing wireless tower or base station that involves—

- (A) Collocation of new transmission equipment;
- (B) Removal of transmission equipment; or
- (C) Replacement of transmission equipment.
- (3) Applicability of environmental laws



Nothing in paragraph (1) shall be construed to relieve the Commission from the requirements of the National Historic Preservation Act or the National Environmental Policy Act of 1969."

(47 USC 1455(a).)

Findings

CMC Section 9172.21, Conditional Use Permit Findings

According to CMC Section 9172.21 – Conditional Use Permit, the Planning Commission shall recommend approval of the proposal if it is able to make affirmative findings based on the following criteria:

a. The proposed use and development will be consistent with the General Plan.

The proposed project is consistent with the General Plan of the City of Carson in that it promotes sustainable communication systems that meet the needs of the community (Goal TI 9).

b. The site is adequate in size, shape, topography, location, utilities, and other factors to accommodate the proposed use and development.

The proposed project is on a 12,400-square-foot lot that is adequate in size, topography, and location to accommodate the proposed project.

c. There will be adequate street access and traffic capacity.

Adequate access is provided to the site from Figueroa Street. No additional traffic is expected as a result of the proposed project.

d. There will be adequate water supply for fire protection.

Prior to the issuance of building permits, the Los Angeles County Fire Department will ensure adequate water supply for fire protection is provided.

e. The proposed use and development will be compatible with the intended character of the area.

The proposed project will be more compatible with the intended character of the area than the existing antennas and the originally proposed project as it better blends in with the surrounding commercial and residential development. The proposed project is governed by the design requirement for telecommunication facilities as stated in CMC Section 9138.16.H; and while it is not a completely stealth design as required by City standards, Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.



f. Such other criteria as are specified for the particular use in other Sections of this Chapter.

The Planning Commission shall make the findings for telecommunication facilities pursuant to Section 9138.16(H), Wireless Telecommunications Facilities. As stated below in section "CMC Section 9138.16H, Telecommunication Facilities Findings" of the staff report, the planning commission can make all the findings required for telecommunication facilities; therefore, the proposed project meets this finding.

CMC Section 9172.21 further states that:

"If the Commission finds that any adverse effects will occur as a result of the proposed use and development, such effects must be found to be justified by the benefits to the public interest which will occur as a result of such use and development."

With the proposed design, which is not stealthed to meet City standards, the Commission can find the benefit of providing upgraded antennas and better wireless service would outweigh the adverse effects of the proposed facility.

"If the Commission does not make affirmative findings with respect to the above criteria and is unable to impose conditions to mitigate any adverse finding, the Commission shall disapprove a Conditional Use Permit."

The Commission can make affirmative findings with respect to the above criteria and is able to impose conditions to mitigate any adverse finding; further the City is limited in its ability to request modifications in light of the new federal law and therefore, staff recommends that the Commission approve the requested Conditional Use Permit.

In making its decision, the Commission shall adopt written findings with respect to the above criteria.

The Commission has made written findings.

CMC Section 9172.23.D, Development Plan Findings

According to CMC Section 9172.23.D.1, Site Plan and Design Review Findings and Decisions, the Commission shall approve a Development Plan if it is able to make affirmative findings based on the following criteria:

a. Compatibility with the General Plan, any specific plans for the area, and surrounding uses.

The proposed project is consistent with the General Plan of the City of Carson in that it promotes sustainable communication systems that meet the needs of the community (Goal TI 9).

b. Compatibility of architecture and design with existing and anticipated development in the vicinity, including the aspects of site planning, land coverage, landscaping, appearance and scale of structures and open spaces, and other features relative to a harmonious and attractive development of the area.

The proposed project is more compatible with the intended character of the area than the existing antennas as it better blends in with appearance and scale of the structures surrounding commercial and residential development. While the site is not fully stealth as required by City standards Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.

- c. Convenience and safety of circulation for pedestrians and vehicles.
 - Adequate and safe access is provided to the site for pedestrians and vehicles.
- d. Attractiveness, effectiveness and restraint in signing graphics and color.

 No signs or graphics is proposed as part of the proposed project.
- e. Development scheduling (if phased development) which will satisfy the above criteria in each phase.
 - No phasing is proposed.
- f. Conformance to any applicable design standards and guidelines which have been adopted pursuant to CMC 9172.15. Such design standards and guidelines may be generally applicable or may specify different requirements for different areas.

The proposed facility, as proposed conforms to all applicable design standards applicable to this project with the exception of height and stealthing as discussed in this staff report. Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities, as such, the City is preempted from imposing its standards. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.

The section continues that if a proposed development complies with all applicable requirements and standards of this Chapter and other laws and regulations, and the approving authority finds that the criteria of Section 9172.23.D.1 are adequately met, or can be met if specified conditions are observed, the Development Plan shall be approved, subject to such specified conditions. If the approving authority finds that the proposal cannot meet and cannot be modified to meet the requirements of this Chapter and the above criteria, the Development Plan shall be disapproved. In all cases, findings shall be made concerning the grounds for approval or disapproval.

The proposed facility complies with most the requirements of Chapter 1 of the municipal code; however, it is not considered a stealth facility and does not meet the height requirements. Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities, as such the City is preempted from imposing its standards. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.



After a decision is made, a notice of the Commission's decision will be mailed to the applicant as provided in CMC 9173.32.

CMC Section 9138.16H, Telecommunication Facilities Findings

CMC Section 9138.16.H requires that in addition to findings in CMC Sections 9172.21 and 9172.23 for approval of a DOR and CUP, the following additional findings would have to be made:

1. The proposed site is the least intrusive after considering co-location with another facility, other networks available such as distributed antenna systems, and location at another site. If located in the public right-of-way or on Cityowned or leased property, the facility must meet the requirements of the Engineering Division.

While the proposed project is not the least intrusive as it is not a complete stealth facility, the proposed design is less intrusive than the existing antennas as it better blends in with the appearance and scale of the structures surrounding commercial and residential development. Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities and as such preempts the City from imposing its standards. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.

2. The proposed communications facility will be aesthetically compatible, located and designed to minimize the visual impact on surrounding properties and from public streets, including adequate screening through the use of landscaping that harmonize with the elements and characteristics of the property and/or stealth which incorporates the facility with the structure in which it will be mounted through use of material, color, and architectural design.

The proposed facility has an improved design that will increase the aesthetic compatibility and will better minimize the visual impact on surrounding properties and public streets; however it is not screened by landscaping and is visible from I-110 and Figueroa Street and therefore does not meet City standards. Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities and as such preempts the City from imposing its standards. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.

3. The proposed communications facility is not located on any residential dwelling or on any property which contains a residential dwelling, or any property wherein a person resides, except as may be associated with a church, temple, or place of religious worship.

The proposed project is not located within a residential zone or dwelling.

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Notable Conditions of Approval

- 10. Throughout the life of the project, the applicant shall be responsible to replant the two Eucalyptus trees, which are adjacent to the proposed project, with large specimen trees if they are damaged, diseased, or dead.
- 17. The applicant shall file a new application for Modification No. 1 to DOR No. 637-96 and pay the applicable fees.
- 18. A faithful performance bond shall be submitted to ensure compliance with City codes and standards, and the removal of abandoned antennas or facilities.
- 19. The City reserves the right to rescind or modify the approvals should Section 6409(a) of the Middle Class Tax Relief and Job Creation Act of 2012 be modified or repealed.
- 22. The CDMA antennas and associated brackets shown on Page A-3 shall be removed.

IV. <u>Environmental Review</u>

Pursuant to Section 15301 – Existing Facilities (Class 1) of the California Environmental Quality Act (CEQA), the proposed 49'-high wireless telecommunications facility is exempt. The project does not have the potential to cause a significant effect on the environment.

V. Recommendation

That the Planning Commission:

- APPROVE the proposed project; and
- *WAIVE further reading and ADOPT Resolution No. 13-entitled "A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF CARSON APPROVING MODIFICATION NO. 1 TO DESIGN OVERLAY REVIEW NO. 637-96 AND CONDITIONAL USE PERMIT NO. 444-96 TO REMOVE AND REPLACE ANTENNAS AND UPGRADE ASSOCIATED EQUIPMENT ON AN EXISTING LEGAL NON-CONFORMING MONOPOLE ON A PROPERTY LOCATED AT 22017 SOUTH FIGUEROA STREET."

VI. Exhibits

- 1. Draft Resolution
- 2. Site Map
- 3. Development Plans
- 4. CMC Section 9138.16
- 5. Section 6409(a) of Middle Class Tax Relief and Job Creation Act of 2012



6. Federal Communication Commission Public Notice

7. RF Emissions Report

Prepared by:

Saied Naaseh, Assodiate Planner

Approved by:

John F. Signo, AICP, Senior Planner

CITY OF CARSON

PLANNING COMMISSION

RESOLUTION NO. 13-____

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF CARSON APPROVING MODIFICATION NO. 1 TO DESIGN OVERLAY REVIEW NO. 637-96 AND CONDITIONAL USE PERMIT NO. 444-96 TO REMOVE AND REPLACE ANTENNAS AND UPGRADE ASSOCIATED EQUIPMENT ON AN EXISTING LEGAL NON-CONFORMING MONOPOLE ON A PROPERTY LOCATED AT 22017 SOUTH FIGUEROA STREET

THE PLANNING COMMISSION OF THE CITY OF CARSON, CALIFORNIA, HEREBY FINDS, RESOLVES AND ORDERS AS FOLLOWS:

Section 1. An application was duly filed by the applicant, Karri Keeble, SureSite Consulting Group, with respect to Modification No. 1 to Design Overlay Review No. 637-96 and Modification No. 1 to Conditional Use Permit No. 444-96 to remove existing antennas and replace them with new antennas and associated equipment on an existing legal non-conforming 53-foot-high monopole on a property located at 22017 South Figueroa Street, and described in Exhibit "A" attached hereto.

A public hearing was duly held on August 13, 2013, at 6:30 P.M. at City Hall, Council Chambers, 701 East Carson Street, Carson, California. A notice of time, place and purpose of the aforesaid meeting was duly given.

<u>Section 2</u>. Evidence, both written and oral, was duly presented to and considered by the Planning Commission at the aforesaid meeting.

Section 3. The Planning Commission finds that:

CMC Section 9172.21, Conditional Use Permit

a) The proposed use and development will be consistent with the General Plan.

The proposed project is consistent with the General Plan of the City of Carson in that it promotes sustainable communication systems that meet the needs of the community (Goal TI 9).

b) The site is adequate in size, shape, topography, location, utilities, and other factors to accommodate the proposed use and development.

The proposed project is on a 12,400-square-foot lot that is adequate in size, topography, and location to accommodate the proposed project.

c) There will be adequate street access and traffic capacity.

Adequate access is provided to the site from Figueroa Street. No additional traffic is expected as a result of the proposed project.

d) There will be adequate water supply for fire protection.

Prior to the issuance of building permits, the Los Angeles County Fire Department will ensure adequate water supply for fire protection is provided.

e) The proposed use and development will be compatible with the intended character of the area.

The proposed project will be more compatible with the intended character of the area than the existing antennas and the originally proposed project as it better blends in with the surrounding commercial and residential development. proposed project is governed by the design requirement for telecommunication facilities as stated in CMC Section 9138.16.H; and while it is not a completely stealth design as required by City standards, Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event section 6409(a) is repealed or amended.

f) Such other criteria as are specified for the particular use in other Sections of this Chapter.

The Planning Commission shall make the findings for telecommunication facilities pursuant to Section 9138.16(H), Wireless Telecommunications Facilities. stated below in section "CMC Section 9138.16H, Telecommunication Facilities Findings" of the staff report, the planning commission can make all the findings required for telecommunication facilities; therefore, the proposed project meets this finding.

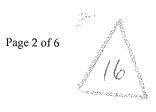
g) CMC Section 9172.21 further states that:

"If the Commission finds that any adverse effects will occur as a result of the proposed use and development, such effects must be found to be justified by the benefits to the public interest which will occur as a result of such use and development."

With the proposed design, which is not stealthed to meet City standards, the Commission can find the benefit of providing upgraded antennas and better wireless service would outweigh the adverse effects of the proposed facility.

"If the Commission does not make affirmative findings with respect to the above criteria and is unable to impose conditions to mitigate any adverse finding, the Commission shall disapprove a Conditional Use Permit."

The Commission can make affirmative findings with respect to the above criteria and is able to impose conditions to mitigate any adverse finding; further the City is limited in its ability to request modifications in light of the new federal law and therefore, staff recommends that the Commission approve the requested Conditional Use Permit.



CMC Section 9172.23.D, Development Plan

a) Compatibility with the General Plan, any specific plans for the area, and surrounding uses.

The proposed project is consistent with the General Plan of the City of Carson in that it promotes sustainable communication systems that meet the needs of the community (Goal TI 9).

b) Compatibility of architecture and design with existing and anticipated development in the vicinity, including the aspects of site planning, land coverage, landscaping, appearance and scale of structures and open spaces, and other features relative to a harmonious and attractive development of the area.

The proposed project is more compatible with the intended character of the area than the existing antennas as it better blends in with appearance and scale of the structures surrounding commercial and residential development. While the site is not fully stealth as required by City standards Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.

c) Convenience and safety of circulation for pedestrians and vehicles.

Adequate and safe access is provided to the site for pedestrians and vehicles.

d) Attractiveness, effectiveness and restraint in signing graphics and color.

No signs or graphics are proposed as part of the proposed project.

e) Development scheduling (if phased development) which will satisfy the above criteria in each phase.

No phasing is proposed.

f) Conformance to any applicable design standards and guidelines which have been adopted pursuant to CMC 9172.15. Such design standards and guidelines may be generally applicable or may specify different requirements for different areas.

The proposed facility, as proposed conforms to all applicable design standards applicable to this project with the exception of height and stealthing as discussed in this staff report. Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities, as such, the City is preempted from imposing its standards. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.



g) If the proposed development complies with all applicable requirements and standards of this Chapter and other laws and regulations, and the approving authority finds that the criteria of subsection (D)(1) of this subsection are adequately met, or can be met if specified conditions are observed, the Development Plan shall be approved, subject to such specified conditions. If the approving authority finds that the proposal cannot meet and cannot be modified to meet the requirements of this Chapter and the above criteria, the Development Plan shall be disapproved. In all cases, findings shall be made concerning the grounds for approval or disapproval.

The proposed facility complies with most the requirements of Chapter 1 of the municipal code; however, it is not considered a stealth facility and does not meet the height requirements. Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities, as such the City is preempted from imposing its standards. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.

h) Notice of the decision by the Commission or Director, as the case may be, shall be given as provided in CMC 9173.32.

A notice of the Commission's decision will be mailed to the applicant.

CMC Section 9138.16H, Telecommunication Facilities

a) The proposed site is the least intrusive after considering co-location with another facility, other networks available such as distributed antenna systems, and location at another site. If located in the public right-of-way or on City-owned or leased property, the facility must meet the requirements of the Engineering Division.

While the proposed project is not the least intrusive as it is not a complete stealth facility; the proposed design is less intrusive than the existing antennas as it better blends in with the appearance and scale of the structures surrounding commercial and residential development. Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities and as such preempts the City from imposing its standards. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.

b) The proposed communications facility will be aesthetically compatible, located and designed to minimize the visual impact on surrounding properties and from public streets, including adequate screening through the use of landscaping that harmonize with the elements and characteristics of the property and/or stealth which incorporates the facility with the structure in which it will be mounted through use of material, color, and architectural design.

The proposed facility has an improved design that will increase the aesthetic compatibility and will better minimize the visual impact on surrounding properties and public streets; however it is not screened by landscaping and is visible from I-

110 and Figueroa Street and therefore does not meet City standards. Section 6409(a) of the Tax Act provides that the City "may not deny and shall approve" proposed upgrades to wireless facilities and as such preempts the City from imposing its standards. As such, the conditions of approval reserve the City's right to bring this facility back for review in the event Section 6409(a) is repealed or amended.

c) The proposed communications facility is not located on any residential dwelling or on any property which contains a residential dwelling, or any property wherein a person resides, except as may be associated with a church, temple, or place of religious worship.

The proposed project is not located within a residential zone or dwelling.

Section 4. The Planning Commission further finds that the proposed project will not have a significant effect on the environment. The proposed project will not alter the character of the surrounding area and will meet or exceed all City standards for protection of the environment. Therefore, the proposed project is found to be exempt under the general rule of the California Environmental Quality Act (CEQA), Section 15301, Existing Facilities.

<u>Section 5</u>. Based on the aforementioned findings, the Commission hereby approves Modification No. 1 to Design Overlay Review No. 637-96 and Modification No. 1 to Conditional Use Permit No. 444-96 to remove the existing antennas and replace them with new antennas and associated electronics on an existing legal non-conforming 52-foot-high monopole with respect to the properties described in Section 1 hereof, subject to the conditions set forth in Exhibit "B" attached hereto.

<u>Section 6</u>. The Secretary shall certify to the adoption of the Resolution and shall transmit copies of the same to the applicant.

<u>Section 7</u>. This action shall become final and effective fifteen days after the adoption of this Resolution.

PASSED, APPROVED AND ADOPTED THIS 13th DAY OF August, 2013

	CHAIRMAN
ATTEST:	
SECRETARY	

Exhibit "A" Legal Description

That portion of Lot 57 of Tract 3612, in the City of Carson, County of Los Angles, State of California, as per map recoreded in Book 40 pages 5 and 6 of Maps, in the office of the County Recorder of said County.

CITY OF CARSON

ECONOMIC DEVELOPMENT

PLANNING DIVISION

EXHIBIT "B"

CONDITIONS OF APPROVAL

MODIFICATION NO. 1 DESIGN OVERLAY REVIEW 637-96 MODIFICATION NO. 1 TO CONDITIONAL USE PERMIT NO. 444-96

GENERAL CONDITIONS

- 1. If a building permit plan check submittal proposing the implementation of Modification No. 1 to Design Overlay Review No. 637-96 and Conditional Use Permit No. 444-96 is not submitted to the City of Carson within one year of its effective date, said permit shall be declared null and void unless an extension of time is previously approved by the Planning Commission.
- The approved Resolution, including the Conditions of Approval contained herein, and signed Affidavit of Acceptance, shall be copied in their entirety and placed directly onto a separate plan sheet behind the cover sheet of the development plans prior to Building and Safety plan check submittal. Said copies shall be included in all development plan submittals, including any revisions and the final working drawings.
- 3. The applicant shall comply with all city, county, state and federal regulations applicable to this project.
- 4. The applicant shall make any necessary site plan and design revisions to the site plan and elevations as directed by the Planning Commission in compliance with all the Conditions of Approval and applicable Zoning Ordinance provisions. Substantial revisions will require review and approval by the Planning Commission.
- 5. The applicant and property owner shall sign an Affidavit of Acceptance form and submit the document to the Planning Division within 30 days of receipt of the Planning Commission Resolution.
- 6. It is further made a condition of this approval that if any condition is violated or if any law, statute or ordinance is violated, this permit may be revoked by the Planning Commission or City Council, as may be applicable; provided the applicant has been given written notice to cease such violation and has failed to do so for a period of thirty days.



- 7. The applicant shall submit two complete sets of plans that conform to all the Conditions of Approval to be reviewed and approved by the Planning Division prior to the issuance of a building permit.
- 8. The operator of the proposed facility, and/or the owner of the premises upon which it is located, shall promptly notify the Planning Division in writing in the event that the use of the facility is discontinued for any reason. In the event the facility is discontinued or abandoned for a period of more than 180 days, then the owner(s) and/or operator(s) shall promptly remove the facility, repair any damage to the premises caused by such removal, and restore the premises as appropriate so as to be in conformance with applicable zoning codes at the owner's and/or operator's expense. All such removal, repair and restoration shall be completed within 90 days after the use is discontinued or abandoned, and shall be performed in accordance with all applicable health and safety requirements.
- 9. Applicant shall defend, indemnify and hold harmless the City of Carson, its agents, officers, or employees from any claims, damages, action, or proceeding against the City or its agents, officers, or employees to attack, set aside, void or annul, and approval of the City, its advisory agencies, appeal boards, or legislative body concerning Modification No. 1 to Design Overlay Review No. 637-96 and Conditional Use Permit No. 444-96. The City will promptly notify the Applicant of any such claim, action, or proceeding against the City and the Applicant will either undertake defense of the matter and pay the City's associated legal costs or will advance funds to pay for defense of the matter by the City Attorney. The City will cooperate fully in the defense. Notwithstanding the foregoing, the City retains the right to settle or abandon the matter without the Applicant's consent but should it do so, the City shall waive the indemnification herein, except, the City's decision to settle or abandon a matter following an adverse judgment or failure to appeal, shall not cause a waiver of the indemnification rights herein.
- 10. Throughout the life of the project, the applicant shall be responsible to replant the two Eucalyptus trees, which are adjacent to the proposed project, with large specimen trees if they are damaged, diseased, or dead.

<u>PLANNING</u>

Prior to Issuance of Building Permits

- 11. All parking areas and driveways shall remain clear and maintained. No encroachment into parking areas and/or driveways shall be permitted.
- 12. The display of any sign or any other graphic on a wireless telecommunications facility or on its screening is prohibited, except for signs for health, safety, and welfare purposes, which is required to be posted in case of an emergency. Emergency signs shall be visibly posted at the facility and shall include contact information including the phone number of the utility provider.



- 13. All exterior lighting shall be provided in compliance with the standards as provided for in 9137.1 Exterior Lighting of the Zoning Ordinance.
- 14. All wireless telecommunication facilities shall be constructed and operated in such a manner as to meet the requirements of the Noise Ordinance.
- 15. Backup generators shall only be operated during power outages and for testing and maintenance purposes. No backup generator shall be utilized for longer than seventy-two (72) hours without prior approval of the Engineering Division or Planning Division.
- 16. Future modifications to the approved development plans, including the installation of additional panels and equipment cabinetry, shall be subject to Planning Division review and approval. If deemed to be a major modification, the Planning Commission shall be the approval authority.
- 17. The applicant shall file a new application for Modification No. 1 to DOR No. 637-96 and pay the applicable fees at the time of filing.
- 18. A faithful performance bond shall be submitted to ensure compliance with City codes and standards, and the removal of abandoned antennas or facilities.
- 19. The City reserves the right to rescind or modify the approvals should section 6409(a) of the Middle Class Tax Relief and Job Creation Act of 2012 be modified or repealed.

All damaged, diseased or dead landscaping shall be removed and replaced to the satisfaction of the Planning Division prior to the issuance of any building permits.

Prior to Issuance of Final

- 20. All Conditions of Approval shall be complied with.
- 21. The CDMA antennas and associated pipe mountes/brackets shown on Page A-2A shall be removed.

BUILDING AND SAFETY

22. Submit for plan check, obtain all building permits and have a final inspection conducted for proposed project.

FIRE DEPARTMENT - COUNTY OF LOS ANGELES

23. Prior to the issuance of building permits, the Los Angeles County Fire Department will ensure adequate water supply for fire protection is provided.



ENGINEERING SERVICES

- 24. Any city-owned improvement damaged during the construction of the proposed project shall be removed and reconstructed per City Standard Plan and to the satisfaction of the City Engineer prior to the issuance of a building permit.
- 25. Prior to the issuance of a Building Permit, Proof of Worker's Compensation and Liability Insurance must be on file with the Los Angeles County Building and Safety Department.

BUSINESS LICENSE DEPARTMENT - CITY OF CARSON

26. Per section 6310 of the Carson Municipal Code, all parties involved in the upgrade to the telecommunication facility, including but not limited to contractors and subcontractors, will need to obtain a City Business License.



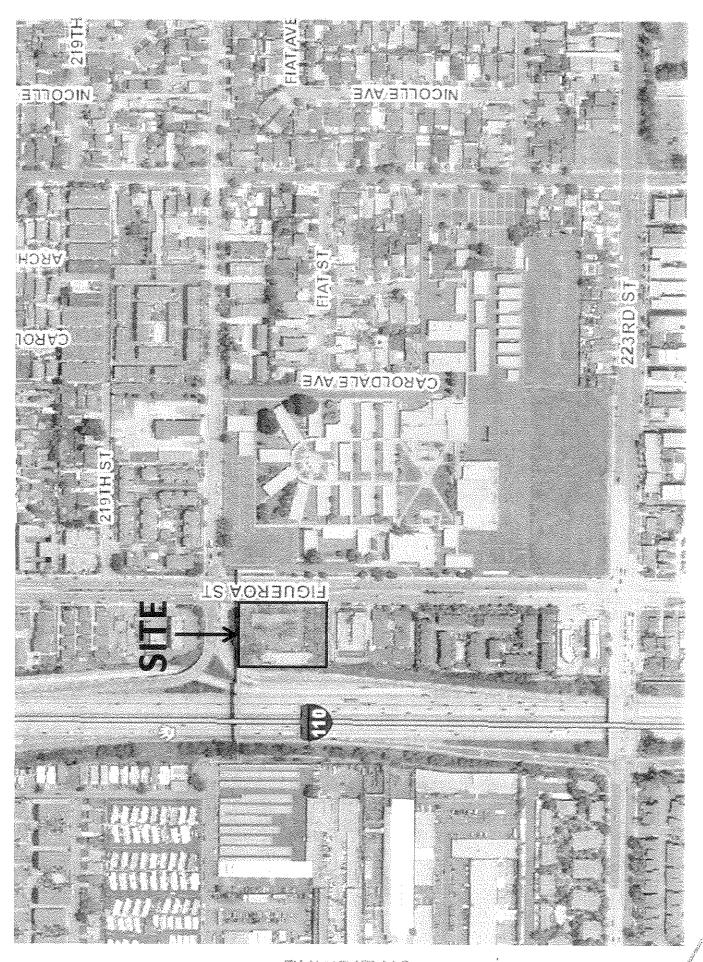


EXHIBIT NO.02

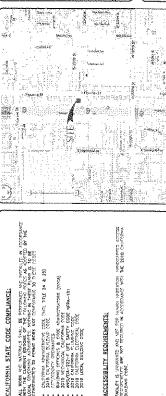
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JARSON H

MONOPOLE LA03XC335

22017 FIGUEROA STREET
CARSON, CA 90745
LOS ANGELES COUNTY
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LONGITUDE: 118° 17' 11.91" W (~118.28664166)

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SHEET INDEX

ARCHITECT:

SITE ACO PROJECT MANAGER; ALCATAL LUCENÍ COMMACT: KÉNY ZWICK PR: (\$18) BT8-3480

ELANNING_CONSULTANT)

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LEASING

TOTALLING CRANG LLC

5050 DESGRO ANSWE, SWE 142

COMMON, RASH RETERE

PH. (519) 275-7458

EMML K RCOLLEGURIT-SHT CW

ELECTRICAL ENGINEER: ROBBLE JOHNSON PH: (BIS) B78-4433

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EXHIBIT NO.

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VICINITY MAP

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SPRINT PRESENTATION PLANSING CONSULTING PROPERTY OWNER

SIGNATURE BLOCK

PROJECT SUMMARY

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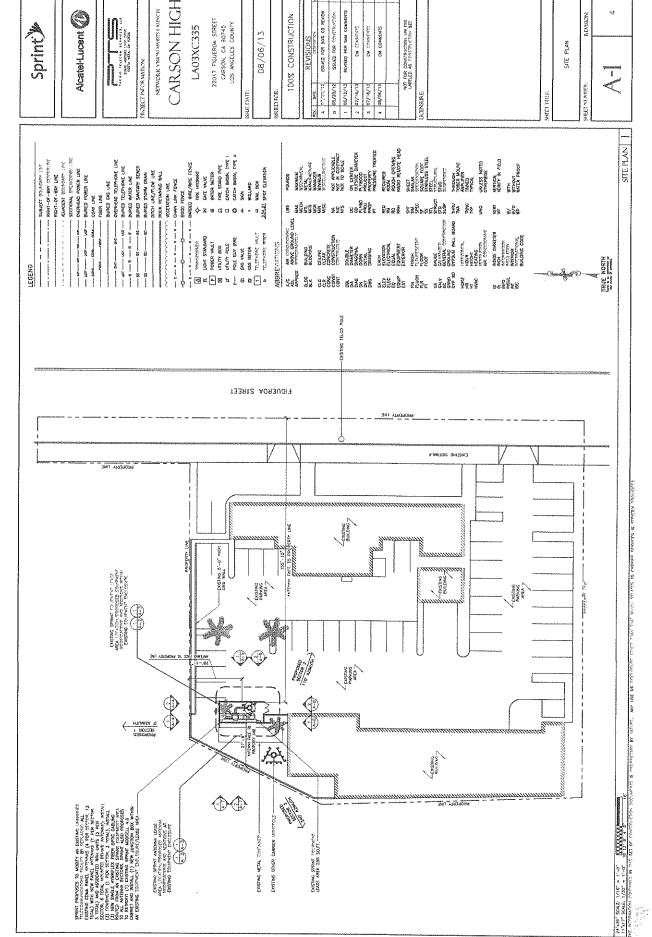
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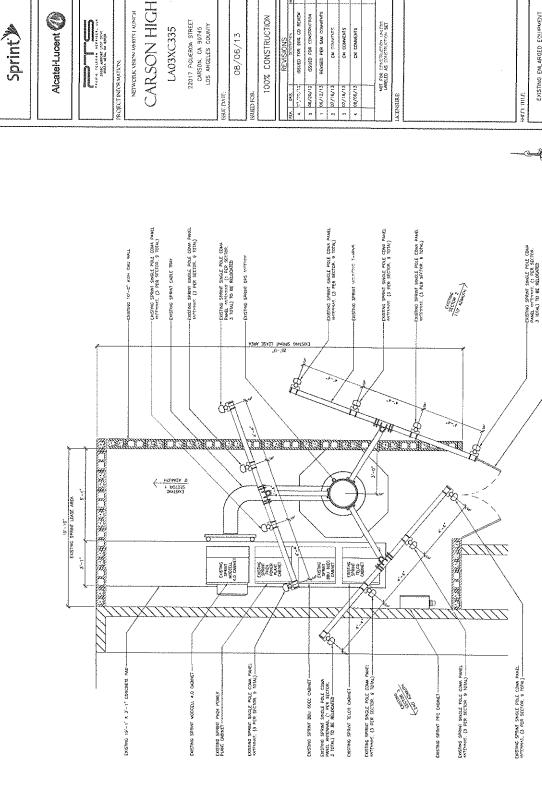
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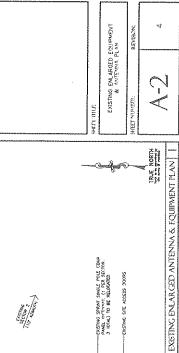
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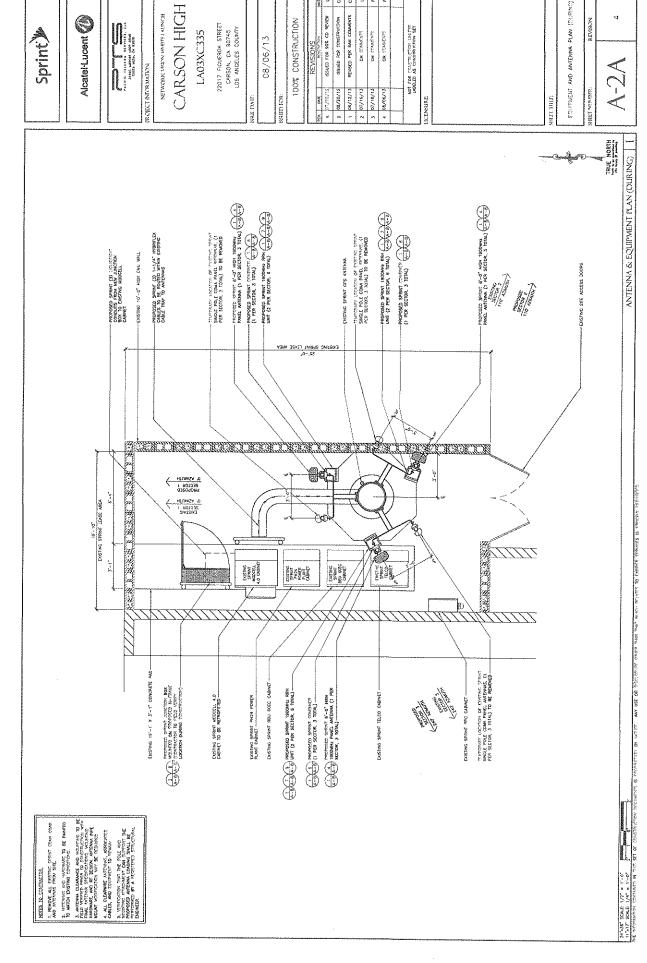
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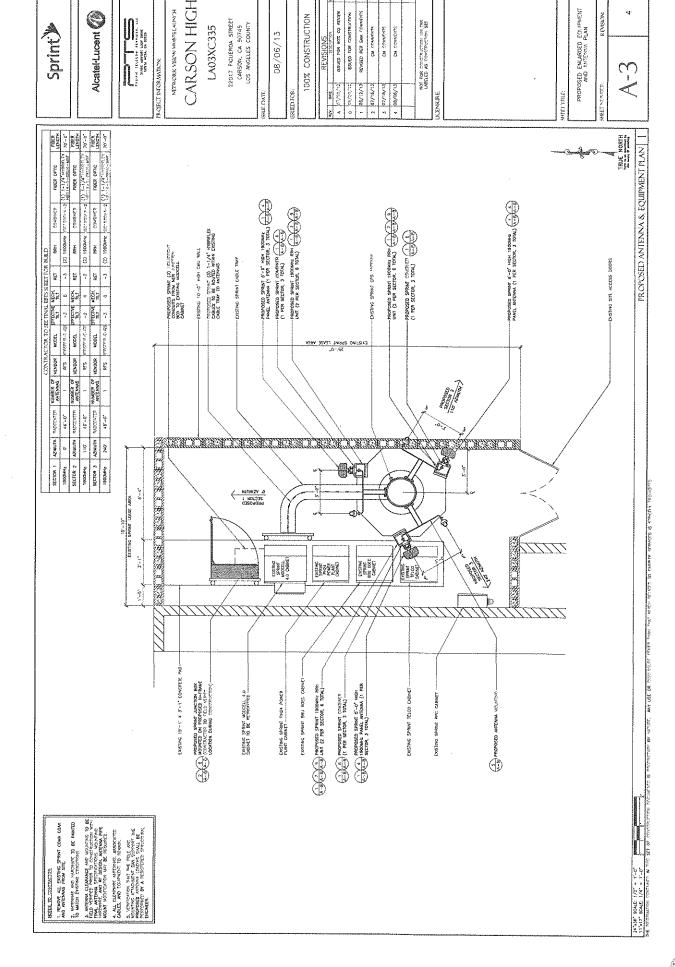




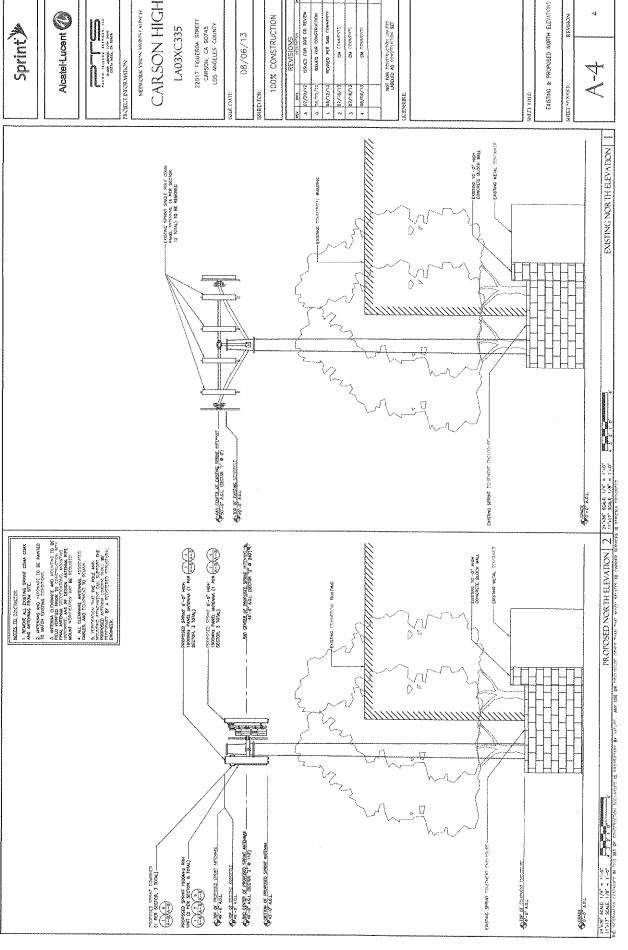
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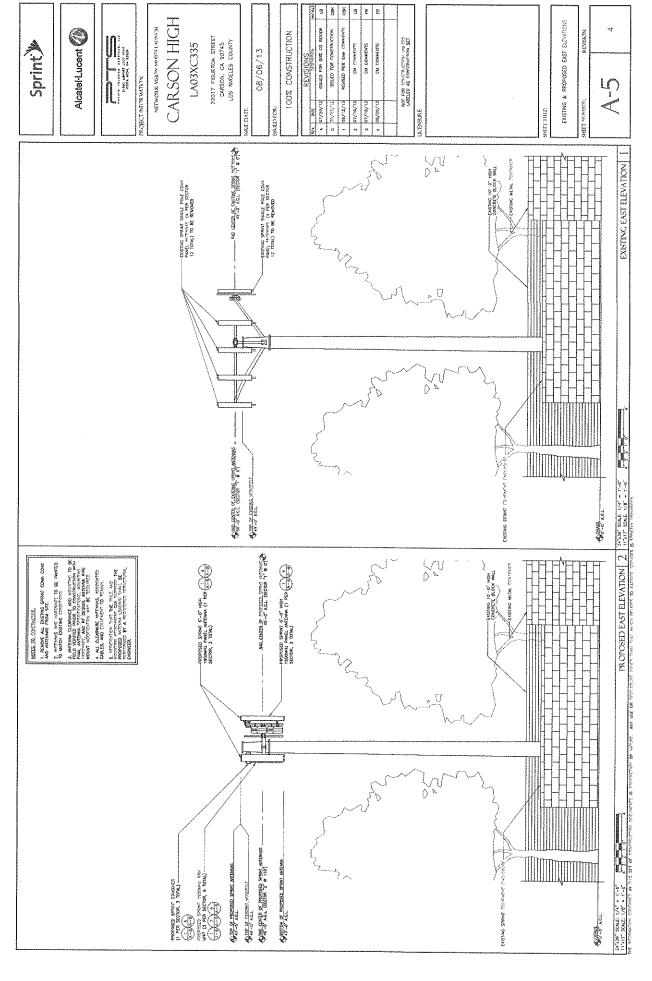


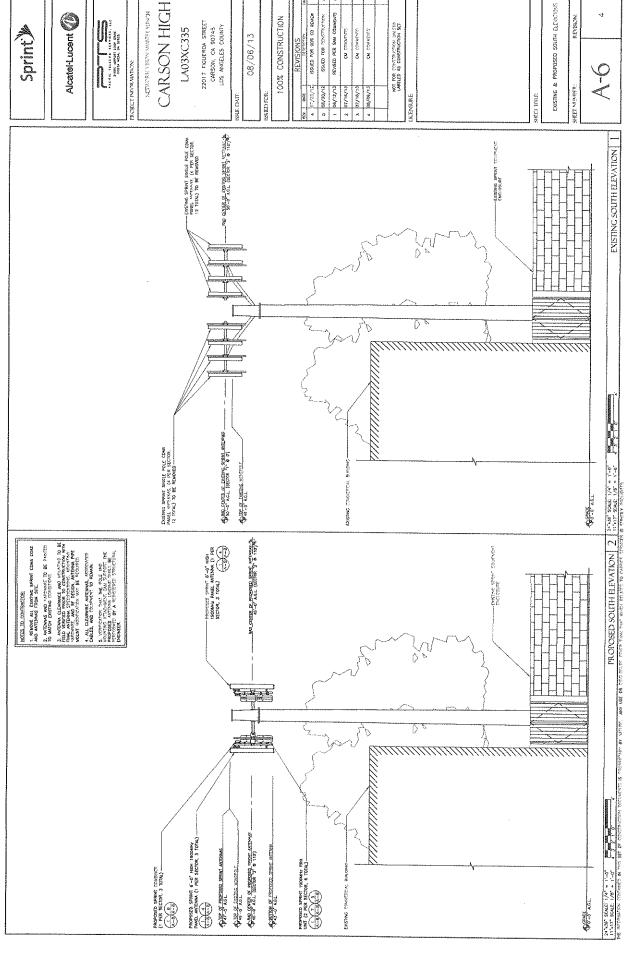


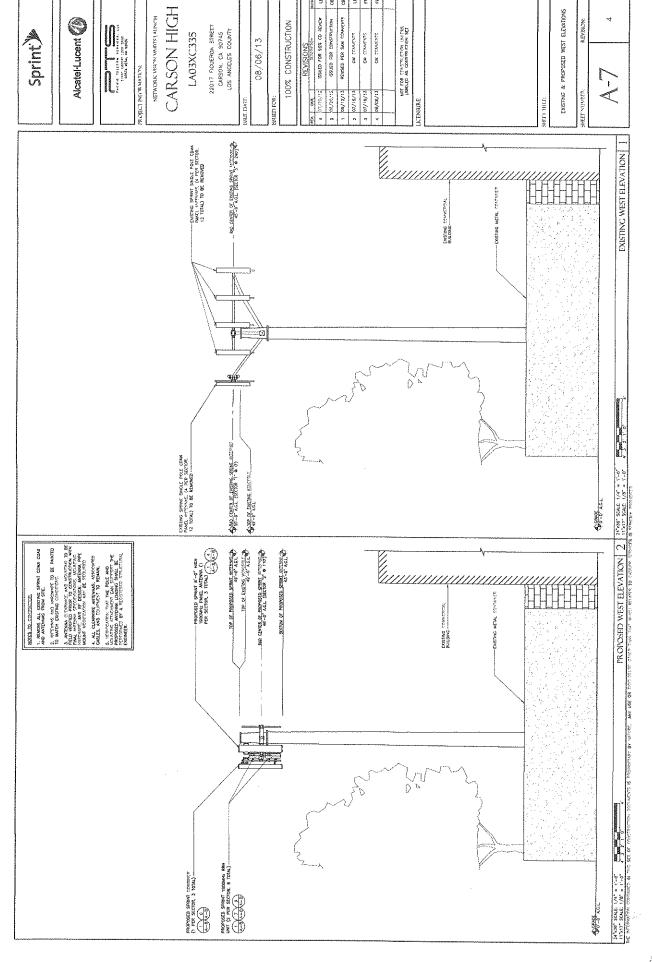


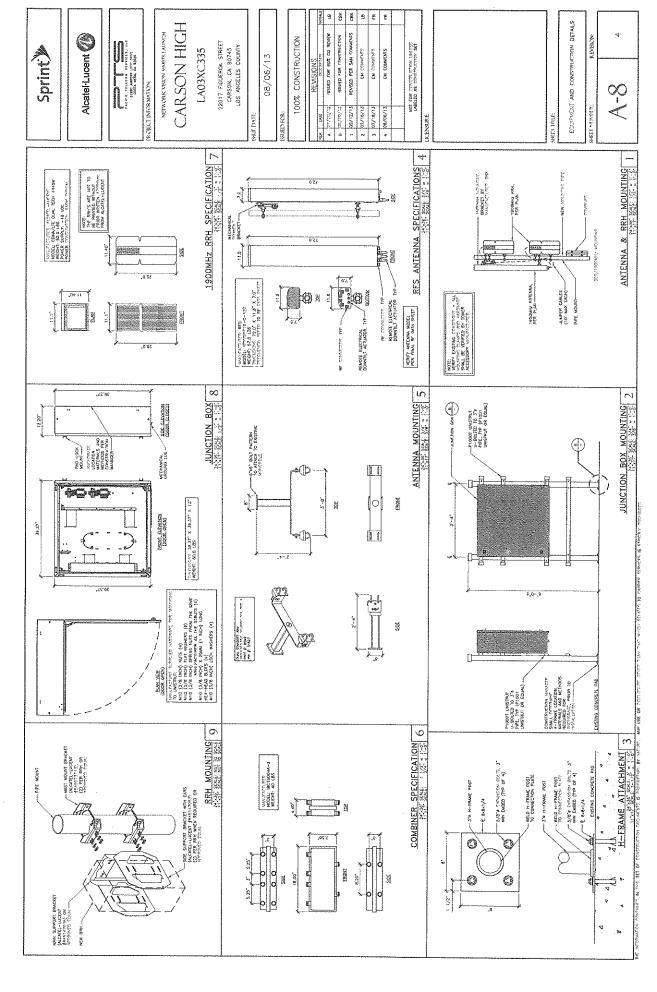












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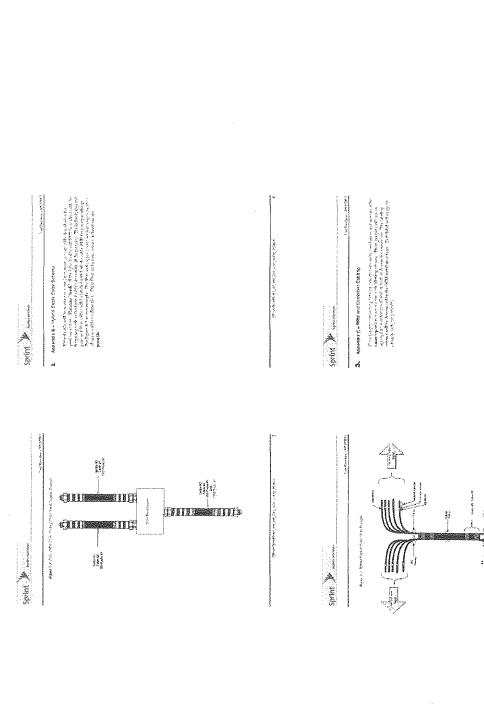
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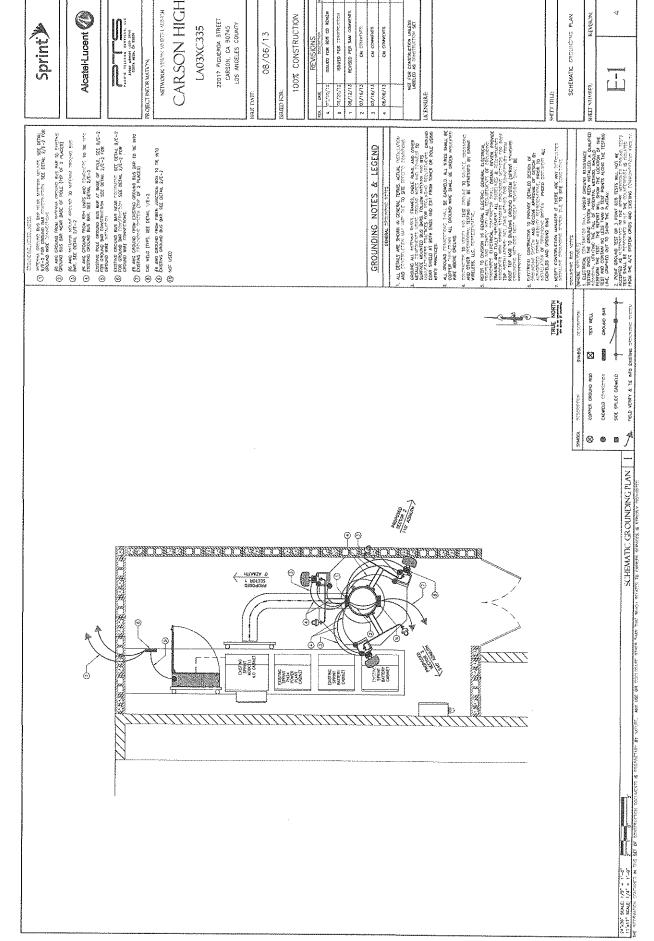
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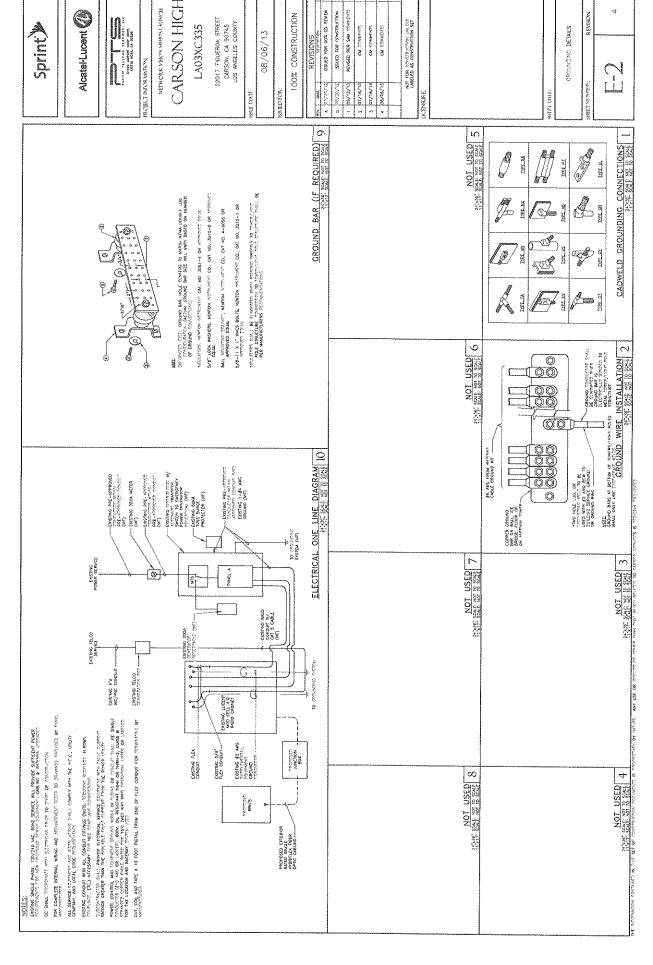
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§ 9138.16 Communications Facilities.*

A. Purpose. The purpose and intent of this Section is to provide uniform and comprehensive standards for the development of all communications facilities, including antennas and associated facilities for wireless telecommunication, data, radio, television and microwave, in accordance with existing Federal law while minimizing the aesthetic impacts through the use of carefully chosen siting and design criteria. The regulations contained herein are designed to protect and promote public health, safety and welfare, and aesthetic qualities within the community. At the same time, the intent is to comply with the Telecommunications Act of 1996, to not unduly restrict the development of necessary communications facilities and encourage managed development of communications infrastructure while providing a public forum to ensure a balance between public concerns and private interest in establishing such facilities.

B. Definitions.

- 1. "Amateur radio service" means a noncommercial, two (2) way radio communications service operated by licensed amateurs using shared frequencies.
- 2. "Antenna height" means the vertical distance from the existing or proposed grade, whichever is lower, to the highest part of the antenna.
- 3. "Building-mounted facilities" means all facilities mounted or attached in any way to an existing building. The building must serve a primary use other than as a site for a communications facility.
- "Cell on wheels" or "COW" means a facility which is temporarily rolled in or temporarily installed.
- 5. "Co-location" means the placement of more than one (1) facility on an existing building or freestanding structure.
- 6. "Enhanced 911 emergency calling systems (911/ECS)" means a service which allows public safety personnel, including police and fire departments, to automatically identify the phone number and location of a person making an emergency call from a mobile source.
- 7. "Facade-mounted" means the mounting of antennas directly to the fascia or sidewall of a building and stealth into the architectural design of the wall.
- 8. "Facility" means a communications facility that repeats, transmits and/or receives electromagnetic signals which includes, but is not limited to: the combination of antennas, transmitters, masts, cabinets, and equipment rooms; towers, monopoles, or similar structures supporting said equipment; screening devices including walls and landscaping; and parking areas and other accessory development.
- 9. "Ground-mounted" means a facility in which the antennas are located on a freestanding pole or structure, other than a building, attached to the ground. These antennas do not use a building or ancillary structure(s) for mounting purposes.
- 10. "Height" means the distance measured from the average finished grade surrounding the facility to the highest point on the facility. In the case of a building tower, the height includes the portion of the building on which it is mounted. Towers that are adjustable in height shall use the

maximum height which the structure is capable of reaching.

- 11. "Major communications facility" means a facility other than a minor communications facility, which includes ground-mounted or freestanding facilities and facilities that are not stealth. A facility located within a residential zone, regardless of stealth design, is considered a major communications facility.
- 12. "Minor communications facility" means a facility that includes distributed antenna systems (DAS), microcells and building-mounted facilities that are stealth, including facade-mounted (wall-mounted) and roof-mounted stealth facilities. A colocation onto an existing, approved major communications facility that is in full compliance with this Section, shall be processed as a minor communications facility. Enhanced 911/ECS required by the Federal Communications Commission (FCC) are considered minor communications facilities if they are stealth into the design of an existing building-mounted or freestanding facility.
- 13. "Multiple user" means a communications facility comprised of multiple towers or buildings supporting one (1) or more antennas owned or used by more than one (1) public and/or private entity, excluding research and development industries with antennas to serve internal uses only.
- 14. "Freestanding" means a facility or structure which is not mounted on or attached in any way to an existing building, or that is attached to a structure whose primary purpose is to support, house or serve as a mounting location for communications equipment.
- 15. "Not stealth" means any facility not camouflaged in a readily apparent manner to blend with surrounding land uses and features. The design does not conceal the intended use of the facility and incorporates no readily apparent elements of stealth technology or design. A standard monopole with equipment cabinets aboveground and unscreened would be considered not stealth.
- 16. "Personal communications services (PCS)" is a term coined by the Federal Communications Commission; it describes a two (2) way voice and digital, wireless telecommunications system. PCS encompasses cordless phones, cellular mobile phone paging systems, personal communications networks, wireless office phone systems, and any other wireless telecommunications systems that allow people to place and

receive voice/data calls while away from home and office.

- 17. "Site justification study" means a study performed pursuant to certain requirements which explains the demands and rationale that led to the selection of a particular location and design for a communications facility. The study may include information pertaining to the interrelationship between a specific site and other sites in the local network area.
- 18. "Stealth" means camouflaged or designed to blend with the surrounding environment and land uses, minimize aesthetic impact on adjacent uses, and conceal the intended use and appearance of the structures.
- 19. "Tower" means any structure, or support thereto, that is designed and constructed primarily for the purpose of supporting one (1) or more antennas for telephone, radio and similar communications purposes, including self-supporting lattice towers, guyed towers, or monopole towers. The term includes radio and television transmission towers, microwave towers, commoncarrier towers, cellular telephone towers, alternative tower structures, and the like.
- C. Applicability. The procedures and rules set forth in this Section are applicable to all communications facilities and all modifications or additions to existing communications facilities. This Section does not apply to the use or location of private, residential citizen band radio towers, amateur radio service, television antennas, or private residential dish antennas less than one (1) meter in diameter, used for receiving radio frequency or television signals, or public safety communications facilities owned or operated by the City of Carson or any emergency agencies such as the Fire Department or Sheriff's Department.
 - D. Procedural Standards.
- 1. Minor communications facilities shall be subject to the approval of a development plan in accordance with the site plan and design review procedures as provided in CMC 9172.23. The Planning Division shall be the approval authority except if the property is located within one hundred (100) feet of a residential zone. In considering applications for minor communications facilities, the Planning Division shall be guided by the provisions of subsections F (Design and Development



Standards) and H (Required Findings) of this Section.

The Planning Division shall render a decision in writing, with findings, and conditions, subsequent to receipt of a complete application. The Planning Division's decision shall be final unless a written appeal is filed pursuant to CMC 9173.4.

- 2. Major Communications Facilities. Major communications facilities shall be subject to the approval of a development plan in accordance with the site plan and design review procedures as provided in CMC 9172.23 and conditional use permit procedures as provided in CMC 9172.21. A colocation onto an existing, approved major communications facility shall be processed as a minor communications facility, unless as otherwise mentioned in this Section or if the co-location is a substantial addition that would intensify the existing facility as determined by the Planning Officer. In considering applications for major communications facilities, the Planning Commission shall be guided by the provisions of subsections F (Design and Development Standards) and H (Required Findings) of this Section. The decision of the Planning Commission shall be final unless a written appeal is filed pursuant to CMC 9173.4.
- E. Application Requirements. The following information shall be provided concurrently with any application submitted pursuant to CMC 9173.1:
- 1. Co-Location Statement (if necessary). This statement must be signed by all co-locating providers agreeing to the co-location.
- 2. Utility Easement Encroachment Agreement (if necessary). A letter of consent must be provided by the utility purveyor(s) if their easement will be encroached upon.
- 3. Local Facilities Map. Show existing facilities and coverage areas in the City. (At the applicant's request, the City of Carson will make every effort to ensure the confidentiality of information which is considered to be of a proprietary nature. Said information will be used for municipal planning purposes only.)
- 4. Site Justification Study. A study which explains the demands and rationale for selecting a particular location and design for a communications facility. The study may include information pertaining to the interrelationship between a specific site and other sites in the local network area.

For all major communications facilities, this study shall identify all reasonable, technically feasible, alternative locations, including facilities which could be used for co-location or other networks available such as distributed antenna systems. The study shall also explain the rationale for selecting the proposed site. For all feasible co-location sites, the study shall include evidence of written contact with all wireless service providers or tower owners within a quarter mile of the proposed communications facility, unless a smaller radius is technologically justified by the applicant. The contacted tower owner or service provider shall be requested to respond in writing to the inquiry within thirty (30) days. The applicant's letter(s) as well as response(s), or a statement from the applicant detailing all responses received, shall be included with the study as a means of demonstrating the need for a new major communications facility.

- 5. RF Emissions Report. The City of Carson acknowledges that it is preempted from regulating the placement, construction or modification of facilities based on environmental effects of radio frequency emissions to the extent that such facilities comply with the Federal Communications Commission's (FCC) regulations. As such, a report shall be submitted which is signed by a radio frequency engineer and prepared pursuant to FCC, Office of Engineering and Technology, Bulletin 65 or any other applicable guidelines or regulations, stating the maximum (EMF/RF) radiation to be emitted by the proposed facility and whether those emissions conform to safety standards adopted by the Federal Communications Commission. The report shall take into account all other facilities within five hundred (500) feet, both existing and known future facilities, the cumulative effects of co-located facilities and existing nearby buildings and structures and shall be written so as to be understandable to the layman. This report shall be available for review by the public.
- 6. Site Plan. A site plan shall be submitted and consist of elevation drawings indicating the height, diameter, color, setbacks, landscaping, method of screening, and color photo simulations showing the before and after impacts of the proposed facility on the subject site. Existing communications facilities, poles, towers, and/or antennas shall also be shown. No plans shall include depictions of future antennas or devices, nor shall future

antennas or devices be approved, unless specifically identified by applicant in a separate written statement to the Planning Division or Planning Commission as applicable.

- 7. Costs and Refundable Deposits. Applicant shall bear the reasonable costs associated with the review of the application including the costs incurred as a result of the need to hire an expert or consultant to review the data or information provided by the applicant or any related application, and for the expert or consultant to attend City meetings as determined by the City. At the time the applicant submits its application, it shall also submit an initial refundable deposit of \$2,500. The deposit shall be used by the City to pay the reasonable costs associated with the expert or consultant review of the application. In the event that the deposit is or will be fully expended by the City, at the direction of the City, the applicant shall within five (5) business days deposit additional funds with the City in an amount reasonably estimated by the Director of Community Development. Upon final City action on or withdrawal or termination of the application, any unexpended funds on deposit shall promptly be returned to the applicant by the City. No City construction permit or utility connection authorizations shall be issued by the City for any approved project if the applicant has not fully reimbursed the City for its consultant or expert costs as required herein.
 - F. Design and Development Standards.
- 1. Setbacks. No communications facility shall be located within or extend into the required setbacks established in the applicable zone.
 - 2. Height.
- a. Communications facilities utilizing a freestanding support structure shall be limited to the maximum building height for the applicable zoning district.
- b. In zoning districts with no maximum height limit, a communications facility which utilizes a freestanding support structure shall not exceed fifty (50) feet in height above the ground. The zoning of all locations shall be interpreted in accordance with CMC 9114.2.
- c. New communications facilities constructed on existing conforming structures shall not exceed the height of the existing structure, except for fully stealth roof-mounted facilities on existing buildings which may project up to the maximum

height limit described in this Section or eight (8) feet above the roof from where it is attached, whichever is higher.

- d. The Planning Commission or Planning Division may consider approval of facilities to exceed the maximum height limit described in this Section subject to approval of a minor or major exception as described in subsection G (Exceptions) of this Section. Existing facilities lawfully erected prior to July 17, 2003, may have a height limit greater than subsection G (Exceptions) of this Section provided there is no expansion or intensification to the facility.
- 3. Undergrounding. Electrical wiring associated with a facility shall be buried underground or hidden in a manner acceptable to the Planning Division and Engineering Division or Planning Commission if applicable. To the extent technologically feasible, all vaults, equipment, shelters, structures, or any other device related to or required for use of a facility, shall be underground in the open space zone, in the right-of way, and where all other utilities are required to be underground. In all other areas in the City, all vaults, equipment, shelters, structures, and other devices shall be permitted aboveground only when said devices are not visible from adjacent property or the right-of-way.
- 4. Microwave Dishes. Where economically feasible the use of microwave dishes shall be prohibited and underground lines utilized. Upon a showing of economic infeasibility, microwave dishes up to twenty-six (26) inches shall be permitted.
- 5. Painting. The communications facility and supporting structure(s) shall be painted a neutral, non-glossy color that matches the color of the structure to be mounted on or to the color of the surrounding environment subject to the satisfaction of the Planning Manager.
- 6. Lighting. All communications facilities, except exempt facilities, shall be unlit, except for a manually operated or motion-detector controlled light above the equipment door which shall be used only for personnel maintenance purposes. This requirement is not intended to address interior structure lighting.
 - 7. Noise.
- a. All communications facilities, except exempt facilities, shall be constructed and operated



in such a manner as to meet the requirements of the noise ordinance.

- b. Backup generators shall only be operated during power outages and for testing and maintenance purposes. No backup generator shall be utilized for longer than seventy-two (72) hours without prior approval of the Engineering Division or Planning Division.
- c. If the facility is located within one hundred (100) feet of a residential dwelling unit, noise attenuation measures, including redesign or screening, shall be included to reduce exterior noise levels to meet the requirements of the noise ordinance.
- 8. Signs. The display of any sign or any other graphic on a communications facility or on its screening is prohibited, except for signs for health, safety, and welfare purposes which are required to be posted in case of an emergency. Emergency signs shall be visibly posted at the facility and shall include contact information, including the phone number of the utility provider.
- 9. Performance Bond. A faithful performance bond shall be required to ensure compliance with City codes and standards, and the removal of abandoned antennas or facilities, before the issuance of any building or public works permits.

G. Exceptions.

- 1. Exceptions for minor communications facilities may be approved by the Planning Division. For all other facilities including those within one hundred (100) feet of a residential zone, the Planning Commission shall render the decision after notice and hearing. In approving an exception, the Planning Commission or Planning Division shall render a decision in writing, with findings and conditions, subject to the requirements of CMC 9172.23.
- a. Minor Exceptions. The design standards for setbacks and height listed in subsection F of this Section may be modified by not more than fifteen (15) percent.

The Planning Commission or Planning Division must make all of the following findings based on evidence submitted by the applicant:

(1) If seeking a minor exception from height standards set forth herein, the applicant shall demonstrate that the proposed height is designed at the minimum height necessary for operation and/or for stealth purposes including design elements or architectural details.

- (2) The minor exception would not create a significant visual impact.
- (3) Granting the minor exception shall conform to the spirit and intent of this zoning code.
- (4) Granting the minor exception will not be materially detrimental to the public welfare or injurious to properties or improvements in the vicinity.
- b. Major Exceptions. The design standards for setbacks and height listed in subsection F of this Section may be modified by not more than thirty (30) percent.

The Planning Commission or Planning Division must make all of the following findings based on evidence submitted by the applicant:

- (1) If the applicant seeks the major exception in order to service the applicant's gap in service, the applicant shall submit an explanation and supporting engineering data establishing that a tower or antenna as proposed is technologically necessary.
- (2) If the applicant seeks the major exception in order to accommodate the establishment of a co-located facility, the applicant shall demonstrate that conformance with the code would require the installation of new freestanding communications facility or other less desirable facility.
- (3) If seeking a major exception from height standards set forth herein, the applicant shall demonstrate that the proposed height is designed at the minimum height necessary. The applicant shall specifically include an analysis comparing the operation of the facility at its proposed height with its operation at the maximum height permitted herein. The purpose of this analysis is to ensure that additional height is permitted only when technologically necessary for the provision of services. Further, the applicant shall certify that the facility shall not cause a hazard to aircraft.
- (4) Locating the antenna in conformance with the specifications of this Section would obstruct the antenna's reception window or otherwise excessively interfere with reception, and the obstruction or interference involves factors beyond the applicant's control and relocation is not an option.

- (5) The visual impacts are negligible because the facility is designed to architecturally integrate with the surrounding environment.
- (6) Granting the major exception shall conform to the spirit and intent of this zoning code.
- (7) Granting the major exception will not be materially detrimental to the public welfare or injurious to properties or improvements in the vicinity.
- H. Required Findings. In addition to the provisions of CMC 9172.21 and 9172.23, the Planning Division or Planning Commission shall approve a development plan and conditional use permit for a communications facility if affirmative findings can be made based upon the following criteria:
- 1. The proposed site is the least intrusive after considering co-location with another facility, other networks available such as distributed antenna systems, and location at another site. If located in the public right-of-way or on Cityowned or leased property, the facility must meet the requirements of the Engineering Division.
- 2. The proposed communications facility will be aesthetically compatible, located and designed to minimize the visual impact on surrounding properties and from public streets, including adequate screening through the use of landscaping that harmonize with the elements and characteristics of the property and/or stealth which incorporates the facility with the structure in which it will be mounted through use of material, color, and architectural design.
- 3. The proposed communications facility is not located on any residential dwelling or on any property which contains a residential dwelling, or any property wherein a person resides, except as may be associated with a church, temple, or place of religious worship.
- I. Maintenance. The site shall be maintained in a condition free of trash, debris, and refuse and all antennas and related structures shall not be permitted to fall into disrepair. All graffiti must be removed immediately or within seventy-two (72) hours of notice from the City.
 - J. Temporary Facilities.
- 1. The Planning Division may approve, for a period of up to ninety (90) days, a temporary communications facility, including but not limited to a COW, to provide service while an approved communications facility is being fabricated or when an

- existing antenna has been damaged or destroyed. The Planning Division may extend the ninety (90) day period at the request of the applicant for thirty (30) day intervals if the applicant can prove that there is a hardship that is delaying the issuance of permits for the permanent facility.
- 2. The temporary facility may only be approved after the approval authority has approved or conditionally approved an application for a communications facility and the project proponent has signed and returned a copy of the affidavit of acceptance of conditions of approval to the Planning Division.
- 3. The Planning Division shall approve the actual location and design of the temporary facility consistent with the requirements of subsection F (Design and Development Standards) of this Section.
- 4. The Planning Division or Public Safety Division shall have the authority to approve a temporary use permit for communications facilities needed during a declared emergency. Temporary facilities shall be removed not later than ten (10) days after the conclusion of the declared emergency.
- K. Nonconforming Facilities. Any facility constructed in violation of this Section, or in violation of any part of this code, is subject to immediate abatement. Any major communications facility that is lawfully constructed prior to the effective date of the ordinance codified in this Section shall be deemed a nonconforming use and will be subject to the provision of CMC 9182.21 and 9182.22. Additionally, CMC 9172.25 and 9182.05 shall govern any request for an extension to the nonconforming privilege.
 - L. Facility Removal.
- 1. Discontinued Use/Abandonment. The operator of a lawfully erected facility, and the owner of the premises upon which it is located, shall promptly notify the Planning Division in writing in the event that the use of the facility is discontinued for any reason. In the event the facility is discontinued or abandoned for a period of more than one hundred eighty (180) days, then the owner(s) and/or operator(s) shall promptly remove the facility, repair any damage to the premises caused by such removal, and restore the premises as appropriate so as to be in conformance with applicable zoning codes at the owner's and/or operator's expense. All such removal, repair and

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restoration shall be completed within ninety (90) days after the use is discontinued or abandoned, and shall be performed in accordance with all applicable health and safety requirements. In the event that an owner or operator fails to remove any abandoned facilities or antennas within the time periods stated, the City may remove the facility after providing thirty (30) days' notice, and shall bill the owner and/or operator for all costs including any administrative or legal costs incurred in connection with said removal. Once all costs have been paid by the antenna owner, any bond posted for removal shall be released. The City does not waive any legal rights to seek repayment for removal costs pursuant to a bond posted, or bring an action for repayment of costs.

2. Utility-Mounted Facility Removal or Relocation. All utility-mounted facilities shall be removed or relocated at the facility owner's expense when a City-approved project requires relocation or undergrounding of the utility structure on which the facility is mounted. (Ord. 03-1284, § 5; Ord. 10-1460, § 1)

§ 9138.17 Mixed-Use – Carson Street (MU-CS).

A. Description of Boundaries. The City of Carson Mixed-Use - Carson Street Corridor (MU-CS) is a 1.75-mile section located on the north and south sides of Carson Street between the San Diego (I-405) Freeway and the Harbor (I-110) Freeway. There are five (5) districts within the Carson Street Corridor MU-CS which are: West Gateway District, Community Shopping District, Boulevard Residential District, Civic Center District and East Gateway District. The West Gateway District includes the north and south side of Carson Street between the I-110 Freeway and Moneta Street. The Community Shopping District includes the north and south side of Carson Street from Moneta Street to Dolores Street. The Boulevard Residential District extends from Dolores Street to Grace Avenue. the Civic Center District extends from Grace Avenue to Bonita Street and East Gateway District extends from Bonita Avenue to the I-405 Freeway.

B. Purpose and Intent. The purpose of the MU-CS Zone is to create a downtown retail and residential district which will provide the City of Carson with a distinctive core area which includes its Civic Center. The use of the regulations and develop-

ment standards contained herein is intended to fulfill the following objectives:

- 1. Create a livable, pedestrian-friendly downtown retail district surrounding the civic core.
- Create a distinctive mixed-use character throughout the Carson Street Corridor by establishing standards and guidelines.
- C. Permitted Land Uses. All uses within the Mixed-Use Carson Street Corridor are subject to site plan and design review per CMC 9172.23.
- 1. Permitted and Conditional Uses. Automatically permitted uses, uses requiring special limitations and requirements, conditionally permitted uses, and all other uses permitted in the MU-CS zoning district are described in CMC 9131.1. Existing nonconforming uses shall comply with the requirements of Division 2 of Part 8 of this Chapter.
- 2. Prohibited Uses. All uses are prohibited except as expressly permitted by the provisions of this Chapter.
- 3. Interpretation of Uses Permitted. Further definition and enumeration of uses permitted in the Mixed-Use Carson Street District shall be determined by means of interpretation in accordance with CMC 9172.24.
- D. Site Requirements. The site requirements listed under this Section are mandatory.
 - 1. Minimum Lot Area.
- a. The minimum lot size for a commercial-use-only building or buildings is twenty thousand (20,000) square feet,
- b. The minimum lot size for a mixed-use building or buildings is twenty thousand (20,000) square feet.
- c. The minimum lot size for development with a residential-only building or buildings is thirty thousand (30,000) square feet.
- d. Any lawfully established lot (including a leased area of land during the term of the lease) is deemed to have the required lot size.
- e. A lot may be reduced to less than the required lot area if such a reduction is the result of an acquisition for public purposes.
 - 2. Street Frontage and Access.
- a. The minimum building frontage shall be seventy (70) percent of the lot width unless modified by the Planning Commission pursuant to CMC 9172.23 (Site Plan and Design Review).

APPENDIX

SEC. 6409. WIRELESS FACILITIES DEPLOYMENT.

(a) FACILITY MODIFICATIONS.

- (1) IN GENERAL. Notwithstanding section 704 of the Telecommunications Act of 1996 (Public Law 104–104) or any other provision of law, a State or local government may not deny, and shall approve, any eligible facilities request for a modification of an existing wireless tower or base station that does not substantially change the physical dimensions of such tower or base station.
- (2) ELIGIBLE FACILITIES REQUEST. For purposes of this subsection, the term "eligible facilities request" means any request for modification of an existing wireless tower or base station that involves (A) collocation of new transmission equipment;
- (B) removal of transmission equipment; or
- (C) replacement of transmission equipment.
- (3) APPLICABILITY OF ENVIRONMENTAL LAWS. Nothing in paragraph (1) shall be construed to relieve the Commission from the requirements of the National Historic Preservation Act or the National Environmental Policy Act of 1969.



Federal Communications Commission 445 12th St., S.W. Washington, D.C. 20554

News Media Information 202 / 418-0500 Internet: http://www.fcc.gov TTY: 1-888-835-5322

WIRELESS TELECOMMUNICATIONS BUREAU OFFERS GUIDANCE ON INTERPRETATION OF SECTION 6409(a) OF THE MIDDLE CLASS TAX RELIEF AND JOB CREATION ACT OF 2012

DA 12-2047 January 25, 2013

On February 22, 2012, the Middle Class Tax Relief and Job Creation Act of 2012 (Tax Act)¹ became law. Section 6409(a) of the Tax Act provides that a state or local government "may not deny, and shall approve" any request for collocation, removal, or replacement of transmission equipment on an existing wireless tower or base station, provided this action does not substantially change the physical dimensions of the tower or base station.² The full text of Section 6409(a) is reproduced in the Appendix to this Public Notice.

To date, the Commission has not received any formal petition to interpret or apply the provisions of Section 6409(a). We also are unaware of any judicial precedent interpreting or applying its terms. The Wireless Telecommunications Bureau has, however, received informal inquiries from service providers, facilities owners, and state and local governments seeking guidance as to how Section 6409(a) should be applied. In order to assist interested parties, this Public Notice summarizes the Bureau's understanding of Section 6409(a) in response to several of the most frequently asked questions.³

What does it mean to "substantially change the physical dimensions" of a tower or base station?

Section 6409(a) does not define what constitutes a "substantial[] change" in the dimensions of a tower or base station. In a similar context, under the *Nationwide Collocation Agreement* with the Advisory Council on Historic Preservation and the National Conference of State Historic Preservation Officers, the Commission has applied a four-prong test to determine whether a collocation will effect a "substantial increase in the size of [a] tower." A proposed collocation that does not involve a substantial increase in



¹ Middle Class Tax Relief and Job Creation Act of 2012, Pub. L. 112-96, H.R. 3630, 126 Stat. 156 (enacted Feb. 22, 2012) (Tax Act).

² Id., § 6409(a).

³ Although we offer this interpretive guidance to assist parties in understanding their obligations under Section 6409(a), see, e.g., Truckers United for Safety v. Federal Highway Administration, 139 F.3d 934 (D.C.Cir. 1998), the Commission remains free to exercise its discretion to interpret Section 6409(a) either by exercising its rulemaking authority or through adjudication. With two exceptions not relevant here, the Tax Act expressly grants the Commission authority to "implement and enforce" this and other provisions of Title VI of that Act "as if this title is a part of the Communications Act of 1934 (47 U.S.C. 151 et seq.)." Tax Act § 6003.

⁴ 47 C.F.R. Part 1, App. B, Nationwide Programmatic Agreement for the Collocation of Wireless Antennas, § I.C (*Nationwide Collocation Agreement*).

size is ordinarily excluded from the Commission's required historic preservation review under Section 106 of the National Historic Preservation Act (NHPA).⁵ The Commission later adopted the same definition in the *2009 Declaratory Ruling* to determine whether an application will be treated as a collocation when applying Section 332(c)(7) of the Communications Act of 1934.⁶ The Commission has also applied a similar definition to determine whether a modification of an existing registered tower requires public notice for purposes of environmental review.⁷

Under Section I.C of the *Nationwide Collocation Agreement*, a "substantial increase in the size of the tower" occurs if:

- 1) [t]he mounting of the proposed antenna on the tower would increase the existing height of the tower by more than 10%, or by the height of one additional antenna array with separation from the nearest existing antenna not to exceed twenty feet, whichever is greater, except that the mounting of the proposed antenna may exceed the size limits set forth in this paragraph if necessary to avoid interference with existing antennas; or
- 2) [t]he mounting of the proposed antenna would involve the installation of more than the standard number of new equipment cabinets for the technology involved, not to exceed four, or more than one new equipment shelter; or
- 3) [t]he mounting of the proposed antenna would involve adding an appurtenance to the body of the tower that would protrude from the edge of the tower more than twenty feet, or more than the width of the tower structure at the level of the appurtenance, whichever is greater, except that the mounting of the proposed antenna may exceed the size limits set forth in this paragraph if necessary to shelter the antenna from inclement weather or to connect the antenna to the tower via cable; or
- 4) [t]he mounting of the proposed antenna would involve excavation outside the current tower site, defined as the current boundaries of the leased or owned property surrounding the tower and any access or utility easements currently related to the site.

Although Congress did not adopt the Commission's terminology of "substantial increase in size" in Section 6409(a), we believe that the policy reasons for excluding from Section 6409(a) collocations that substantially change the physical dimensions of a structure are closely analogous to those that animated the Commission in the *Nationwide Collocation Agreement* and subsequent proceedings. In light of the Commission's prior findings, the Bureau believes it is appropriate to look to the existing definition of "substantial increase in size" to determine whether the collocation, removal, or replacement of equipment



⁵ See 16 U.S.C. § 470f, see also 47 C.F.R. § 1.1307(a)(4) (requiring applicants to determine whether proposed facilities may affect properties that are listed, or are eligible for listing, in the National Register of Historic Places).

⁶ See Petition for Declaratory Ruling to Clarify Provisions of Section 332(c)(7)(B) to Ensure Timely Siting Review and to Preempt Under Section 253 State and Local Ordinances that Classify All Wireless Siting Proposals as Requiring a Variance, WT Docket No. 08-165, Declaratory Ruling, 24 FCC Rcd. 13994, 14012, para. 46 & n.146 (2009) (2009 Declaratory Ruling), recon. denied, 25 FCC Rcd. 11157 (2010), pet. for review denied sub nom. City of Arlington, Texas v. FCC, 668 F.3d 229 (5th Cir.), cert. granted, 113 S.Ct. 524 (2012); 47 U.S.C. § 332(c)(7).

⁷ See 47 C.F.R. § 17.4(c)(1)(B); National Environmental Policy Act Compliance for Proposed Tower Registrations, WT Docket No. 08-61, Order on Remand, 26 FCC Red. 16700, 16720-21, para. 53 (2011).

on a wireless tower or base station substantially changes the physical dimensions of the underlying structure within the meaning of Section 6409(a).

What is a "wireless tower or base station"?

A "tower" is defined in the *Nationwide Collocation Agreement* as "any structure built for the sole or primary purpose of supporting FCC-licensed antennas and their associated facilities." The Commission has described a "base station" as consisting of "radio transceivers, antennas, coaxial cable, a regular and backup power supply, and other associated electronics." Section 6409(a) applies to the collocation, removal, or replacement of equipment on a wireless tower or base station. In this context, we believe it is reasonable to interpret a "base station" to include a structure that currently supports or houses an antenna, transceiver, or other associated equipment that constitutes part of a base station. Moreover, given the absence of any limiting statutory language, we believe a "base station" encompasses such equipment in any technological configuration, including distributed antenna systems and small cells.

Section 6409(a) by its terms applies to any "wireless" tower or base station. By contrast, the scope of Section 332(c)(7) extends only to facilities used for "personal wireless services" as defined in that section. Given Congress's decision not to use the pre-existing definition from another statutory provision relating to wireless siting, we believe the scope of a "wireless" tower or base station under Section 6409(a) is not intended to be limited to facilities that support "personal wireless services" under Section 332(c)(7).

May a state or local government require an application for an action covered under Section 6409(a)?

Section 6409(a) states that a state or local government "may not deny, and shall approve, any eligible facilities request...." It does not say that a state or local government may not require an application to be filed. The provision that a state or local government must approve and may not deny a request to take a covered action, in the Bureau's view, implies that the relevant government entity may require the filing of an application for administrative approval.



⁸ See Nationwide Collocation Agreement, § I.B.

⁹ See Implementation of Section 6002(b) of the Omnibus Budget Reconciliation Act of 1993, WT Docket No. 10-133, Annual Report and Analysis of Competitive Market Conditions With Respect to Mobile Wireless, Including Commercial Mobile Services, Fifteenth Report, 26 FCC Rcd. 9664, 9481, para. 308 (2011).

¹⁰ See also 47 C.F.R. Part 1, App. C, Nationwide Programmatic Agreement Regarding the Section 106 National Historic Preservation Act Review Process, § II.A.14 (defining "tower" to include "the on-site fencing, equipment, switches, wiring, cabling, power sources, shelters, or cabinets associated with that Tower but not installed as part of an Antenna as defined herein").

¹¹ 47 U.S.C. § 332(c)(7)(A). "Personal wireless services" is in turn defined to mean "commercial mobile services, unlicensed wireless services, and common carrier wireless exchange access services." *Id.* § 332(c)(7)(C)(1).

Is there a time limit within which an application must be approved?

Section 6409(a) does not specify any period of time for approving an application. However, the statute clearly contemplates an administrative process that invariably ends in approval of a covered application. We believe the time period for processing these applications should be commensurate with the nature of the review.

In the 2009 Declaratory Ruling, the Commission found that 90 days is a presumptively reasonable period of time to process collocation applications. ¹² In light of the requirement of Section 6409(a) that the reviewing authority "may not deny, and shall approve" a covered request, we believe that 90 days should be the maximum presumptively reasonable period of time for reviewing such applications, whether for "personal wireless services" or other wireless facilities.

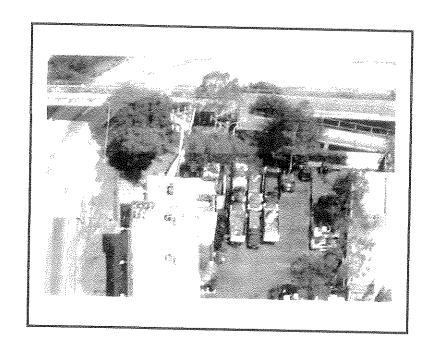
Wireless Telecommunications Bureau contact: Maria Kirby at (202) 418-1476 or by email: Maria.Kirby@fcc.gov.

-FCC-

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¹² See 2009 Declaratory Ruling, 24 FCC Rcd. at 14012-13, paras. 46-47.

Radio Frequency – Electromagnetic Energy (RF-EME) Compliance Report



Prepared for: Sprint Nextel c/o Alcatel-Lucent 26801 West Agoura Road Calabasas, CA, 91301

> Site No. LA03XC335 Carson High 22017 South Figueroa Street Carson City, California 90745 Los Angeles County 33.827780; -118.285830 NAD83 monopole

EBI Project No. 62122926 July 27, 2012





21 B Street * Burlington, MA 01803 * 1.800.786.2346



EXECUTIVE SUMMARY

Purpose of Report

EnviroBusiness Inc. (dba EBI Consulting) has been contracted by Sprint Nextel to conduct radio frequency electromagnetic (RF-EME) monitoring and modeling for Sprint Site LA03XC335 located at 22017 South Figueroa Street in Carson City, California to determine RF-EME exposure levels from existing and proposed Sprint wireless communications equipment at this site. As described in greater detail in Section 11.0 of this report, the Federal Communications Commission (FCC) has developed Maximum Permissible Exposure (MPE) Limits for general public exposures and occupational exposures. This report summarizes the results of RF-EME monitoring and modeling in relation to relevant FCC RF-EME compliance standards for limiting human exposure to RF-EME fields.

EBI field personnel visited this site on July 23, 2012. This report contains a detailed summary of the RF EME analysis for the site.

This document addresses the compliance of Sprint's proposed transmitting facilities independently and in relation to all collocated facilities at the site.



1.0 LOCATION OF ALL EXISTING ANTENNAS AND FACILITIES AND EXISTING RF LEVELS

This project involves the removal of twelve (12) existing antennas replaced with three (3) proposed Sprint wireless telecommunication antennas on a monopole located at 22017 South Figueroa Street in Carson City, California. There are three Sectors (A, B, and C) proposed to be replaced at the site, with one (1) antenna that may be re-installed per sector.

EBI conducted a site visit on July 23, 2012 and at the time of the site visit, there were twelve (12) AirTouch antennas on a monopole approximately 20 feet southwest from the Sprint monopole. Measurements were taken at the ground to record existing RF-EME levels resulting from these antennas in addition to the existing Sprint antennas prior to the installation of Sprint's proposed equipment.

During the survey, no spatially averaged power density readings above 0.1626% of the FCC's occupational MPE (0.8130% of the general public MPE) were encountered on any ground surface. In addition, no spatially averaged power density readings greater than 0.8130% of the FCC's uncontrolled or general public MPE were encountered at ground level.

2.0 LOCATION OR ALL APPROVED (BUT NOT INSTALLED) ANTENNAS AND FACILITIES AND EXPECTED RF LEVELS FROM THE APPROVED FACILITIES

There are no antennas or facilities that are approved and not installed based on information provided to EBI and Sprint at the time of this report.

3.0 NUMBER AND TYPES OF WTS WITHIN 100 FEET OF THE PROPOSED SITE AND ESTIMATES OF CUMULATIVE EMR EMISSIONS AT THE PROPOSED SITE

With the exception of the antennas mentioned in Section 1.0, there are no other Wireless Telecommunication Service (WTS) sites observed within 100 feet of the proposed site.

4.0 LOCATION AND NUMBER OF THE SPRINT ANTENNAS AND BACK-UP FACILITIES PER BUILDING AND NUMBER AND LOCATION OF OTHER TELECOMMUNICATION FACILITIES ON THE PROPERTY

Sprint proposes the removal of twelve (12) existing antennas replaced with three (3) proposed Sprint wireless telecommunication antennas on a monopole located at 22017 South Figueroa Street in Carson City, California. There are three Sectors (A, B, and C) proposed to be replaced at the site, with one (1) antenna that may be re-installed per sector. In each sector, there is proposed to be one antenna transmitting in the 1900 MHz frequency range. The Sector A antenna will be oriented 0° from true north. The Sector B antenna will be oriented 110° from true north. The Sector C antenna will be oriented 240° from true north. The bottoms of the antennas will be 79 feet above the ground.

EBI conducted a site visit on July 23, 2012 and at the time of the site visit, there were twelve (12) AirTouch antennas on a monopole about 20 feet southwest of the Sprint monopole. Measurements were taken at the ground to record existing RF-EME levels resulting from these antennas in addition to the existing Sprint antennas prior to the installation of Sprint's proposed equipment.



5.0 POWER RATING FOR ALL EXISTING AND PROPOSED BACKUP EQUIPMENT SUBJECT TO THE APPLICATION

The operating power for modeling purposes was assumed to be 20 Watts per transmitter for the 1900 MHz antenna and there will be six (6) transmitters operating at this frequency.

6.0 TOTAL NUMBER OF WATTS PER INSTALLATION AND THE TOTAL NUMBER OF WATTS FOR ALL INSTALLATIONS ON THE BUILDING

The effective radiated power (ERP) for the 1900 MHz transmitter combined on site is 7,203 Watts.

7.0 PREFERRED METHOD OF ATTACHMENT OF PROPOSED ANTENNA WITH PLOT OR ROOF PLAN INCLUDING: DIRECTIONALITY OF ANTENNAS, HEIGHT OF ANTENNAS ABOVE NEAREST WALKING SURFACE, DISCUSS NEARBY INHABITED BUILDINGS

Based on the information provided to EBI, the information indicates that the proposed antennas are to be mast mounted to the monopole, operating in the directions, frequencies, and heights mentioned in section 4.0 above. The monopole is in a commercial space, with a commercial building about 30 feet to the southwest, and a highway another 10 feet beyond the building to the southwest. There is also a walking bridge about 40 feet to the north of the monopole.

8.0 ESTIMATED AMBIENT RADIO FREQUENCY FIELDS FOR THE PROPOSED SITE

Based on worst-case predictive modeling, there are no predicted areas on any accessible ground-level walking/working surface related to the proposed Sprint antennas that exceed the FCC's occupational or general public exposure limits at this site. At the nearest walking/working surfaces to the proposed Sprint antennas, the maximum power density is 0.90 percent of the FCC's general public limit (0.18 percent of the FCC's occupational limit). The composite exposure level from all other carriers existing on this site combined with Sprint's proposed antennas is 4.60 percent of the FCC's general public limit (0.92 percent of the FCC's occupational limit) at the nearest walking/working surface to each antenna. Based on worst-case predictive modeling, there are no areas at ground level related to the proposed Sprint antennas that exceed the FCC's occupational or general public exposure limits at this site. At ground level, the maximum power density generated by the Sprint antennas combined with the existing other carriers antennas on site is 4.60 percent of the FCC's general public limit (0.92 percent of the FCC's occupational limit). The inputs used in the modeling are summarized in the RoofView® export file presented in Appendix B.

There are no modeled areas on the ground that exceeds the FCC's limits for general public or occupational exposure in front of the other carrier antennas.

9.0 SIGNAGE AT THE FACILITY IDENTIFYING ALL WTS EQUIPMENT AND SAFETY PRECAUTIONS FOR PEOPLE NEARING THE EQUIPMENT AS MAY BE REQUIRED BY THE APPLICABLE FCC ADOPTED STANDARDS (DISCUSS SIGNAGE FOR THOSE WHO SPEAK LANGUAGES OTHER THAN ENGLISH)

Signs are the primary means for control of access to areas where RF exposure levels may potentially exceed the MPE. It is recommended that additional signage be installed for the new antennas making people aware of the antennas locations. There are no fields in front of the proposed antennas and therefore barriers are not recommended.



Additionally, there are areas where workers elevated above the ground may be exposed to power densities greater than the general population and occupational limits. Workers and the general public should be informed about the presence and locations of antennas and their associated fields.

At the time of the site survey, it was noted that there was a green "Notice" sign located near the entrance of the site.

10.0 STATEMENT ON WHO PRODUCED THIS REPORT AND QUALIFICATIONS

Please see the certifications attached in Appendix A below.

I I.0 FEDERAL COMMUNICATIONS COMMISSION (FCC) REQUIREMENTS

The FCC has established Maximum Permissible Exposure (MPE) limits for human exposure to Radiofrequency Electromagnetic (RF-EME) energy fields, based on exposure limits recommended by the National Council on Radiation Protection and Measurements (NCRP) and, over a wide range of frequencies, the exposure limits developed by the Institute of Electrical and Electronics Engineers, Inc. (IEEE) and adopted by the American National Standards Institute (ANSI) to replace the 1982 ANSI guidelines. Limits for localized absorption are based on recommendations of both ANSI/IEEE and NCRP.

The FCC guidelines incorporate two separate tiers of exposure limits that are based upon occupational/controlled exposure limits (for workers) and general public/uncontrolled exposure limits for members of the general public.

Occupational/controlled exposure limits apply to situations in which persons are exposed as a consequence of their employment and in which those persons who are exposed have been made fully aware of the potential for exposure and can exercise control over their exposure. Occupational/controlled exposure limits also apply where exposure is of a transient nature as a result of incidental passage through a location where exposure levels may be above general public/uncontrolled limits (see below), as long as the exposed person has been made fully aware of the potential for exposure and can exercise control over his or her exposure by leaving the area or by some other appropriate means.

General publicluncontrolled exposure limits apply to situations in which the general public may be exposed or in which persons who are exposed as a consequence of their employment may not be made fully aware of the potential for exposure or cannot exercise control over their exposure. Therefore, members of the general public would always be considered under this category when exposure is not employment-related, for example, in the case of a telecommunications tower that exposes persons in a nearby residential area.

Table I and Figure I (below), which are included within the FCC's OET Bulletin 65, summarize the MPE limits for RF emissions. These limits are designed to provide a substantial margin of safety. They vary by frequency to take into account the different types of equipment that may be in operation at a particular facility and are "time-averaged" limits to reflect different durations resulting from controlled and uncontrolled exposures.

The FCC's MPEs are measured in terms of power (mW) over a unit surface area (cm²). Known as the power density, the FCC has established an occupational MPE of 5 milliwatts per square centimeter (mW/cm²) and an uncontrolled MPE of 1 mW/cm² for equipment operating in the 1900 MHz frequency range. For the Sprint equipment operating at 800 MHz, the FCC's occupational MPE is 2.66 mW/cm² and an uncontrolled MPE of 0.53 mW/cm². These limits are considered protective of these populations.



1.0

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Table 1: Limits for Maximum Permissible Exposure (MPE)					
(A) Limits for Occ	upational/Controlled	d Exposure			
Frequency Range (MHz)	Electric Field Strength (E) (V/m)	Magnetic Field Strength (H) (A/m)	Power Density (S) (mW/cm²)	Averaging Time [E]², [H]², or S (minutes)	
0.3-3.0	614	1.63	(100)*	6	
3.0-30	1842/f	4.89/f	(900/f²)*	6	
30-300	61.4	0.163	1.0	6	
300-1,500	W-24	w rv	f/300	6	
1,500-100,000		No.	5	6	
(B) Limits for Gene	eral Public/Uncontro	olled Exposure			
Frequency Range (MHz)	Electric Field Strength (E) (V/m)	Magnetic Field Strength (H) (A/m)	Power Density (S) (mW/cm²)	Averaging Time [E]², [H]², or S (minutes)	
0.3-1.34	614	1.63	(100)*	30	
1.34-30	824/f	2.19/f	(180/f²)*	30	
30-300	27.5	0.073	0.2	30	
300-1,500		W.**	f/1,500	30	

f = Frequency in (MHz)

1,500-100,000

^{*} Plane-wave equivalent power density

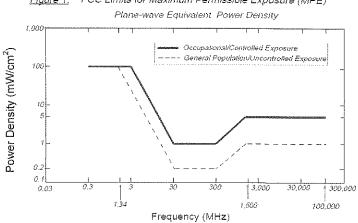


Figure 1. FCC Limits for Maximum Permissible Exposure (MPE)

Based on the above, the most restrictive thresholds for exposures of unlimited duration to RF energy for several personal wireless services are summarized below:

Personal Wireless Service	Approximate Frequency	Occupational MPE	Public MPE
Personal Communication (PCS)	1,950 MHz	5.00 mW/cm ²	1.00 mW/cm ²
Cellular Telephone	870 MHz	2.90 mW/cm ²	0.58 mW/cm ²
Specialized Mobile Radio	855 MHz	2.85 mW/cm ²	0.57 mW/cm ²
Most Restrictive Freq, Range	30-300 MHz	1.00 mW/cm ²	0.20 mW/cm ²



WEBI

MPE limits are designed to provide a substantial margin of safety. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

Personal Communication (PCS) facilities used by Sprint in this area operate within a frequency range of 800-1900 MHz. Facilities typically consist of: 1) electronic transceivers (the radios or cabinets) connected to wired telephone lines; and 2) antennas that send the wireless signals created by the transceivers to be received by individual subscriber units (PCS telephones). Transceivers are typically connected to antennas by coaxial cables.

Because of the short wavelength of PCS services, the antennas require line-of-site paths for good propagation, and are typically installed above ground level. Antennas are constructed to concentrate energy towards the horizon, with as little energy as possible scattered towards the ground or the sky. This design, combined with the low power of PCS facilities, generally results in no possibility for exposure to approach Maximum Permissible Exposure (MPE) levels, with the exception of areas directly in front of the antennas.

Statement of Compliance

A site is considered out of compliance with FCC regulations if there are areas that exceed the FCC exposure limits <u>and</u> there are no RF hazard mitigation measures in place. Any carrier which has an installation that contributes more than 5% of the applicable MPE must participate in mitigating these RF hazards.

12.0 LIMITATIONS

This report was prepared for the use of Sprint Nextel. It was performed in accordance with generally accepted practices of other consultants undertaking similar studies at the same time and in the same locale under like circumstances. The conclusions provided by EBI are based solely on the information collected during the site survey and provided by the client. The observations in this report are valid on the date of the investigation. Any additional information that becomes available concerning the site should be provided to EBI so that our conclusions may be revised and modified, if necessary. This report has been prepared in accordance with Standard Conditions for Engagement and authorized proposal, both of which are integral parts of this report. No other warranty, expressed or implied, is made

13.0 SUMMARY AND CONCLUSIONS

EBI has prepared this Radiofrequency Emissions Compliance Report for the proposed Sprint telecommunications equipment at the site located at 22017 South Figueroa Street in Carson City, California.

EBI has conducted theoretical modeling combined with on site monitoring to estimate the worst-case power density from Sprint antennas and the other carriers' existing antennas to document potential MPE levels at this location and ensure that site control measures are adequate to meet FCC and OSHA requirements. As presented in the preceding sections, based on worst-case predictive modeling, there are no modeled exposures on any accessible ground-level walking/working surface related to proposed equipment in the area that exceed the FCC's occupational and general public exposure limits at this site. As such, the proposed Sprint project is in compliance with FCC rules and regulations.



Additionally, based on the FCC criteria, there are no measured areas on any accessible ground-level walking/working surface related to the existing site conditions that exceed the FCC's occupational and general public exposure limits at this site.

Signage is recommended at the site as presented in Section 9.0. Posting of the signage brings the site into compliance with FCC rules and regulations.



Appendix A Certifications



Reviewed and Approved by:

Herbert J. Stockinger, PE Senior Engineer

28825 Exp. 12/31/13

Note that EBI's scope of work is limited to an evaluation of the Radio Frequency – Electromagnetic Energy (RF-EME) field generated by the antennas and broadcast equipment noted in this report. The engineering and design of the building and related structures, as well as the impact of the antennas and broadcast equipment on the structural integrity of the building, are specifically excluded from EBI's scope of work.

Preparer Certification

I, Kyle Saunders, state that:

- I am an employee of EnviroBusiness Inc. (d/b/a EBI Consulting), which provides RF-EME safety and compliance services to the wireless communications industry.
- I have successfully completed RF-EME safety training, and I am aware of the potential hazards from RF-EME and would be classified "occupational" under the FCC regulations.
- I am familiar with the FCC rules and regulations as well as OSHA regulations both in general and as they apply to RF-EME exposure.
- I have reviewed the data collected during the site survey and provided by the client and incorporated it into this Site Compliance Report such that the information contained in this report is true and accurate to the best of my knowledge.

K. Juli



Appendix B Roofview® Export File





Done on 7/27/2012 at 2:09:49 PM. use this format to prepare other data sets for the Roofview workbook file. rou may use as many rows in this YOP header as you wish. The critical point are the cells in COLUMN ONE that read 'Start...' (eg. StartMapDefinition) f used, these (4) headers are required to be spelled exactly, as one word (eg. StartMapDefinition) The very next row will be considered the start of that data block.
The first row of the data block can be a header (as shown below), but this is optional. When building a text file for import, Add the Map info first, then the Antenna data, followed by the symbol data All rows above the first marker size "Start..." will be ignored, no matter how many there are.
This area is for you use for documentation. and of help comments. You can place as much text here as you wish as long as you don't place it below the Start Map Definition row below the Blue line. You may insert more rows using the insert menu. Should you need additional lines to document your project, simply insert additional rows by highlighting the row number adjacent to the blue line below and then cilcking on the insert menu and selecting rows. SECUMED SINISON

ROOf Max YROOf Max X Map Max Y Map Max X Y Offset X Offset Number of envelope

170 170 190 210 20 0 1 \$K\$31.\$F\$ 170 190 210 20 1 \$K\$31:\$FX:\$K\$31:\$FX\$200 StartSettingsData | Standard Method | Uptime | Scale Facto Low Thr | Low Color Mid Thr | Mid Cofor Hi Thr | 4 | 2 | 1 | 1 | 100 | 1 | 500 | 4 | 51 Hi Color - Over Color Ap Ht Mult Ap Ht Method 0 2 3 1.5 1 5000 (MHz) Trans Trans Coax Coax Freq Power Count Len Type 1900 20 6 10 1/2 LDF Input Power Calc Power {ft} (ft) BWdth Uptime ON ID SPR A1 Lass Mfg Model flag ON• Galn Pt Dir Profile 101.2002 RFS 101.2002 RFS 0.5 53 58 Sprint APXVSPP18 79 79 15.9 65;0 SPR 81 Sprint Sprint 1900 1900 20 20 10 1/2 LDF 10 1/2 LDF APXVSPP18 33 15.9 65;110 ON-SPR C1 0.5 101.2002 RFS APXVSPP18 47 33 79 15.9 65;240 12 63;15 ON• ATH A1 AirTouch 850 33 16.53918 unknown 16.53918 unknown 29 28 60.25 24 26 28 30 31 850 850 850 850 ATH A2 ATH A3 AirTouch AirTouch 33 33 33 33 33 33 33 ON+ 60.25 3.5 3.5 3.5 3.5 3.5 3.5 3.5 3.5 3.5 3.5 12 63:15 16.53918 unknown 27 26 20 60.25 60.25 12 63;15 12 63;15 16.53918 unknown 16.53918 unknown ATH A4 AirTouch ON+ ATH 81 AirTouch 12 63;150 12 63;150 ON. 25.25 ATH 82 AirTouch 850 16.53918 unknown 16.53918 unknown 29 27 19 18 850 850 850 850 AirTouch AirTouch ATH 83 25.25 12 63:150 ON. ATH B4 17 19 21 25 23 23 25.25 60.25 16.53918 unknown 12 63;150 16.53918 unknown 16.53918 unknown ATH C1 AirTouch 33 33 12 63;270 ON-ATH C2 ATH C3 AirTouch 60.25 12 63;270 12 63;270 ON. AirTouch 856 33 16.53918 upknown ATH C4 AirTouch StartSymbolData 16.53918 unknown 850 60.25 12 63;270 ON• 5ym Map Marke Roof X Roof Y Map Label Description (notes for this table only) 35 AC Unit Sample symbols Sym 14 5 Roof Access 45 45 5 AC Unit 20 Ladder

Map, Settings, Antenna, and Symbol Data Table .. Exported from workbook -> SPT RoofView Composite xis

Appendix C Monitoring Plan



SBURK EMECIEDO POR MIPORITOWER

 Surveyor Name Survey Date
 David Satukele 3uly 17, 2012

 Client
 Sprint

 Other Carriers Onsite?
 No
 EBI# Client Site# 621.Z2926 LA03XC335

Definitions:

Z = height of antenna bottom above NV/S Azimuth = pointing direction

		Sprint Anten	mas	
	Sector	# Antennas per sector	Z (feet)	Azimuth (°)
ā	A	4	79.2	0
Š	B 4		79.2	110
	C	4	79.2	240
	Notes -			

EBICCE SME FIELD FORM FOR TOWER

MONITOR INFORMATION

PROBE INFORMATION

Monitor Serial #	C-0486	Probe Serial#	The second secon
Calibration Date	11/18/10	Calibration Date	
Next Recommended Calibration	11/18/12	Next Recommended Calibration	

CLIMATE INFORMATION

Temperature (°F)	
Custo	/5
Othny 1 Overcast 7 Claudy	Sunny
No Wind / Mild Breeze / Windy	No wind

ACCESS INFORMATION

Type of Facility	ALTON MATERIAL PROPERTY OF THE	Tower
Client Contact Information		
Property Owner / Cortect Information		Global signal acquisition it
M-RFSC Name		The same of the sa
Who Manages Access (e.g. sec		No one
How is Access Managed?	(e.g. lock, sign-in)	Lock

SIGNAGE INFORMATION

Describe all <u>existing</u> signage	Green notice sign at entrance
Describe all <u>installed</u> signage	

NON-PANEL ANTENNA INVENTORY

	Antenna Type	Microwave / Yagi / Whip / Patch / Microstrip / Omni / Reflector / UHF / VHF / Other
annua annua	Quantity	
	mark locations of all antennas on s	te pian.

Inside Tower Compound / Perimeter % FCC Occupational MPE Spatial Averages				
Location No.	Location Reference	% Occupational MPE	% General Population MPE	
example	A	2.02	10.1	
1	A	0.0314	0,1570	
2	В	0.8034	0.0070	
3			0.0000	
4			0.0000	
5			0.0060	
6			0.0000	
7			0.9000	
8			0,0000	
9			0.6600	
10		······································	0.0000	

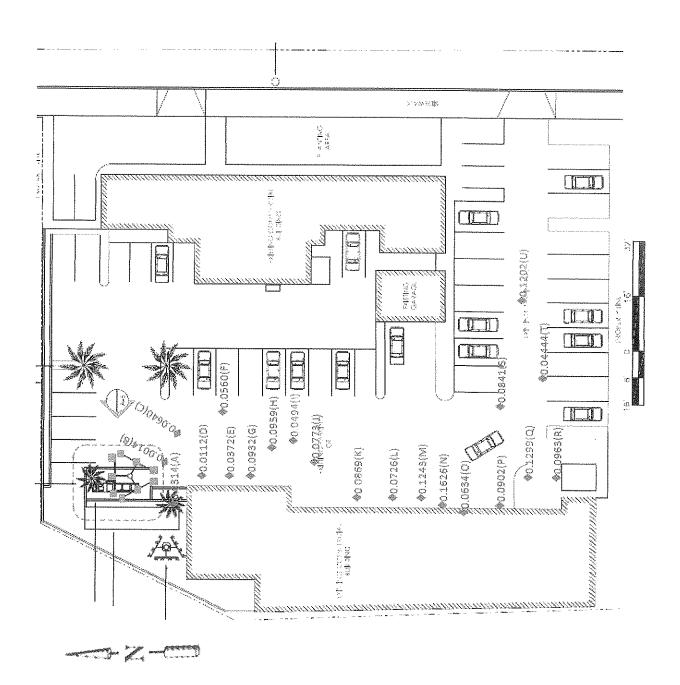
^{*} label on site plan as X.xxx (A) for easy referencing.

	Transmitting Direction of Antennas up to 200' % FCC Occupational MPE Spatial Averages				
Location No.	Location Reference	% Occupational MPE	% General Population		
example	10' from tower - Sector A	2.02	10.7		
1	C	0.90×0	0.9260		
2	D	0.0110	0.650		
3	E	0.617.	0.1860		
ž,	F	0.0:17	0.28(6)		
5	G	0.0000	0.455G		
6	H	0.004 81	0.4756		
7	T T	G.G4.5-r	0.2374:		
8	J	0.0771	0.0801		
9	К	0.077; 0.0743;	0.4545		
10	L L	9.0,24	0.4545 0.7636 0.6270		
11	M	0.1740	0,6216		
12	N	0.1624	0.6130		
13	0	0.60 SA	0.8470		
14	Р	0.0/4/2	0,4550		
15	Q	0.1099	0.6695		
16	R	0.08-60	0.4810		
17	s	0.0641	0.4206		
18	т	0.6944	0.2225		
19	U	0.1282	0.6510		
26	T V	0.1436	0.7190		

^{*} label on site plan as X.xxx (A) for easy referencing.

* take 10-20 readings depending on access / size of site.





LEGEND	题 Sprint Nextel antennas	Blue numbers are Spatially-Averaged Measurements % FCG Occupational Lim#	Green numbers are Spatially. Averaged Measurements
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Site overview.

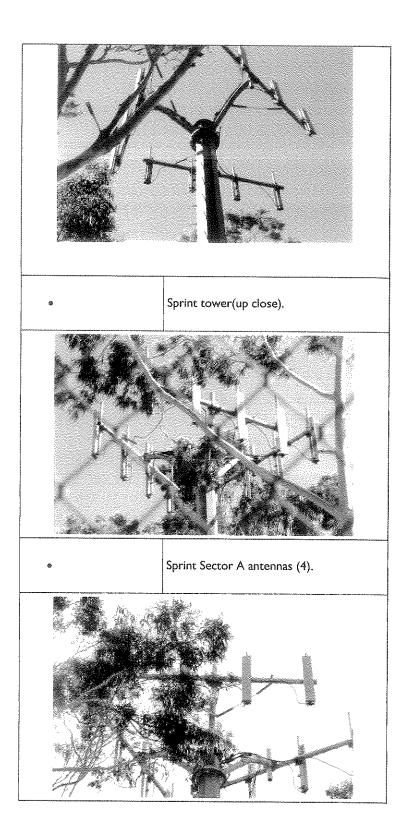


Sprint Tower(right) and Other unknown carriers Tower(left).



Sprint Tower(right) and unknown carriers Tower (left) upclose.







Sprint Sector B antennas (4) Sprint Sector C antennas (4) A car shop door near site Entrance THE RESERVED TO SERVED STATES

• Signage

Towers view from outside the compound.